

SURFACE WATER MANAGEMENT PLAN



DRAIN LONDON



LONDON
BOROUGH OF
WALTHAM
FOREST

GREATER LONDON AUTHORITY



Quality Management

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Executive Summary

This document forms the Surface Water Management Plan (SWMP) for the London Borough (LB) of Waltham Forest. The report outlines the preferred surface water management strategy for the borough. In this context surface water flooding describes flooding from sewers, drains, groundwater, and runoff from land, small watercourses and ditches that occurs as a result of heavy rainfall.

The SWMP has been delivered as part of the Tier 2 package of works of the Drain London Project and builds upon previous work undertaken as part of the Tier 1 package of works. A four phase approach has been undertaken in line with Defra's SWMP technical guidance documentation (2010). These are:

- Phase 1 – Preparation;
- Phase 2 – Risk Assessment;
- Phase 3 – Options; and
- Phase 4 – Implementation and Review.

Phase 1: Preparation

Phase 1 builds upon work undertaken during Tier 1 of the Drain London Project. The Tier 1 work involved the collection and review of surface water data from key stakeholders and the building of partnerships between key stakeholders responsible for local flood risk management. It was also decided that London would be delineated into 8 working groups. The LB of Waltham Forest forms part of Group 4 along with the LB's of Haringey, Hackney, Tower Hamlets, Newham, and Waltham Forest.

These six boroughs also form the North London Strategic Flood Group. The Group has been established in order for these local authorities to determine best practice and resources to enable each authority to discharge their responsibilities as Lead Local Flood Authority (LLFA) under the Flood and Water Management Act (FWMA) 2010.

Phase 2: Risk Assessment

As part of the Phase 2 Risk Assessment, direct rainfall modelling has been undertaken across the entire borough for five specified return periods. The results of this modelling have been used to identify Local Flood Risk Zones (LFRZs) where flooding affects houses, businesses and/or infrastructure. Those areas identified to be at more significant risk have been delineated into Critical Drainage Areas (CDAs) representing one or several LFRZs as well as the contributing catchment area and features that influence the predicted flood extent.

Within the LB of Waltham Forest, 13 CDAs have been identified and are presented in the figure below. The chief mechanisms for flooding in the LB of Waltham Forest can be broadly divided into the following categories:

- River Valleys (current and historical) - Across the study area, the areas particularly susceptible to overland flow are formed by narrow corridors associated with topographical valleys which represent the routes of the 'lost' rivers of London;
- Topographical Low Lying Areas - areas such as underpasses, subways and lowered roads beneath railway lines are more susceptible to surface water flooding;
- Railway Cuttings: stretches of railway track in cuttings are susceptible to surface water flooding and, if flooded, will impact on services;
- Railway Embankments - discrete surface water flooding locations along the upstream side of the raised rail embankment;
- Topographical Low Points – areas which are at topographical low points throughout the borough which result in small, discrete areas of deep surface water ponding;

CDAs are at greatest risk of flooding in terms of the number of receptors at risk:

CDA ID	Infrastructure		Households				Commercial / Industrial		Total
			Non-Deprived		Deprived		All	> 0.5m Deep	
	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep			
Group4_048	22	2	2691	68	1480	9	140	2	4333
Group4_064	15	3	2180	1	284	5	99	9	2578
Group4_054	16	3	1477	6	615	0	69	0	2177
Group4_047	18	1	609	0	1061	0	114	0	1802
Group4_067	8	2	543	0	371	0	41	0	963

One of the CDAs within the LB of Waltham Forest, CDA Group4_051, has cross-boundary issues where the southern portion extends into the LB of Newham. This CDA will require joint management to implement the potential options and manage surface water flood risk.

Phase 3 Options Assessment

There are a number of opportunities for measures to be implemented across the borough to reduce the impact of surface water flooding. Ongoing maintenance of the drainage network and small scale improvements are already undertaken as part of the operations of the borough. In addition, opportunities to raise community awareness of the risks and responsibilities for residents should be sought, and the LB of Waltham Forest may wish to consider the implementation of a Communication Plan to assist with this.

It is important to recognise that flooding within the borough is not confined to just the CDAs, and therefore, throughout the borough there are opportunities for generic measures to be implemented through the establishment of a policy position on issues including the widespread use of water conservation measures such as water butts and rainwater harvesting technology, use of soakaways, permeable paving, Bioretention carpark pods and green roofs. In addition, there are borough-wide opportunities to raise community awareness.

For each of the CDAs identified within the borough, site-specific measures have been identified that could be considered to help alleviate surface water flooding. These measures were subsequently short listed to identify a potential preferred option for each CDA.

Pluvial modelling undertaken as part of the SWMP has identified that flooding within the LB of Waltham Forest is heavily influenced by existing and historic river valleys, and impacts a number of regionally important infrastructure assets. Chapter 4 identifies the preferred surface water flood risk management options and measures to address the flood risk within the borough. Borough-wide, it is recommended that in the short-to-medium term the LB of Waltham Forest:

- Engage with residents regarding the flood risk in the borough, to make them aware of their responsibilities for property drainage (especially in the CDAs) and steps that can be taken to improve flood resilience;
- Provide an 'Information Portal' via the LB of Waltham Forest website, for local flood risk information and measures that can be taken by residents to mitigate surface water flooding to/around their property;
- Prepare a Communication Plan to effectively communicate and raise awareness of surface water flood risk to different audiences using a clearly defined process for internal and external communication with stakeholders and the public; and
- Improve maintenance regimes, and target those areas identified to regular flood or known to have blocked gullies.

Phase 4 Implementation & Review

Phase 4 establishes a long-term Action Plan for the LB of Waltham Forest to assist in their role under the FWMA 2010 to lead in the management of surface water flood risk across the borough. The purpose of the Action Plan is to:

- Outline the actions required to implement the preferred options identified in Phase 3;
- Identify the partners or stakeholders responsible for implementing the action;
- Provide an indication of the priority of the actions and a timescale for delivery; and
- Outline actions required to meet the requirements for the LB of Waltham Forest as LLFA under the FWMA 2010.

The SWMP Action Plan is a 'living' document, and as such, should be reviewed and updated regularly, particularly following the occurrence of a surface water flood event, when additional data or modelling becomes available, following the outcome of investment decisions by partners and following any additional major development or changes in the catchment which may influence the surface water flood risk within the borough.

Glossary

Term	Definition
Aquifer	A source of groundwater comprising water bearing rock, sand or gravel capable of yielding significant quantities of water.
AMP	Asset Management Plan, see below
Asset Management Plan	A plan for managing water and sewerage company (WaSC) infrastructure and other assets in order to deliver an agreed standard of service.
AStSWF	Areas Susceptible to Surface Water Flooding. A national data set held by the Environment Agency and based on high level modelling which shows areas potentially at risk of surface water flooding.
Catchment Flood Management Plan (CFMP)	A high-level planning strategy through which the Environment Agency works with their key decision makers within a river catchment to identify and agree policies to secure the long-term sustainable management of flood risk.
CDA	Critical Drainage Area, see below.
Critical Drainage Area	A discrete geographic area (usually a hydrological catchment) where multiple and interlinked sources of flood risk (surface water, groundwater, sewer, main river and/or tidal) cause flooding in one or more Local Flood Risk Zones during severe weather thereby affecting people, property or local infrastructure.
CFMP	Catchment Flood Management Plan, see entry above
CIRIA	Construction Industry Research and Information Association
Civil Contingencies Act	This UK Parliamentary Act delivers a single framework for civil protection in the UK. As part of the Act, Local Resilience Forums have a duty to put into place emergency plans for a range of circumstances including flooding.
CLG	Government Department for Communities and Local Government
Climate Change	Long term variations in global temperature and weather patterns caused by natural and human actions.
Culvert	A channel or pipe that carries water below the level of the ground.
Defra	Government Department for Environment, Food and Rural Affairs
DEM	Digital Elevation Model: a topographic model consisting of terrain elevations for ground positions at regularly spaced horizontal intervals. DEM is often used as a global term to describe DSMs (Digital Surface Model) and DTMs (Digital Terrain Models).
DG5 Register	A water-company held register of properties which have experienced sewer flooding due to hydraulic overload, or properties which are 'at risk' of sewer flooding more frequently than once in 20 years.
DSM	Digital Surface Model: a topographic model of the bare earth/underlying terrain of the earth's surface including objects such as vegetation and buildings.
DTM	Digital Terrain Model: a topographic model of the bare earth/underlying terrain of the earth's surface excluding objects such as vegetation and buildings. DTMs are usually derived from DSMs.
EA	Environment Agency: Government Agency reporting to Defra charged with protecting the Environment and managing flood risk in England.
Indicative Flood Risk Areas	Areas determined by the Environment Agency as potentially having a significant flood risk, based on guidance published by Defra and WAG and the use of certain national datasets. These indicative areas are intended to provide a starting point for the determination of Flood Risk Areas by LLFAs.

Term	Definition
FCERM	Flood and Coastal Erosion Risk Management Strategy. Prepared by the Environment Agency in partnership with Defra. The strategy is required under the Flood and Water Management Act 2010 and will describe what needs to be done by all involved in flood and coastal risk management to reduce the risk of flooding and coastal erosion, and to manage its consequences.
FMfSW	Flood Map for Surface Water. A national data set held by the Environment Agency showing areas where surface water would be expected to flow or pond, as a result of two different chances of rainfall event, the 1 in 30yr and 1 in 200yr events.
Flood defence	Infrastructure used to protect an area against floods such as floodwalls and embankments; they are designed to a specific standard of protection (design standard).
Flood Risk Area	See entry under Indicative Flood Risk Areas.
Flood Risk Regulations	Transposition of the EU Floods Directive into UK law. The EU Floods Directive is a piece of European Community (EC) legislation to specifically address flood risk by prescribing a common framework for its measurement and management.
Floods and Water Management Act	An Act of Parliament which forms part of the UK Government's response to Sir Michael Pitt's Report on the Summer 2007 floods, the aim of which is to clarify the legislative framework for managing surface water flood risk in England. The Act was passed in 2010 and is currently being enacted.
Fluvial Flooding	Flooding resulting from water levels exceeding the bank level of a watercourse (river or stream). In this report the term Fluvial Flooding generally refers to flooding from Main Rivers (see later definition).
FRR	Flood Risk Regulations, see above.
IDB	Internal Drainage Board. An independent body with powers and duties for land drainage and flood control within a specific geographical area, usually an area reliant on active pumping of water for its drainage.
iPEG	Increased Potential Elevated Groundwater (iPEG) maps. The iPEG mapping shows those areas within the borough where there is an increased potential for groundwater to rise sufficiently to interact with the ground surface or be within 2 m of the ground surface. The mapping was carried out on a London-wide scale by Jacobs/JBA in March 2011.
IUD	Integrated Urban Drainage, a concept which aims to integrate different methods and techniques, including sustainable drainage, to effectively manage surface water within the urban environment.
LB	London Borough, e.g. LB Haringey, London Borough of Haringey
LDF	Local Development Framework. The spatial planning strategy introduced in England and Wales by the Planning and Compulsory Purchase Act 2004 and given detail in Planning Policy Statements 12. These documents typically set out a framework for future development and redevelopment within a local planning authority.
LFRZ	Local Flood Risk Zone, see below.
Local Flood Risk Zone	Local Flood Risk Zones are defined as discrete areas of flooding that do not exceed the national criteria for a 'Flood Risk Area' but still affect houses, businesses or infrastructure. A LFRZ is defined as the actual spatial extent of predicted flooding in a single location
Lead Local Flood Authority	Local Authority responsible for taking the lead on local flood risk management. The duties of LLFAs are set out in the Floods and Water Management Act.
LiDAR	Light Detection and Ranging, a technique to measure ground and building levels remotely from the air, LiDAR data is used to develop DTMs and DEMs (see definitions above).
LLFA	Lead Local Flood Authority, see above.

Term	Definition
Local Resilience Forum	A multi-agency forum, bringing together all the organisations that have a duty to cooperate under the Civil Contingencies Act, and those involved in responding to emergencies. They prepare emergency plans in a co-ordinated manner and respond in an emergency. Roles and Responsibilities are defined under the Civil Contingencies Act.
LPA	Local Planning Authority. The local authority or Council that is empowered by law to exercise planning functions for a particular area. This is typically the local borough or district Council.
LRF	Local Resilience Forum, see above.
Main River	Main rivers are a statutory type of watercourse in England and Wales and are usually larger streams and rivers, but may also include some smaller watercourses. A main river is defined as a watercourse marked as such on a main river map, and can include any structure or appliance for controlling or regulating the flow of water in, into or out of a main river. The Environment Agency's powers to carry out flood defence works apply to main rivers only.
NRD	National Receptor Dataset – a collection of risk receptors produced by the Environment Agency. A receptor could include essential infrastructure such as power infrastructure and vulnerable property such as schools and health clinics.
Ordinary Watercourse	All watercourses that are not designated Main River, and which are the responsibility of Local Authorities or, where they exist, IDBs are termed Ordinary Watercourses.
PA	Policy Area, see below.
Partner	A person or organisation with responsibility for the decision or actions that need to be taken.
PFRA	Preliminary Flood Risk Assessment, see below.
Pitt Review	Comprehensive independent review of the 2007 summer floods by Sir Michael Pitt, which provided recommendations to improve flood risk management in England.
Pluvial Flooding	Flooding from water flowing over the surface of the ground; often occurs when the soil is saturated and natural drainage channels or artificial drainage systems have insufficient capacity to cope with additional flow.
Policy Area	One or more Critical Drainage Areas linked together to provide a planning policy tool for the end users. Primarily defined on a hydrological basis, but can also accommodate geological concerns where these significantly influence the implementation of SuDS
PPS25	Planning and Policy Statement 25: Development and Flood Risk
Preliminary Flood Risk Assessment	Assessment required by the EU Floods Directive which summarises flood risk in a geographical area. Led by Local Authorities.
Resilience Measures	Measures designed to reduce the impact of water that enters property and businesses; could include measures such as raising electrical appliances.
Resistance Measures	Measures designed to keep flood water out of properties and businesses; could include flood guards for example.
Risk	In flood risk management, risk is defined as a product of the probability or likelihood of a flood occurring, combined with the consequence of the flood.
Risk Management Authority	Defined by the Floods and Water Management Act as “the Environment Agency, a lead local flood authority, a district council for an area for which there is no unitary authority, an internal drainage board, a water company, and a highway authority”.
RMA	Risk Management Authority, see above
Sewer flooding	Flooding caused by a blockage or overflowing in a sewer or urban drainage system.
SFRA	Strategic Flood Risk Assessment, see below

Term	Definition
Stakeholder	A person or organisation affected by the problem or solution, or interested in the problem or solution. They can be individuals or organisations, includes the public and communities.
Strategic Flood Risk Assessment	A strategic framework for the consideration of flood risk when making planning decisions at Local Level.
SuDS	Sustainable Drainage Systems, see below.
Sustainable Drainage Systems	Methods of management practices and control structures that are designed to drain surface water in a more sustainable manner than some conventional techniques. Includes swales, wetland sand ponds.
Surface water	Rainwater (including snow and other precipitation) which is on the surface of the ground (whether or not it is moving), and has not entered a watercourse, drainage system or public sewer.
SWMP	Surface Water Management Plan
TE2100	The Thames Estuary 2100 Project. Led by the Environment Agency, the project was established in 2002 with the aim of developing a long-term tidal flood risk management plan for London and the Thames estuary.
TfL	Transport for London
TWUL	Thames Water Utilities Ltd
UKCIP	The UK Climate Impacts Programme. Established in 1997 to assist in the co-ordination of research into the impacts of climate change. UKCIP publishes climate change information on behalf of the UK Government and is largely funded by Defra.
WaSC	Water and Sewerage Company

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1 Introduction

1.1 What is a Surface Water Management Plan?

- 1.1.1 A Surface Water Management Plan (SWMP) is a plan produced by the Lead Local Flood Authority (in this case London Borough of Waltham Forest) which outlines the preferred surface water management strategy in a given location. In this context surface water flooding describes flooding from sewers, drains, groundwater, and runoff from land, small water courses and ditches that occurs as a result of heavy rainfall.
- 1.1.2 This SWMP study has been undertaken as part of the Drain London Project in consultation with key local partners who are responsible for surface water management and drainage in the London area – including Thames Water, the Environment Agency and Transport for London. The Partners have worked together to understand the causes and effects of surface water flooding and agree the most cost effective way of managing surface water flood risk for the long term.
- 1.1.3 This document also establishes a long-term action plan to manage surface water and will influence future capital investment, maintenance, public engagement and understanding, land-use planning, emergency planning and future developments.

1.2 Background

- 1.2.1 In May 2007 the Mayor of London consulted on a draft Regional Flood Risk Appraisal (RFRA). One of the key conclusions was that the threat of surface water flooding in London was poorly understood. This was primarily because there were relatively few records of surface water flooding and those that did exist were neither comprehensive nor consistent. Furthermore the responsibility for managing flood risk in London is split between boroughs and other organisations such as Transport for London, London Underground, Network Rail and relationships with the Environment Agency and Thames Water and the responsibility for managing sources of flood risk were unclear. To give the issue even greater urgency it is widely expected that heavy storms with the potential to cause flooding will increase in frequency with climate change.
- 1.2.2 The Greater London Authority, London Councils, Environment Agency and Thames Water commissioned a scoping study to test these findings and found that this was an accurate reflection of the situation. The conclusions were brought into sharp focus later in the summer of 2007 when heavy rainfall resulted in extensive surface water flooding in parts of the UK such as Gloucestershire, Sheffield and Hull causing considerable damage and disruption. It was clear that a similar rainfall event in London would have resulted in major disruption. The Pitt Review examined the flooding of 2007 and made a range of recommendations for future flood management, most of these have been enacted through the Flood and Water Management Act 2010 (FWMA).
- 1.2.3 The Department for Environment, Food and Rural Affairs (Defra) recognised the importance of addressing surface water flooding in London and fully funded the Drain London project. The Drain London project is being delivered through 3 'Tiers' as shown in Figure 1-1.

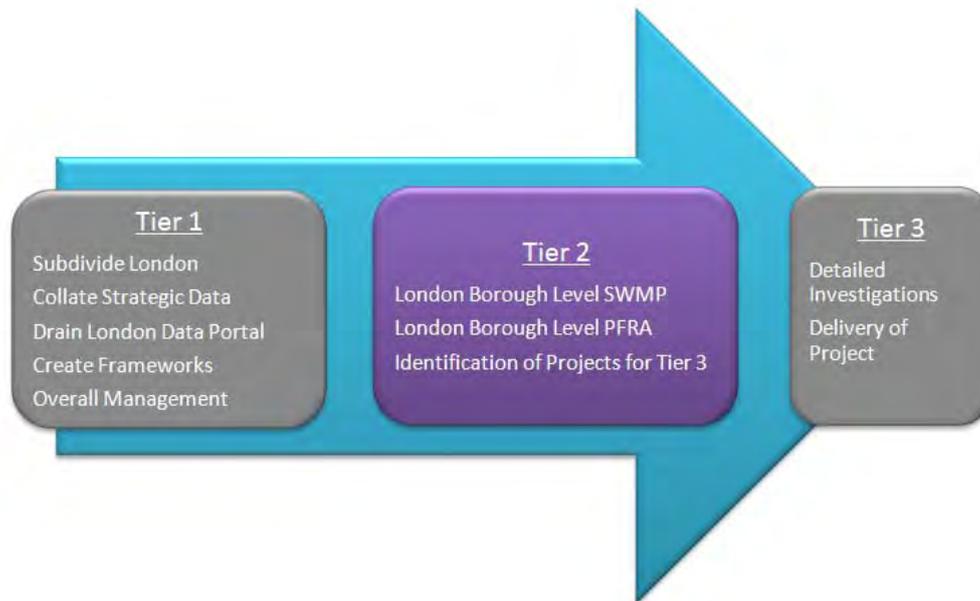


Figure 1-1 Drain London Project ‘Tier’ Structure

- 1.2.4 A description of the works within each Tier is described in Table 1-1. This SWMP forms part of Tier 2 package of works.

Table 1-1 Summary of Drain London Project ‘Tier’ Structure

Phase	Summary of works
Tier 1	<ul style="list-style-type: none"> a) A high level strategic investigation to group the 33 separate boroughs into a smaller number of more manageable units for further study under Tiers 2 and 3 in order to develop and refine an SWMP for each. b) Development of a web based ‘Portal’ to provide data management, data storage and access to the various data sets and information across the ‘Drain London Forum’ participants and to Tier 2 & 3 consultants. c) Provide programme management support for the duration of the Drain London project, including Tiers 2 and 3.
Tier 2	<ul style="list-style-type: none"> a) Delivery of 33 borough-level Surface Water Management Plans to identify Local Flood Risk Zones and Critical Drainage Areas. b) Creation of 33 borough-level Action Plans including capital and maintenance actions and programmes of work for each partner/stakeholder as well as actions required to meet the responsibilities as Lead Local Flood Authority required by the FWMA 2010. c) Preparation of 33 borough-level Preliminary Flood Risk Assessments to meet the requirements of the Flood Risk Regulations 2009 on Lead Local Flood Authorities. d) List of prioritised Critical Drainage Areas for potential further study or capital works in Tier 3 using the Drain London Tier 1 Prioritisation Matrix.
Tier 3	<ul style="list-style-type: none"> a) Detailed investigations into high priority Critical Drainage Areas to further develop and prioritise mitigation options. b) Development of cross-organisational action plans that include a costed list of identified flood risk management mitigation measures and community level flood plans.

1.2.5 As described in Table 1-1, Tier 2 of the Drain London project involves the preparation of SWMPs for each London Borough. Through the subsequent enactment of the FWMA boroughs are also required to produce Preliminary Flood Risk Assessments (PFRA). The Drain London project has been extended to deliver both a PFRA and a SWMP for each London Borough. This will be a major step in meeting borough requirements as set out in the F&WM Act. Another key aspect of the Act is to ensure that boroughs work in partnership with other Local Risk Authorities. Drain London assists this by creating sub-regional partnerships as set out in Figure 1-2 below.

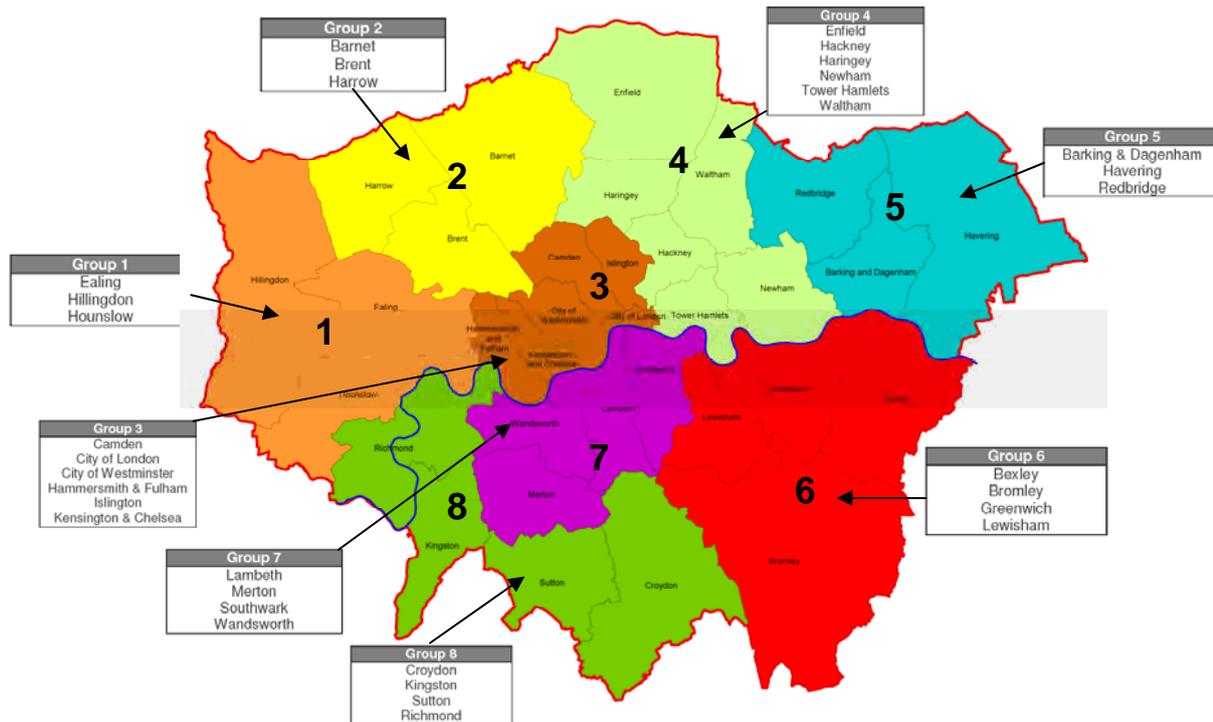


Figure 1-2 Drain London Sub-regional Partnerships

1.3 SWMP Process

1.3.1 The Defra SWMP Technical Guidance (2010) provides the framework for preparing SWMPs. This report has been prepared to reflect the four principal stages identified by the guidance (refer Figure 1-3):

- Preparation; Identify the need for a SWMP, establish a partnership with the relevant stakeholders and scope SWMP (refer to Chapter 2);
- Risk Assessment; Identify which level of detail is required for the SWMP – a Level 2 Intermediate assessment was selected for this study (refer to Chapter 3);
- Options; Identify options/measures (with stakeholder engagement) which seek to alleviate the surface water flood risk within the study area (refer to Chapter 4); and
- Implementation and Review; Prepare Action Plan and implement the monitoring and review process for these actions (refer to Chapter 5).



Figure 1-3 Recommended Defra SWMP Process (Source Defra 2010)

1.3.2 The scope of the Tier 2 work (refer to Table 1-1) falls within Phase 2 (Risk Assessment) and Phase 3 (Options) and partially within Phase 4 (Implementation and Review).

1.4 Objectives

1.4.1 The objectives of the SWMP are to:

- Develop a robust understanding of surface water flood risk in and around the study area, taking into account the challenges of climate change, population and demographic change and increasing urbanisation in London;
- Identify, define and prioritise Critical Drainage Areas, including further definition of existing local flood risk zones and mapping new areas of potential flood risk;

- Make holistic and multifunctional recommendations for surface water management which improve emergency and land use planning, and enable better flood risk and drainage infrastructure investments;
- Establish and consolidate partnerships between key drainage stakeholders to facilitate a collaborative culture of data, skills, resource and learning sharing and exchange, and closer coordination to utilise cross boundary working opportunities;
- Undertake engagement with stakeholders to raise awareness of surface water flooding, identify flood risks and assets, and agree mitigation measures and actions;
- Deliver outputs to enable a real change on the ground whereby partners and stakeholders take ownership of their flood risk and commit to delivery and maintenance of the recommended measures and actions;
- Meet borough specific objectives as recorded at the outset of the development of the SWMP (further details below);
- Facilitate discussions and report implications relating to wider issues falling outside the remit of this Tier 2 work, but deemed important by partners and stakeholders for effectively fulfilling their responsibilities and delivering future aspects of flood risk management.

1.4.2 Borough specific aims and objectives were discussed at the various meetings held throughout the development of the SWMP. These are summarised below:

- *Identify surface water flood risk areas to assist with spatial planning and future development;*
- *Identify surface water flood risk areas to assist with emergency planning within the borough;*
- *Provision of mapping which is suitable for public distribution;*
- *Determine (if possible) options to alleviate flood risk within the identified Critical Drainage Areas;*
- *Provide a clear Action Plan which the Council can implement (and/or areas to investigate) to assist in the further understanding of pluvial and groundwater flooding within the borough.*

1.5 Study Area

Location and Characteristics

- 1.5.1 The LB of Waltham Forest is located in north east London bordering the local authority of Epping Forest as well as the LBs of Redbridge to the east, Enfield and Haringey to the west, and Hackney and Newham to the south.
- 1.5.2 The borough encompasses an area of 3,900ha and contains a mixture of urban and open space landuses. The open spaces are generally located along the western and eastern boundaries, whilst more densely urban areas in the centre of the Borough. Figure 3 within Appendix D provides an overview of the landuses within Waltham Forest.
- 1.5.3 The borough contains the following significant infrastructure:
- One gas holder station in Leyton and an electricity station in South Chingford;
 - One Sewage Works in Leyton;
 - Two Water Pumping Stations (South Chingford, Tottenham Hale), Coppermills Waterworks and Water Reservoirs (Lee Valley Reservoirs);

- Kilometres of Network Rail and London underground rail line along with tube/rail stations and rail maintenance assets and infrastructure;
- Four Fire Stations (Chingford, Walthamstow, Leyton, Leytonstone);
- Whipps Cross Hospital in Leytonstone; and
- Twelve (12) A roads.

Major Rivers and Waterways within the Borough

- 1.5.4 The River Lee is located along the western extent of the borough and flows in a southerly direction. The watercourse drains a large rural catchment to the north of London, extending as far as Luton and encompassing parts of Hertfordshire and Essex. The River Lee flows through the LBs of Enfield, Haringey, Hackney, Tower Hamlets, and Newham, where the watercourse outfalls to the River Thames.
- 1.5.5 Within the LB of Waltham Forest, tributaries of the River Lee include the Ching Brook, Dagenham Brook and the River Lee Flood Relief Channel. The Ching flows generally in a westerly direction through Highams Park near the centre of the prior to outfalling into the River Lee to the north of Banbury Reservoir. The total catchment area of the Ching is 1,700ha.
- 1.5.6 The Dagenham Brook lies in the south-western part of the LB of Waltham Forest. The watercourse flows from the River Lee Flood Relief Channel, through urban areas in Leyton, before outfalling into the River Lee near to the Temple Mills Marshalling Yard.
- 1.5.7 Construction on the River Lee Flood Relief Channel commenced in 1947 following severe flooding in the area. The channel was completed in 1976 and flows into Greater London from Hertfordshire. The channel joins the Old River Lee before outfalling in the Lee Navigation.
- 1.5.8 Figure 7 in Appendix D shows the locations of these watercourses within the borough.

Topography and Geology

- 1.5.9 Figure 1-4 indicates that the LB of Waltham Forest generally slopes in a westerly and south westerly direction towards the River Lee. The highest parts of the borough are in the east, along the boundaries with the LB of Redbridge and Epping Forest District Council. The lowest parts of the borough are alongside the River Lee, adjacent to the borough boundary with the LB of Hackney. Overland flow is likely to runoff high ground and pond in the low-lying areas in the south-west of the borough.
- 1.5.10 The LB of Waltham Forest lies within the London Basin, which has been shaped by a relatively thick (few hundred metres) chalk syncline. The basin has been infilled over time by a series of clays and sands, the most notable deposit being the fossil rich and impermeable London Clay. The clay layer can be up to a maximum of 150m thick beneath London. More recently in geological terms, the London Clay has been overlain by drift deposits from river terraces. As the River Lea has altered path and scoured channels deeper through time, they have left deposits of sand and gravel in terrace formations upon the underlying geology. Figure 12 within Appendix D provides an overview of the borough's geology.

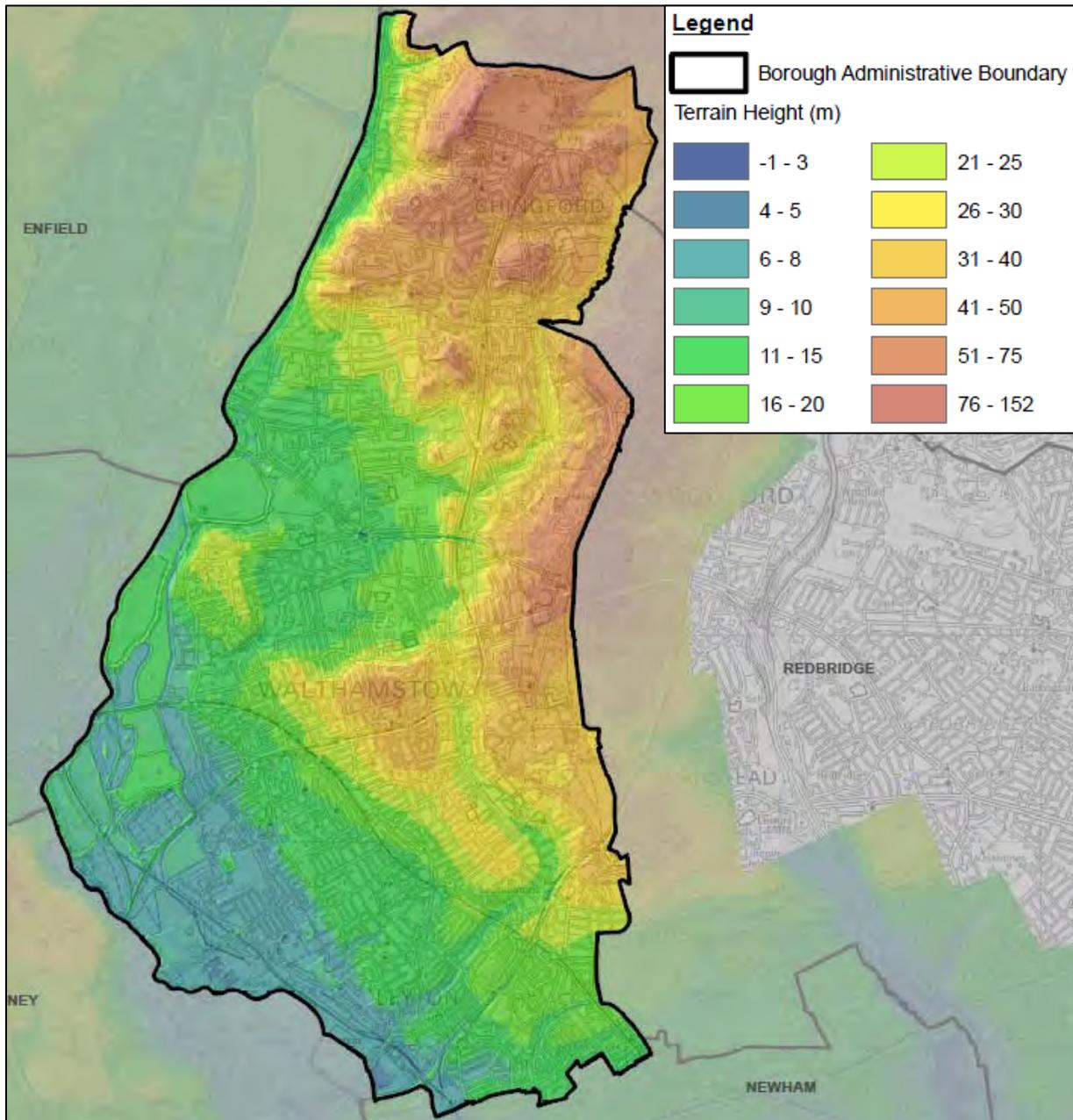


Figure 1-4 LiDAR Representation of the Topography within Waltham Forest

Significant future development plans

1.5.11 The Local Development Framework (LDF) for the LB of Waltham Forest identifies growth areas in:

- Blackhorse Lane Area;
- Walthamstow Town Centre Area;
- Wood Street Area; and
- North Olympic Fringe.

- 1.5.12 In each instance an Area Action Plan will be produced to provide further guidance on how development should be brought forward. Plans for urbanisation and redevelopment within the LB of Waltham Forest may present a challenge to the existing drainage systems. However, it also affords a crucial opportunity to address long-standing issues and problems relating to surface water flooding through strategic improvements and upgrades to the drainage system. The SWMP for the LB of Waltham Forest should afford a particular focus on these areas allocated for further development and urbanisation and identify any potential locations for strategic improvements and upgrades to the existing drainage systems.
- 1.5.13 In the case of the identified North Olympic Fringe growth area, development offers the opportunity to reduce flood risk in 'critical drainage areas' identified in section 3.8 of this report.

Interactions with neighbouring Boroughs / County Councils

- 1.5.14 The need for an integrated approach between neighbouring boroughs has become apparent due to cross boundary flooding and drainage issues in recent years. This has become evident in the Drain London programme where a number of 'critical drainage areas' identified in section 3.8 of this report span across more than one borough.
- 1.5.15 The LB of Waltham Forest forms part of the 'Group 4' group of boroughs, established as part of the Drain London programme, formed to assist delivery of Drain London, but also to establish an ongoing working partnership for managing local flood risk in the area. The aims of this partnership are to understand flood risk to the group boroughs and to share best practice management procedures. Drain London Group 4 includes the London Boroughs of:

- Enfield
- Hackney
- Haringey
- Newham
- Tower Hamlets
- Waltham Forest

1.6 Flooding Interactions

- 1.6.1 The SWMP technical guidance (Defra 2010) identifies four primary sources of surface water flooding that should be considered within a SWMP as described below:
- **Pluvial flooding:** High intensity storms (often with a short duration) are sometimes unable to infiltrate into the ground or be drained by formal drainage systems since the capacity of the collection systems is not large enough to convey runoff to the underground pipe systems (which in turn might already be surcharging). The pathway for surface water flooding can include blockage, restriction of flows (elevated grounds), overflows of the drainage system and failure of sluice outfalls and pump systems.
 - **Sewer flooding:** Flooding which occurs when the capacity of the underground drainage network is exceeded, resulting the surcharging of water into the nearby environment (or within internal and external building drainage networks). The discharge of the drainage network into waterways and rivers can also be affected if high water levels in receiving waters obstruct the drainage network outfalls.
 - **Ordinary Watercourses:** Flooding from small open channels and culverted urban watercourses (which receive most of their flow from the urban areas) can either exceed their

capacity and cause localised flooding of an area or can be obstructed (through debris or illegal obstruction) and cause localised out of bank flooding of nearby low lying areas.

- **Groundwater flooding:** Flooding occurs when the water level within the groundwater aquifer rises to the surface. In very wet winters these rising water levels may lead to flooding of areas that are normally dry. This can also lead to streams that only flow for part of the year being reactivated. These intermittent streams are typically known as bournes. Water levels below the ground can rise during winter (dependant on rainfall) and fall during drier summer months as water discharges from the saturated ground into nearby watercourses.

1.6.2 Figure 1-5 provides an illustration of these flood sources. Each of these sources of flood risk a futher explained within Chapter 3 of this report.

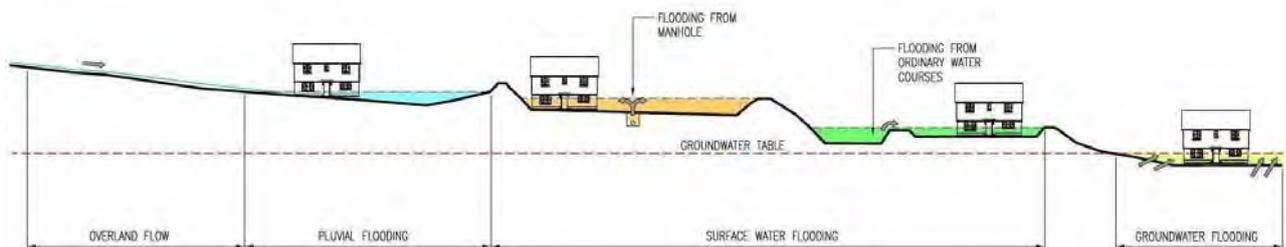


Figure 1-5 Illustration of Flood Sources (source: WSP, 2010).

1.7 Linkages with Other Plans

1.7.1 The increased focus on flood risk over recent years is an important element of adaptation to climate change. The clarification of the role of London Boroughs as Lead Local Flood Authorities (LLFA) is welcomed. The creation of a number of new documents can at times be confusing. Drain London links into all of these:

Regional Flood Risk Appraisal (RFRA)

1.7.2 The RFRA is produced by the Greater London Authority and gives a regional overview of flooding from all sources. The RFRA will be updated in 2012 to reflect the additional information on local sources of flood risk (surface water, groundwater and ordinary watercourses) from Drain London. This may also generate new policies that would be incorporated into the London Plan when it is reviewed.

Thames Catchment Flood Management Plan (CFMP)

1.7.3 The Thames Catchment Flood Management Plan (CFMP) was published in 2008 by the Environment Agency and sets out policies for the sustainable management of flood risk across the whole of the Thames catchment over the long-term (50 to 100 years) taking climate change into account. More detailed flood risk management strategies for individual rivers or sections of river may sit under these.

1.7.4 The CFMP emphasises the role of the floodplain as an important asset for the management of flood risk, the crucial opportunities provided by new development and regeneration to manage risk, and the need to re-create river corridors so that rivers can flow and flood more naturally.

1.7.5 This CFMP will be periodically reviewed, approximately five years from when it was published, to ensure that it continues to reflect any changes in the catchment. There are links to Drain London where there are known interactions between surface water and fluvial flooding.

Preliminary Flood Risk Assessment (PFRA)

- 1.7.6 These are required as part of the Flood Risk Regulations which implement the requirements of the European Floods Directive. Drain London is producing one of these for each London Borough (each of which is a Lead Local Flood Authority), to give an overview of all local sources of flood risk. In London the PFRA process is greatly assisted by the new data and information relating to surface water which comes from the Drain London SWMPs. Boroughs must review these PFRAs every 6 years.

Surface Water Management Plans (SWMP)

- 1.7.7 Drain London is producing one of these for each London Borough. They provide detailed information on the potential for surface water flooding, based on probabilistic 2-dimensional modelling. This information improves greatly on data which has previously been provided at a national scale by the Environment Agency. In addition each SWMP contains an Action Plan that has been developed in conjunction with both the borough and relevant other Risk Management Authorities. This data and actions and associated policy interventions will feed directly into the operational level of the borough across many departments, in particular into spatial and emergency planning policies and designations and into the management of local authority controlled land.

Strategic Flood Risk Assessments (SFRA)

- 1.7.8 Each local planning authority is required to produce a SFRA under Planning Policy Statement 25 (PPS25). This provides an important tool to guide planning policies and land use decisions. Current SFRAs have a strong emphasis on flooding from main rivers and the sea and are relatively weak (due to past priorities and a lack of data) in evaluating flooding from other local sources including surface water, groundwater and ordinary watercourses. The information from Drain London will improve this understanding.
- 1.7.9 The LB of Waltham Forest is included in the North London SFRA, drafted in August 2008. This report covers the London Boroughs of Barnet, Camden, Enfield, Haringey, Hackney, Haringey, Islington and Waltham Forest. The North London SFRA was commissioned based on the existing collaboration between the seven boroughs on the North London Waste Plan.
- 1.7.10 The LB of Waltham Forest is also covered by the East London SFRA, which was drafted in June 2005. This report covers the London Boroughs of Lewisham, Greenwich, Bexley, Havering, Barking and Dagenham, Newham, Waltham Forest, Redbridge, Hackney and Tower Hamlets. The East London SFRA was commissioned by Thames Gateway London Partnership and includes the collaboration between the ten boroughs in East London and the London Corporation. This document was drafted to meet the requirements of PPG25 and is now considered out of date as it does not meet the requirements in PPS25.
- 1.7.11 The LB of Waltham Forest are intending to produce their own SFRA as part of the Local Development Framework in the near future.

Local Development Documents (LDD)

- 1.7.12 LDDs including the Core Strategy and relevant Area Action Plans (AAPs) will need to reflect the results from Drain London. This may include policies for the whole borough or for specific parts of boroughs, for example Critical Drainage Areas. There may also be a need to review Area Action Plans where surface water flood risk is a particular issue. The updated SFRA will assist with this as will the reviewed RFRA and any updated London Plan policies. In producing Opportunity Area Planning Frameworks, the GLA and boroughs will also examine surface water flood risk more closely.

Local Flood Risk Management Strategies

- 1.7.13 The Flood and Water Management Act 2010 (FWMA) requires each LLFA to produce a Local Flood Risk Management Strategy by December 2012. Whilst Drain London will not directly deliver a LFRMP, the SWMPs, PFRA and their associated risk maps will provide the necessary evidence base to support the development of LFRMS and it is anticipated that no, or limited new modelling will be necessary to produce these strategies.
- 1.7.14 The schematic diagram (Figure 1-6 below) illustrates how the CFMP, PFRA, SWMP and SFRA link to and underpin the development of a Local Flood Risk Management Strategy.

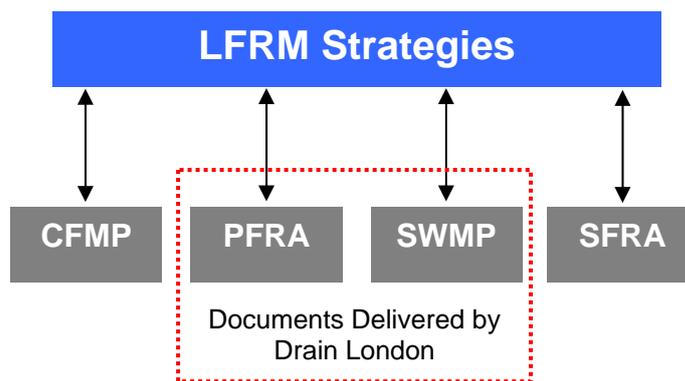


Figure 1-6 Linkages of LFRM Strategy Reports

1.8 Existing Legislation

- 1.8.1 The Flood and Water Management Act 2010 (FWMA) presents a number of challenges for policy makers and the flood and coastal risk management authorities identified to co-ordinate and deliver local flood risk management (surface water, groundwater and flooding from ordinary water courses). ‘Upper Tier’ local authorities have been empowered to manage local flood risk through new responsibilities for flooding from surface and groundwater.
- 1.8.2 The FWMA reinforces the need to manage flooding holistically and in a sustainable manner. This has grown from the key principles within Making Space for Water (Defra, 2005) and was further reinforced by the summer 2007 floods and the Pitt Review (Cabinet Office, 2008). It implements several key recommendations of Sir Michael Pitt’s Review of the Summer 2007 floods, whilst also protecting water supplies to consumers and protecting community groups from excessive charges for surface water drainage.
- 1.8.3 The FWMA must also be considered in the context of the EU Floods Directive, which was transposed into law by the Flood Risk Regulations 2009 (the Regulations) on 10 December 2009. The Regulations requires three main types of assessment / plan to be produced:
- a) Preliminary Flood Risk Assessments (maps and reports for Sea, Main River and Reservoirs flooding) to be completed by Lead Local Flood Authorities and the Environment Agency by the 22 December 2011. Flood Risk Areas, at potentially significant risk of flooding, will also be identified. Maps and management plans will be developed on the basis of these flood risk areas.

- b) Flood Hazard Maps and Flood Risk Maps. The Environment Agency and Lead Local Flood Authorities are required to produce Hazard and Risk maps for Sea, Main River and Reservoir flooding as well as 'other' relevant sources by 22 December 2013.
- c) Flood Risk Management Plans. The Environment Agency and Lead Local Flood Authorities are required to produce Flood Risk Management Plans for Sea, Main River and Reservoir flooding as well as 'other' relevant sources by 22 December 2015.

1.8.4 Figure 1-7, below, illustrates how this SWMP fits into the delivery of local flood and coastal risk management, and where the responsibilities for this lie.

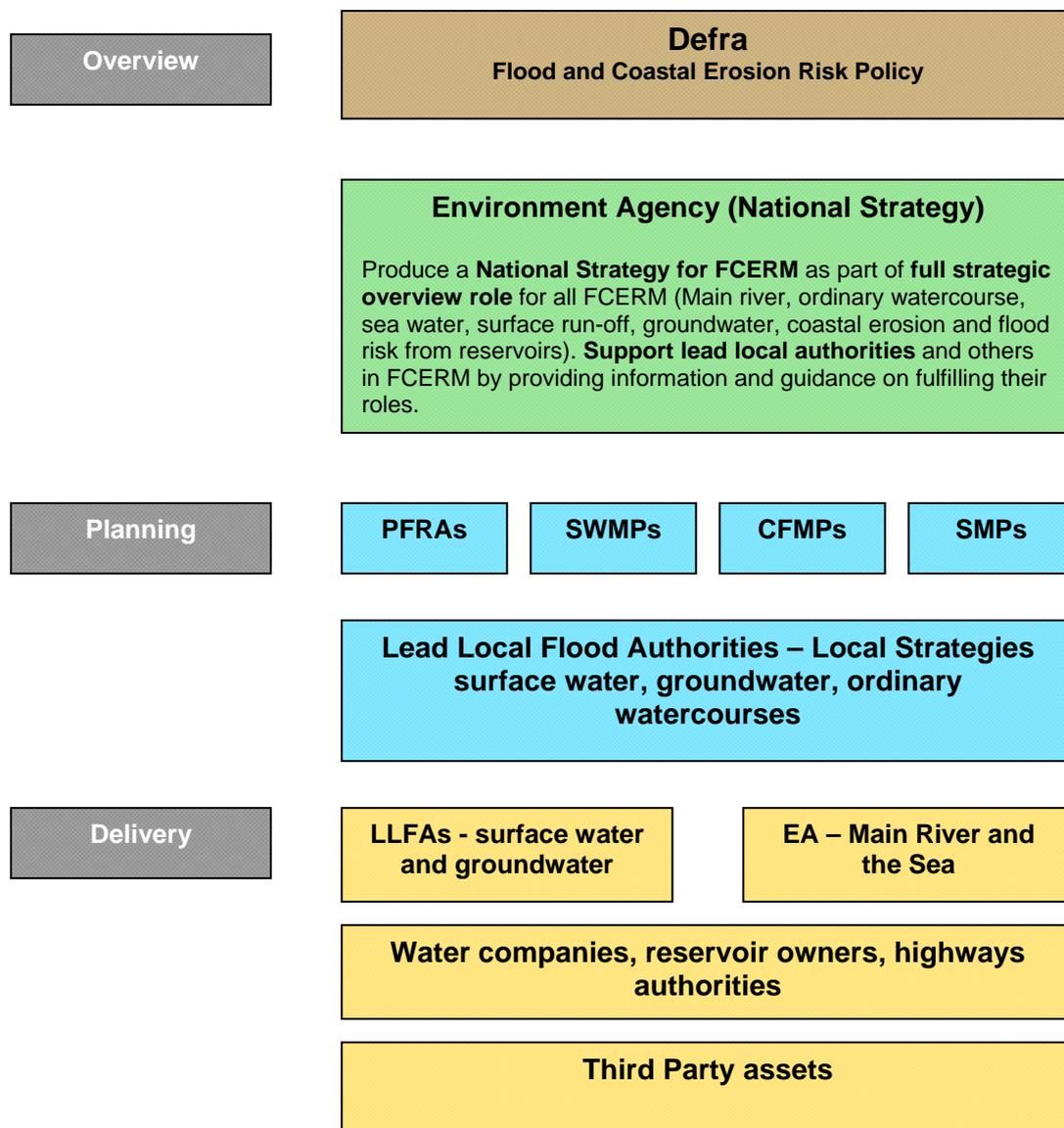


Figure 1-7 Where the SWMP is located within the delivery of local flood and coastal risk management

1.9 Peer Review

1.9.1 It is essential for the Drain London Project that SWMPs are consistent and comparable across Greater London. This is to facilitate:

- Fair, transparent and rapid allocation of funds to identified high priority flood risk areas within London;
- Collaborative working practices between stakeholders; and
- Building of local capability (Council officers and consultants doing work in the future will be able to make use of outputs regardless of who produced them for each borough).

1.9.2 To ensure consistency and comparability between London Borough SWMPs produced, a Peer Review process has been used. The process involved the four consultant teams who are working on the Drain London SWMPs independently reviewing each other's work. This has ensured that all outputs result from a consistent technical approach, are of a high technical quality and are communicated in the specified formats. The peer review report for this SWMP is included in Appendix F.

1.10 LLFA Responsibilities

1.10.1 Aside from forging partnerships and coordinating and leading on local flood management, there are a number of other key responsibilities that have arisen for Local Lead Flood Authorities from the Flood & Water Management Act 2010, and the Flood Risk Regulations 2009. These responsibilities include:

- **Investigating flood incidents** – LLFAs have a duty to investigate and record details of significant flood events within their area. This duty includes identifying which authorities have flood risk management functions and what they have done or intend to do with respect to the incident, notifying risk management authorities where necessary and publishing the results of any investigations carried out. .
- **Asset Register** – LLFAs also have a duty to maintain a register of structures or features which are considered to have an effect on flood risk, including details on ownership and condition as a minimum. The register must be available for inspection and the Secretary of State will be able to make regulations about the content of the register and records.
- **SuDS Approving Body** – LLFAs are designated the SuDS Approving Body (SAB) for any new drainage system, and therefore must approve, adopt and maintain any new sustainable drainage systems (SuDS) within their area. This responsibility is anticipated to commence from April 2012.
- **Flood risk management strategies** – LLFAs are required to develop, maintain, apply and monitor a strategy for local flood risk management in its area. The local strategy will build upon information such as national risk assessments and will use consistent risk based approaches across different local authority areas and catchments.
- **Works powers** – LLFAs have powers to undertake works to manage flood risk from surface runoff and groundwater, consistent with the local flood risk management strategy for the area.

- **Designation powers** – LLFAs, as well as district councils and the Environment Agency have powers to designate structures and features that affect flooding in order to safeguard assets that are relied upon for flood risk management.

1.10.2 These LLFA requirements have been considered in the production of this document. The SWMP will assist the LLFA in providing evidence for points 1, 2 and 3.

2 Phase 1: Preparation

2.1 Partnership

- 2.1.1 The Flood and Water Management Act 2010 defines the Lead Local Flood Authority (LLFA) for an area as the unitary authority for the area, in this case LB of Waltham Forest. As such, the LB of Waltham Forest is responsible for leading local flood risk management including establishing effective partnerships with stakeholders such as the Environment Agency, Thames Water Utilities Ltd, Transport for London, Network Rail and London Underground as well as others. Ideally these working arrangements should be formalised to ensure clear lines of communication, mutual co-operation and management through the provision of Level of Service Agreements (LoSA) or Memorandums of Understanding (MoU). It is recommended that the partnerships created as part of the Drain London Tier 1 work are maintained into perpetuity.
- 2.1.2 As mentioned in section 1.5.15 of this report, the LB of Waltham Forest forms part of the Drain London 'Group 4' group of boroughs, established as part of the Drain London programme. Group 4 are currently represented on the Thames Regional Flood Defence Committee (RFDC) by Councillor Chris Bond, Cabinet Member for Environment from the LB of Enfield.
- 2.1.3 Members of the public may also have valuable information to contribute to the SWMP and to an improved understanding and management of local flood risk within the borough. Public engagement can afford significant benefits to local flood risk management including building trust, gaining access to additional local knowledge and increasing the chances of stakeholder acceptance of options and decisions proposed in future flood risk management plans.

2.2 Data Collection

- 2.2.1 The collection and collation of strategic level data was undertaken as part of the Drain London Tier 1 work and disseminated to Tier 2 consultants by the GLA. Data was collected from each of the following organisations:
- LB of Waltham Forest
 - British Airports Authority
 - British Geological Survey
 - British Waterways
 - Environment Agency
 - Greater London Authority
 - Highways Agency
 - London Underground
 - Network Rail
 - Thames Water
 - Transport for London
- 2.2.2 A comprehensive data set was provided to the Tier 2 consultants.
- 2.2.3 Table 2-1 provides a summary of the data sources held by partner organisations and provides a description of each dataset, and how the data was used in preparing the SWMP. This data was collated centrally by the Greater London Authority through the Drain London project, including centralising relevant data sharing agreements and licensing. This data was then disseminated to consultants Capita Symonds with Scott Wilson for the preparation of the LB of Waltham Forest SWMP.

Table 2-1 Data Sources and Use

	Dataset	Description	Use in this SWMP
Environment Agency	Main River centre line	GIS dataset identifying the location of Main Rivers across London	To define waterway locations within the borough.
	Environment Agency Flood Map (Flood Zones)	Shows extent of flooding from rivers during a 1 in 100yr flood and 1 in 1000yr return period flood. Shows extent of flooding from the sea during 1 in 200yr and 1 in 1000yr flood events. Ignores the presence of defences.	To identify the fluvial and tidal flood risk within the borough and areas benefiting from fluvial and tidal defences.
	Areas Susceptible to Surface Water Flooding	A national outline of surface water flooding held by the EA and developed in response to Pitt Review recommendations.	To assist with the verification of the pluvial modelling
	Flood Map for Surface Water	A second generation of surface water flood mapping which was released at the end of 2010.	To assist with the verification of the pluvial modelling
	Groundwater Flooding Incidents	Records of historic incidents of groundwater flooding as recorded by the Environment Agency.	To identify recorded groundwater flood risk – assist with verifying groundwater flood risk
	National Receptors Dataset	A nationally consistent dataset of social, economic, environmental and cultural receptors including residential properties, schools, hospitals, transport infrastructure and electricity substations.	Utilised for property/infrastructure flood counts and to determine CDA's.
	Indicative Flood Risk Areas	National mapping highlighting key flood risk areas, based on the definition of 'significant' flood risk agreed with Defra and WAG.	Initial review to determine national view on flood risk areas within the borough.
	Historic Flood Outline	Attributed spatial flood extent data for flooding from all sources.	Used to assist with the verification of modelling results and CDA locations (where available)
	Rainfall Data	15 minute and daily rainfall gauge records from approximately 1990 – 2010 for gauge sites across London.	Used in the initial stages of rainfall modelling to determine appropriate model durations and hyetographs.
	Source protection zones	Show zones around important groundwater sources which may be impacted by contamination that might cause pollution in the area. The maps show three main zones (inner, outer and total catchment).	Within the assessment of groundwater flooding to determine permeable geology
London Borough of Waltham Forest	Asset data	Details on the location and extent of flood defences across Group 4 as well as a system asset management plans.	To determine asset locations within the pluvial modelling process.
	Strategic Flood Risk Assessments (SFRA)	SFRAs may contain useful information on historic flooding, including local sources of flooding from surface water, groundwater and flooding from canals.	Provide a background to the flood risk in the borough.
	Historical flooding records	Historical records of flooding from surface water, groundwater and ordinary watercourses (in the form of insurance claims and call centre records).	Where available used to assist with the verification of modelling results and CDA locations.

	Dataset	Description	Use in this SWMP
	Anecdotal information relating to local flood history and flood risk areas	Anecdotal information from authority members regarding areas known to be susceptible to flooding from excessive surface water, groundwater or flooding from ordinary watercourses.	Assist with CDA confirmation but not necessarily used as verification evidence.
	Highways Flooding Reports	Highways Flooding Reports, including analysis of the flood risk at each location.	Verification of pluvial model results.
	Core Strategy Development Plans	Local Development Scheme, details on Area Action Plans and Place Shaping Priority Areas.	Understanding of areas of future development.
Thames Water	DG5 Register for Thames Water Utilities areas	DG5 Register logs and records of sewer flooding incidents in each area.	Mapping sewer flooding incidents.
	Sewer pipe network	GIS dataset providing the geo-referenced location of surface water, foul and combined sewers across Group 1. Includes pipe size and some information on invert levels.	Verifying CDA locations and Phase 3:Options Assessment
	Basements	GIS dataset showing Thames Water Utilities recording of basement locations.	Defining CDAs and utilised within the property count information
British Waterways	British Waterway's canal network	Detailed GIS information on the British Waterway's canal network, including the location of canal centrelines, sluices, locks, culverts, etc.	Centrelines have been incorporated within modelling to define canal locations
British Geological Society	Geological datasets	Licensed GIS datasets including: Geological indicators of flooding; Susceptibility to groundwater flooding; Permeability; Bedrock and superficial geology.	Understanding the geology of the borough
	GLA	Deprived Areas	Index of Multiple Deprivation, ranking all London Ward's.
GLA	Administrative boundaries	Greater London Borough boundaries	Providing study boundaries
	Ordnance Survey Mapping, MasterMap	Vector mapping of the London area	Utilised within the pluvial modelling to determine "roughness" within the borough
London Fire Brigade	Historic flooding records	London Fire Brigade call outs to incidents of flooding between January 2000 and December 2009. Does not specify the source of flooding.	Understanding of possible flood locations within the borough – records do not indicate what type of flooding occurred at each location.

	Dataset	Description	Use in this SWMP
London Underground and Network Rail	Historic flooding records	Recorded incidents of flooding to London Underground and National Rail infrastructure	Verification of pluvial modelling results and CDA designations
Transport for London	Pump Station Locations	Pdf mapping identifying the location of road underpass pump station owned and maintained by TfL.	Understanding which assets include pumping stations and to assist in the verification of pluvial outputs and the optioneering exercise
Infoterra	LiDAR topographical data	High resolution elevation data derived from airborne sources – at a 1m grid. A laser is used to measure the distance between the aircraft and ground and between the aircraft and the vegetation canopy or building tops. Typical (unfiltered) accuracy ranges are +/- 0.15m.	Filtered LiDAR was utilised within the creation of the pluvial models to define the ground surface of the catchment and to understand the general topography of the catchment and wider borough.

2.3 Data Review

- 2.3.1 The most significant data gap across the LB of Waltham Forest relates to records of past 'local' flooding incidents. This is a common issue across the UK as record keeping of past floods has historically focussed on flooding from rivers or the sea. Records of past incidents of surface water, sewer, groundwater or ordinary watercourse flooding have been sporadic.
- 2.3.2 Thames Water have provided postcode linked data on records of sewer flooding, (known as the DG5 register) however more detailed data on the location and cause of sewer flooding is not currently available.
- 2.3.3 Some incidents have been digitised into GIS from postcodes entered into a spreadsheet provided by the LB of Waltham Forest, however there is very little information on the probability, hazard or consequence of flooding.
- 2.3.4 Similarly, the London Fire Brigade have recorded incidents of call outs related to flooding, however there is no information on the source of flooding (e.g. pipe bursts or rainfall), or probability, hazard or consequence of the flooding.

Future Groundwater Flooding

- 2.3.5 Groundwater flooding is dependent on local variations in topography, geology and soils. The causes of groundwater flooding are generally understood however it is difficult to predict the actual location, timing and extent of groundwater flooding without comprehensive datasets.
- 2.3.6 There is a lack of reliable measured datasets to undertake flood frequency analysis and even with datasets this analysis is complicated due to the non-independence of groundwater level data. Surface water flooding incidents are sometimes mistaken for groundwater flooding incidents, e.g. where runoff via infiltration seeps from an embankment, rather than locally high groundwater levels.

- 2.3.7 Drain London have commissioned specific groundwater emergence maps, known as increased Potential for Elevated Groundwater (iPEG) maps, to assist in determining the areas within Greater London that are possibly at risk of groundwater flooding.

Future Surface Water Flooding

- 2.3.8 The Environment Agency data sets 'Areas Susceptible to Surface Water Flooding' and second generation 'Flood Map for Surface Water' are national scale assessments suitable for broadly identifying surface water flood risk. The datasets are of a resolution suitable for assessments such as the PFRA, however are limited in their use in addressing the next stages of the Flood Risk Regulations (2009), e.g. Hazard Maps and in producing SWMPs and useful Action Plans. The outputs from Drain London will assist in addressing this data limitation. These EA data sets were utilised in the model validation phase.

Flooding Consequences

- 2.3.9 The National Receptors Database (NRD), version 1.0 data set, was provided for all London Boroughs in December 2010. This data set was provided to allow property counts to be undertaken for all SWMPs. Version 1.1 of the NRD has subsequently been issued and contains modifications and corrections since version 1.0. However, in order to avoid repetition of work, and ensure consistency between the SWMP, PFRA and the EA Pluvial flooding (Areas Susceptible to Surface Water Flooding and Flood Map for Surface Water), it was decided to complete the SWMP using NRD version 1.0.

2.4 Security, Licensing and Use Restrictions

- 2.4.1 A number of datasets used in the preparation of this SWMP are subject to licensing agreements and use restrictions.
- 2.4.2 The following national datasets provided by the Environment Agency are available to lead local flood authorities for local decision making:
- EA Flood Zone Map;
 - Areas Susceptible to Surface Water Flooding;
 - Flood Map for Surface Water; and
 - National Receptor Database.
- 2.4.3 A number of the data sources used are publicly available documents, such as:
- Strategic Flood Risk Assessment;
 - Catchment Flood Management Plan;
 - Preliminary Flood Risk Assessment; and
 - Index of Multiple Deprivation.
- 2.4.4 The use of some of the datasets made available for this SWMP has been restricted. These include:
- Records of property flooding held by the Council and by Thames Water Utilities Ltd;

- British Geological Society geology datasets; and
- London Fire Brigade call outs for flooding.

2.4.5 Necessary precautions must be taken to ensure that all restricted information given to third parties is treated as confidential. The information must not be used for anything other than the purpose stated in the terms and conditions of use accompanying the data. No information may be copied, reproduced or reduced to writing, other than what is necessary for the purpose stated in the agreement.

2.5 LLFA Asset Register Requirements

2.5.1 As indicated in Section 2.5, the FWMA requires that the LLFA maintains an asset register which records information about structures and features that are likely to have a significant impact on flood risk within the LLFAs jurisdictional boundary.

2.5.2 As of the 6th April 2011, all LLFAs will need to maintain a register. Defra have determined the legal characteristics of the register and records, this is provided in Table 2-2:

Table 2-2 Asset Register (source: Defra, 2011 Lead Local Flood Authority Duty to Maintain a Register)

	Register	Record
a.	Must be made available for inspection at all reasonable times.	Up to the LLFA to decide if they wish to make it available for inspection
b.	Must contain a list of structures or features which in the opinion of the authority, are likely to have a significant effect on a local flood risk.	For each structure or feature listed on the register, the record must contain information about its ownership and state of repair.
c.	s.21 (2) of the Act allows for further regulations to be made about the content of the register and record. There is currently no plan to provide such regulations therefore their content should be decided on by the LLFA depending on what information will be useful to them.	
d.	There is no legal requirement to have a separate register and record although as indicated above, only the register needs to be made available for public inspection.	

2.5.3 A template and guidance documentation was provided to the LLFAs in March 2011. Although these templates were not designed to be a working tool, they do demonstrate what information could be contained within the register and how it could be structured.

2.5.4 The creation of the asset register was not within the scope of the Drain London project and is the responsibility of the LLFA. It is recommended that the LLFAs utilise a risk-based approach when creating the asset register, and begin recording structures or features which are considered the have the greatest influence on flooding first.

2.5.5 It is important to note that the register will be a “live” document, and is expected to be updated over time as more structures and features are identified and added.

2.6 Review of Asset Management Systems

2.6.1 Criteria to assess the existing asset management system of all London Boroughs was developed as part of the Drain London Tier 2 exercise to ensure consistency over the Greater London study area. This criteria is listed below:

- Level 1 – The borough knows where their assets are, what they look like and what condition they are in. Register system may take the form of a spreadsheet or hard copy records.
- Level 2 – The borough is aware of the ‘Local Authority Flood Risk Asset Tool’ currently being produced by the EA / Defra. Their register is GIS based (basic proprietary system only) or uses a highways based asset management system database. Their register captures information generally aligned with guidance provide by the Tool and the EA NFCDD system where practical. They know where their assets are and carry out reactive maintenance of significant structures as required.
- Level 3 – The borough has a detailed understanding of Asset Registers as required by the Flood and Water Management Act. Their register system accurately replicates the ‘Local Authority Flood Risk Asset Tool’ data standards and related NFCDD structures to an attribute level. Their register is GIS based (advanced proprietary or bespoke system) or is completely integrated with an existing asset management system. They know where their assets are and carry out periodic maintenance on the structures using a risk based priority system.

2.6.2 LB Waltham Forest provided some asset information as part of the Drain London Tier 1 ‘data collection’ exercise and based on the current review of the asset register appears to be Level 1. Table 2-3 provides a summary of the actions required to meet the full level 3 status as defined above.

Table 2-3 LLFA Asset Register Recommendations

Data	Format	Recommendations
Highway flooding and drainage records – including location and serviceability of road gullies.	GIS	Compile: <ul style="list-style-type: none"> • GIS layer of Highway flooding • GIS Layers of drainage network flooding. • GIS layer of gullies with serviceability state
Drainage network information – sewers (surface, foul, combined), culverts, drains (surface water, highway), gullies, ditches, other open drainage channels	GIS	Compile GIS layers of: <ul style="list-style-type: none"> • Sewers (surface, foul, combined) • Culverts from PDFs • Drains (surface water, highway) • Gullies • Ditches • Other open drainage channels
Local Authority led flood risk improvement schemes	Database	Keep a live document which records all such scheme details and contact details.
SuDS schemes information (Council adopted SuDS)	Database	Going forward keep a live document which records all such scheme details and contact details.
Balancing pond and lake information	Database and GIS	Keep a live document which records all such scheme details along with a GIS layer detailing asset and location information.
Critical local asset records (assets which are known to, or have the potential to flood)	GIS	Compile: <ul style="list-style-type: none"> • GIS layer of Critical local asset records
Historic sewer records (if any)	GIS	Inquire if any records are available from Thames Water etc.

		If available as drawings/photos compile GIS layer of historic sewer records available.
Historic construction records of drainage assets	GIS	Locate and create GIS layer of plans and drawings relating to foul and surface water drainage
Capacity and condition of 'ordinary' watercourses essential to operation of the urban drainage systems, including culverted watercourses and flow models (where they exist).	GIS	Compile GIS layer of capacity and condition of 'ordinary' watercourses.
New development drainage studies and supporting information	Database	Start collecting new development drainage studies and supporting information.
Road gully cleaning/maintenance records	Database	Create record
Maintenance regimes and records of all assets	Database	Create record

2.6.3 Appendix B of this report contains further information on the Asset Register recommendations for the LB of Waltham Forest.

3 Phase 2: Risk Assessment

3.1 Intermediate Assessment

Aims

- 3.1.1 The aim of the Phase 2 Intermediate Risk Assessment is to *identify the sources and mechanisms of surface water flooding across the study area* which will be achieved through an intermediate assessment of pluvial flooding, sewer flooding, groundwater flooding and flooding from ordinary watercourses along with the interactions with main rivers and the sea. The modelling outputs will then be mapped using GIS software.
- 3.1.2 SWMPs can function at different geographical scales and therefore necessarily at differing scales of detail. Table 3-1 defines the potential levels of assessment within a SWMP. This SWMP has been prepared at the 'borough' scale and fulfils the objectives of a second level 'Intermediate Assessment'.

Table 3-1: SWMP Study Levels of Assessment [Defra 2010]

Level of Assessment	Appropriate Scale	Outputs
1. Strategic Assessment	Greater London	Broad understanding of locations that are more vulnerable to surface water flooding. Prioritised list for further assessment. Outline maps to inform spatial and emergency planning.
2. Intermediate Assessment	Borough wide	Identify flood hotspots which might require further analysis through detailed assessment. Identify immediate mitigation measures which can be implemented. Inform spatial and emergency planning.
3. Detailed Assessment	Known flooding hotspots	Detailed assessment of cause and consequences of flooding. Use to understand the mechanisms and test mitigation measures, through modelling of surface and sub-surface drainage systems.

- 3.1.3 As shown in Table 3-1 above, the intermediate assessment is applicable across a large town, city or borough. In the light of extensive and severe historical flooding and the results from the over-arching national pluvial modelling suggesting that there are 32,400 properties at risk across the borough during a 1 in 200 year return period rainfall event, it is appropriate to adopt this level of assessment to further quantify the risks.
- 3.1.4 The purpose of this intermediate assessment will be to further identify those parts of the borough that are likely to be at greater risk of surface water flooding and require more detailed assessment. The methodology used for this SWMP is summarised below. Further detail of the methodology is provided in Appendix C.
- A Direct Rainfall modelling approach using TuFLOW software has been selected whereby rainfall events of known probability are applied directly to the ground surface and water is routed by the model over a representation of the ground surface to provide an indication of potential flow path directions and velocities and areas where surface water may pond.

- The direct rainfall modelling has been supported by hydraulic field visits and has been undertaken in conjunction with the LB of Waltham Forest staff and/or EA staff.
- The outputs from the pluvial modelling have been verified (where possible) against historic surface water flood records.

3.2 Risk Overview

3.2.1 The following sources of flooding have been assessed and are discussed in detail in the following sections of this report:

- Pluvial flooding: runoff as a result of high intensity rainfall when water is ponding or flowing over the ground surface before it enters the underground drainage network or a watercourse. Figures 13 to 22 in Appendix D present mapped results of the surface water modelling;
- Sewer flooding; flooding which occurs when the capacity of the underground drainage system is exceeded, resulting in flooding inside and outside of buildings. Normal discharge of sewers and drains through outfalls may be impeded by high water levels in receiving waters as a result of wet weather or tidal conditions;
- Flooding from ordinary watercourses: flooding which occurs as a result of the capacity of the watercourse being exceeded resulting in out of bank flow (water coming back out of rivers and streams); and
- Flooding from groundwater sources: occurs when the water level within the groundwater aquifer rises to the surface.

3.2.2 The identification of areas at risk of flooding has been dominated by the assessment of surface water and ordinary watercourse flooding as these sources are expected to result in the greater consequence (risk to life and damage to property), as well as the quality of the information available for informing the assessment.

Mapping Limitations

3.2.3 The mapping shown within this report is suitable to identify broad areas which are more likely to be vulnerable to surface water flooding. This allows the LB of Waltham Forest and its partners to undertake more detailed analysis in areas which are most vulnerable to surface water flooding.

3.2.4 In addition, the maps can also be used as an evidence base to support spatial planning. This will ensure that surface water flooding is appropriately considered when allocating land for future development. The maps can be used to assist emergency planners in preparing their Multi-Agency response plans.

3.2.5 Please note that these maps only show the predicted likelihood of surface water flooding (this includes flooding from sewers, drains, small watercourses and ditches that occurs in heavy rainfall in urban areas) for defined areas, and due to the coarse nature of the source data used, are not detailed enough to account for precise addresses. Individual properties therefore may not always face the same chance of flooding as the areas that surround them.

3.2.6 There may also be particular occasions when flooding occurs and the observed pattern of flooding does not in reality match the predicted patterns shown on these maps. We have done all we can to ensure that the maps reflect all the data available to us and have applied our expert knowledge to create conclusions that are as reliable as possible. It is essential that

anyone using these maps fully understands the complexity of the data utilised in production of the maps, is aware of the limitations and does not use the maps in isolation.

- 3.2.7 We will not be liable if the maps by their nature are not as accurate as might be desired or are misused or misunderstood despite our warnings. For this reason we are not able to promise that the maps will always be completely accurate or up to date. We are also not liable for any future flooding that is not highlighted in this report.

3.3 Surface Water Flooding

Description

- 3.3.1 Surface water flooding is the term used to describe flooding which occurs when intense, often short duration rainfall is unable to soak into the ground or to enter drainage systems and therefore runs over the land surface causing flooding. It is most likely to occur when soils are saturated so that they cannot infiltrate any additional water or in urban areas where buildings tarmac and concrete prevent water soaking into the ground. The excess water can pond (collect) in low points and result in the development of flow pathways often along roads but also through built up areas and open spaces. This type of flooding is usually short lived and associated with heavy downpours of rain.
- 3.3.2 The potential volume of surface runoff in catchments is directly related to the size and shape of the catchment to that point. The amount of runoff is also a function of geology, slope, climate, rainfall, saturation, soil type, urbanisation and vegetation.

Causes and classifications

- 3.3.3 Surface water flooding can occur in rural and urban areas, but usually causes more damage and disruption in the latter. Flood pathways include the land and water features over which floodwater flows. These pathways can include drainage channels, rail and road cuttings. Developments that include significant impermeable surfaces, such as roads and car parks may increase the volume and rate of surface water runoff.
- 3.3.4 Urban areas which are close to artificial drainage systems, or located at the bottom of hill slopes, in valley bottoms and hollows, may be more prone to surface water flooding. This may especially be the case in areas that are down slope of land that has a high runoff potential including impermeable areas and compacted ground.

Impacts of surface water flooding

- 3.3.5 Surface water flooding can affect all forms of the built environment, including:

- Residential, commercial and industrial properties;
- Infrastructure, such as roads and railways, telecommunication systems and sewer systems;

It can also impact on:

- Agriculture; and
- Amenity and recreation facilities.

- 3.3.6 Flooding from land is usually short-lived and may only last as long as the rainfall event. However occasionally flooding may persist in low-lying areas where ponding occurs. Due to

the typically short duration, flooding from land tends not to have as serious consequences as other forms of flooding, such as flooding from rivers or the sea however it can still cause significant damage and disruption on a local scale.

Historic Records – Surface Water Flooding

- 3.3.7 Past records of surface water flooding within Waltham Forest have been gathered from sources such as the Environment Agency, London Underground as well as the LB of Waltham Forest. These incidents have been mapped as part of the SWMP and are presented in figure 5 in Appendix D. Table 3-2 provides a summary of the previous records of flooding attributed to surface water in the LB of Waltham Forest.

Table 3-2: Records of Surface Water Flooding

Date	Location	Recorded Impacts
29/05/2007	Sanderstead Road, Leyton E10 7PW	The pavement opposite no. 5 and 7 was flooded during heavy rain.
20/07/2007	Hale End Road, Hale End E4 9PB	Approximately 8 inches of ponding water was observed along the garden path.
11/01/2008	Chingford Avenue, Chingford E4 6RP	Gully observed to be flooded along Chingford Avenue, opposite Ingrebourne Court.
21/01/2008	Marshall Road, Leyton E10 5NH	Flooding observed by the entrance to Asda on Marshall Road.
27/02/2008	Forest Road, Walthamstow E17 6JQ	Flooding occurred across the whole of the westbound bus lane on Forest Road, in the dip beyond Blackhorse Road Station.
29/04/2008	Lea Bridge Road, Leyton E10 7LD	Due to the angling in the road, flood water ponded opposite the crossing on Lea Bridge Road (270) as well as opposite the bus stop and the Hare and Hounds pub and the E10 night club.
25/06/2008	Maud Road, Leyton E10 5QG	Alexandra Road and York Road into Ruckholt Road flooded and regularly does when it rains.
12/08/2008	Old Church Road, Chingford E4 6SE	Deep flooding occurred at the junction of Chingford Avenue and Old Church Road.
05/09/2008	Hall Lane, South Chingford E4 8PT	North circular underpass at Hall Lane flooded.
19/01/2009	Warwick Road, Higham Hill E17 5NP	Warwick Road flooded
10/02/2009	Holly Road, Wanstead E11 2PF	Holly Road subway underneath the Greenman roundabout experienced heavy flooding and is observed to flood regularly.
15/06/2009	Farnley Road, Chingford Green E4 7AD	Serious flooding into the property through the front door
15/06/2009	Frankland Road, South Chingford E4 8JY	Flood waters observed to rise up through the floorboards.
20/07/2009	Raglan Road, Walthamstow E17 9HX	The junction of Raglan Road, Shernhall Street and Eastern Road observed to flood during rainfall affecting all the residencies and businesses in the area.

Date	Location	Recorded Impacts
12/08/2009	Whipps Cross Road, Leytonstone E11 1NL	Underpass at Whipps Cross Road entering Tesco flooded.
23/11/2009	Heathcote Grove, Chingford E4 6SB	No. 77 and neighbours on Heathcote Grove had flooded front gardens and water coming into the airbricks and garage.
03/12/2009	Lea Valley Viaduct/Southend Road, South Chingford A406	Reported at least 20 inches of water ponded in the underpass at Hall Lane and Southend Road (A406).
22/02/2010	Hitcham Road, Leyton E17 8HL	Flooding on Hitcham Road near Emmanuel Forest Church.

Methodology for Surface Water Flooding

- 3.3.8 As part of the SWMP process hydraulic modelling has been undertaken. Several 2-dimensional direct rainfall models were created, using the TUFLOW software, to determine the causes and consequences of surface water flooding within the LB of Waltham Forest. The results of the models provide an indication of key flowpaths, velocities and areas where water is likely to pond.
- 3.3.9 As the extents of the models have been based upon catchment boundaries, and not borough boundaries, several models were required to cover the area occupied by the LB of Waltham Forest. This was carried out to appropriately represent cross-boundary interaction and allow for Drain London Tier 2 consultants to undertake a collaborative modelling approach. Figure 3-1 below indicates the extent of the models utilised within the assessment of the LB of Waltham Forest.

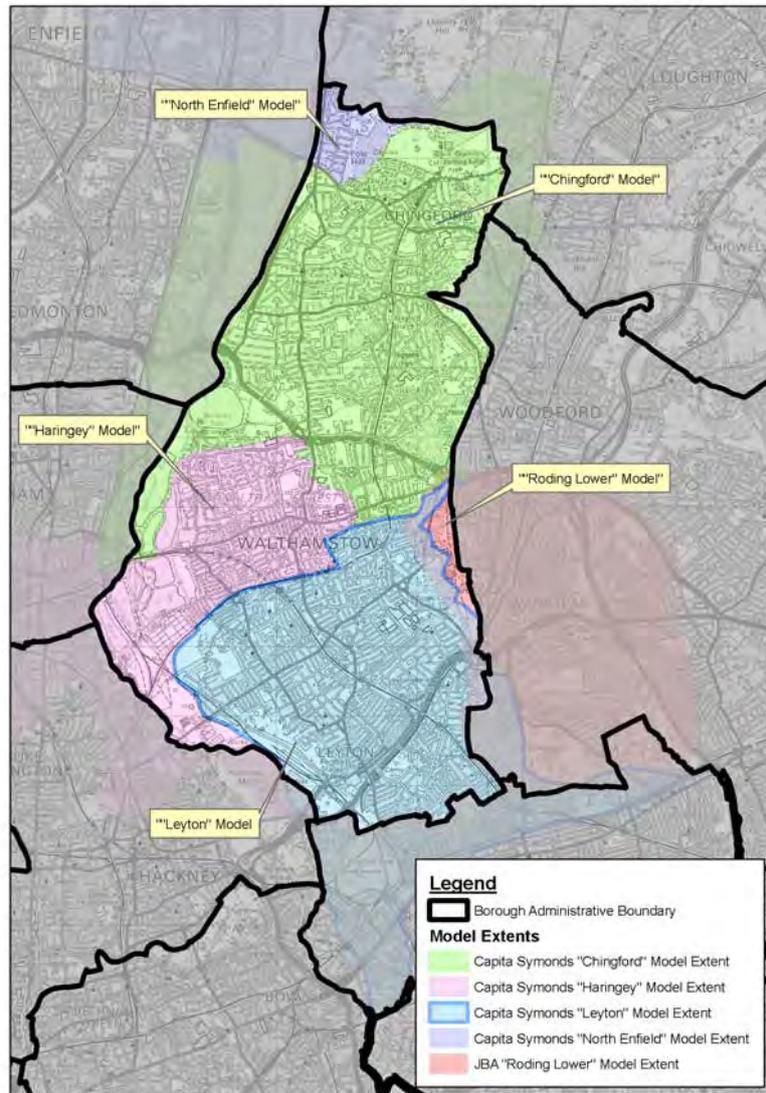


Figure 3-1: Model coverage for the London Borough of Waltham Forest

3.3.10 The hydraulic models were run for the following return periods:

- 1 in 30 year event;
- 1 in 75 year event;
- 1 in 100 year event;
- 1 in 100 year event with allowance for climate change (30% increase in rainfall); and
- 1 in 200 year event

3.3.11 As part of this study, maps of maximum water depth and hazard for each of the return periods above have been prepared and are presented in Appendix D of this report. When viewing the maps, it is important that the limitations of the modelling are considered. The key assumptions include the use of a continuous loss (6.5mm/hr) to represent the presence of the underground drainage network. The model does not take into account any capacity issues associated with the drainage network such as surcharging of manholes leading to backing up of surface water,

blocked outfalls etc. Refer to Appendix C for a more detailed discussion on the hydraulic modelling methodology.

- 3.3.12 Figures 13 to 17 in Appendix D indicates that water is predicted to pond over a number of roads, railways and residential properties. These generally occur at low points in the topography or where water is constricted behind an obstruction or embankment. An example of this flooding mechanism within the borough is within the sports grounds in Highams Park where water is observed to back up behind the North Circular (A406).
- 3.3.13 Overland flowpaths have been observed to follow natural valleys within the borough such as one that begins in Walthamstow flowing in a southerly direction and ending in Leyton, adjacent to the Orient football ground. In the north of the borough, flowpaths are observed to the north of Highams Park. The flow routes begin near Larks Wood and flow in a westerly direction, cumulating in ponding water at Cabinet Way.
- 3.3.14 Railway lines with 'cuttings' may also be particularly susceptible, such as the stretch of track between Walthamstow Central and Wood Street stations.
- 3.3.15 Some of the records of surface water flooding in the LB of Waltham Forest (Figure 5) have been used to verify the modelling results. Discussions with Council staff at Waltham Forest have also provided anecdotal support for several of the locations identified as being susceptible.
- 3.3.16 The results of the assessment have been used to identify 'Local Flood Risk Zones' (LFRZs) and 'Critical Drainage Areas' (CDAs) across the LB of Waltham Forest. These critical CDAs are identified in Figure 23 of Appendix D. Section 3.8 provides a short summary of the risk of flooding within each CDA.

Uncertainty in flood risk assessment – Surface Water Modelling

- 3.3.17 The surface water modelling provides the most detailed information to date on the mechanisms, extent and hazard which may result from high intensity rainfall across the LB of Waltham Forest. However, due to the strategic nature of this study and the limitations of some data sets, there are limitations and uncertainties in the assessment approach that the reader should be aware of.
- 3.3.18 There is a lack of reliable measured datasets and the estimation of the return period (probability) for flood events is therefore difficult to verify. The broad scale mapping provides an initial guide to areas that may be at risk, however there are a number of limitations to using the information:
- The mapping does not include underground sewerage and drainage systems;
 - The mapping should not be used in a scale to identify individual properties at risk of surface water flooding. It can be used as a general indication of areas potentially at risk.
 - Whilst modelled rainfall inputs has been modified to reflect the possible impacts of climate change it should be acknowledged that this type of flooding scenario is uncertain and likely to be very site specific. More intense short duration rainfall and higher more prolonged winter rainfall are likely to exacerbate flooding in the future.

3.4 Ordinary Watercourse Flooding

Description

- 3.4.1 All watercourses in England and Wales are classified as either 'Main Rivers' or 'Ordinary Watercourses'. The difference between the two classifications is based largely on the perceived importance of a watercourse, and in particular its potential to cause significant and widespread flooding. However this is not to say watercourses classified as Ordinary Watercourses cannot cause localised flooding. The Water Resources Act (1991) defines a 'Main River' as "a watercourse shown as such on a Main River Map". The Environment Agency keep and maintain information on the spatial extent of the Main River designations. The Floods and Water Management Act (2010) defines any watercourse that is not a Main River an Ordinary Watercourse – including ditches, dykes, rivers, streams and drains (but not public sewers).
- 3.4.2 The Environment Agency have duties and powers in relation to Main Rivers. Local Authorities, or in some cases Internal Drainage Boards, have powers and duties in relation to Ordinary Watercourses.
- 3.4.3 Flooding from Ordinary Watercourses occurs when water levels in the stream or river channel rise beyond the capacity of the channel, causing floodwater to spill over the banks of the watercourse and into the adjacent land. The main reasons for water levels rising in ordinary watercourses are:
- Intense or prolonged rainfall causing flow to increase in watercourses, exceeding the capacity of the channel. This can be exacerbated by wet antecedent (the preceding time period) conditions and where there are significant contributions of groundwater;
 - Constrictions/obstructions within the channel causing flood water to backup;
 - Blockage/obstructions of structures causing flood water to backup and overtop the banks; and
 - High water levels preventing discharge at the outlet of the ordinary watercourse (often into a Main River).
- 3.4.4 Table 3.3, overleaf, summaries the watercourses present in the borough and the classification.

Table 3-3: Watercourses in the London Borough of Waltham Forest

Watercourse	Classification	Responsibility under the FWMA
The Ching Brook	Main River	EA
River Lee	Main River	
River Lee Flood Relief Channel	Main River	
Dagenham Brook	Main River	
Coopermill Stream	Ordinary Watercourse	LB Waltham Forest
Numerous unnamed ditches	Ordinary Watercourse	

Impacts of Flooding from Ordinary Watercourse

- 3.4.5 The consequence of ordinary watercourse flooding is dependent upon the degree of hazard generated by the flood water (as specified within the Defra/Environment Agency research on Flood Risks to People - FD2321/TR2) and what the receptor is (e.g. the consequence of a

hospital flooding is greater than that of a commercial retailer). The hazard posed by flood water is related to the depth and velocity of water, which, in Ordinary Watercourses, depends on:

- Constrictions in the channel causing flood water to backup;
- The magnitude of flood flows;
- The size, shape and slope of the channel;
- The width and roughness of the adjacent floodplain; and
- The types of structures that span the channel.

3.4.6 The hazard posed by floodwater is proportional to the depth of water, the velocity of flow and the speed of onset of flooding. Hazardous flows can pose a significant risk to exposed people, property and infrastructure.

3.4.7 Whilst low hazard flows are less of a risk to life (shallow, slow moving/still water), they can disrupt communities, require significant post-flood clean-up and can cause costly and possibly permanent structural damage to property.

Historic Records – Ordinary Watercourse Flooding

3.4.8 There were no historical records of flooding from ordinary watercourses available from the LB of Waltham Forest. This is not to say that no such incidents have occurred or that there is no future flood risk to the borough from ordinary watercourses.

Methodology for Assessing Ordinary Watercourses

3.4.9 Ordinary watercourses have been included in the surface water flood modelling. Watercourses have been defined by digitising breaklines along the centre line of each watercourse. Elevations of watercourses have been determined from LiDAR to represent a “bank full” scenario.

3.4.10 Structures along the watercourse have been modelled as either 1D or 2D elements, depending on the length and location of the structure. The dimensions of structures have been determined from asset information obtained in the data collection stage where available or inferred from site visits or LiDAR data.

3.4.11 The assessment of flood risk from ordinary watercourses in Waltham Forest has been based on outputs from the Drain London surface water modelling described in Appendix C and presented in Figures 13 to 17 in Appendix D. The figures indicate that the LB of Waltham Forest is at a low risk of flooding from ordinary watercourses with little to no standing water observed in the floodplain. This is found to be consistent with the Environment Agency Flood Zone Maps (figure 6) and increases confidence in the outputs of the surface water model.

3.4.12 Please note that the risk of flooding from fluvial and tidal sources are covered within the North London SFRA (August, 2008).

Uncertainties and Limitations – Ordinary Watercourse Modelling

3.4.13 As with any hydraulic model, these models have been based on a number of assumptions which may introduce uncertainties into the assessment of risk. The assumptions within the models should be noted and understood such that informed decisions can be made when using model results.

3.4.14 In relation to ordinary watercourses, the limits of the modelling include (but are not limited to):

- Modelling of structures has not been based on detailed survey data;
- The watercourses are assumed to be bank full at the start of the rainfall event, hence river flows and channel capacities have not been taken into account; and
- Only one storm duration was considered for this study.

3.4.15 Taking these uncertainties and constraints into consideration, the estimation of risk of flooding from rivers presented in this report is considered robust for the level of assessment required in the SWMP.

3.5 Groundwater Flooding

Description

3.5.1 Groundwater flooding is caused by the emergence of water originating from sub-surface permeable strata. In short groundwater flooding is water which emerges from the ground from either a specific point (such as a spring) or over a wide diffuse location. A groundwater flood event results from a rise in groundwater level sufficient for the water table to intersect the ground surface and inundate low lying land. Groundwater floods tend to be long in duration developing over weeks or months and prevailing for days or weeks.

3.5.2 There are many mechanisms associated with groundwater flooding, which are linked to high groundwater levels, and can be broadly classified as:

- Direct contribution to channel flow.
- Springs erupting at the surface.
- Inundation of drainage infrastructure.
- Inundation of low-lying property (basements).

Impacts of Groundwater Flooding

3.5.3 The main impacts of groundwater flooding are:

- Flooding of basements of buildings below ground level – in the mildest case this may involve seepage of small volumes of water through walls, temporary loss of services etc. In more extreme cases larger volumes may lead to the catastrophic loss of stored items and failure of structural integrity;
- Overflowing of sewers and drains – surcharging of drainage networks can lead to overland flows causing significant but localised damage to property. Sewer surcharging can lead to inundation of property by polluted water. Note: it is complex to separate this flooding from other sources, notably surface water or sewer flooding;
- Flooding of buried services or other assets below ground level – prolonged inundation of buried services can lead to interruption and disruption of supply;
- Inundation of roads, commercial, residential and amenity areas – inundation of grassed areas can be inconvenient, however the inundation of hard-standing areas can lead to

structural damage and the disruption of commercial activity. Inundation of agricultural land for long durations can have financial consequences; and

- Flooding of ground floors of buildings above ground level – can be disruptive, and may result in structural damage. The long duration of flooding can outweigh the lead time which would otherwise reduce the overall level of damages.

3.5.4 In general terms groundwater flooding rarely poses a risk to life.

Historical Records

3.5.5 Table 3-4 provides a summary of the previous records of flooding attributed to groundwater in the LB of Waltham Forest. Figure 10 in Appendix D shows the geographical locations on these incidents within the borough.

Table 3-4: Records of Groundwater Flooding

Date	Location	Recorded Impacts
02/02/2001	TQ38988743	Standing Water
11/06/2002	TQ38729289	Standing Water
30/09/2002	TQ38168848	Standing Water
06/11/2002	TQ36918931	Standing Water
12/11/2002	TQ39228708	Standing Water
11/09/2003	TQ38399410	Seepage
30/01/2004	TQ37698702	Standing Water
09/03/2004	TQ39118769	Standing Water
29/03/2004	TQ38038853	Standing Water
14/05/2004	TQ38018901	Seepage
25/10/2004	TQ36989344	Standing Water
29/11/2004	TQ37618949	Standing Water
15/01/2005	TQ38769206	Waterlogged
09/02/2005	TQ38928702	Standing Water
17/06/2005	TQ38939037	Seepage
20/09/2005	TQ39098713	Standing Water
10/04/2006	TQ36208891	Standing Water
02/06/2006	TQ38919201	Standing Water
13/10/2006	TQ38428824	Standing Water
20/02/2007	TQ36968928	Standing Water
17/04/2007	TQ38979249	Standing Water
07/11/2007	TQ37338884	Standing Water
23/11/2007	TQ36918970	Flowing Water
06/05/2008	TQ38338837	Standing Water
24/06/2008	TQ36498908	Standing Water
30/09/2008	TQ39098731	Flowing Water
11/02/2009	TQ38799065	Flowing Water

Methodology used for Groundwater Mapping

3.5.6 As part of the Drain London project Drain London Tier 1 consultants commissioned a dataset referred to as the Increased Potential Elevated Groundwater (iPEG) maps. The iPEG mapping assists in identifying areas which have an increased potential to experience groundwater flooding. The iPEG map shows those areas within the borough where there is an increased

potential for groundwater to rise sufficiently to interact with the ground surface or be within 2 m of the ground surface. The assessment was carried out at a Greater London scale.

3.5.7 The four data sources listed below have been utilised to produce the 'increased Potential for Elevated Groundwater' (iPEG) map:

- British Geological Survey (BGS) Groundwater Flood Susceptibility Map;
- Jacobs Groundwater Emergence Maps (GEMs);
- Jeremy Benn Associates (JBA) Groundwater Flood Map; and
- Environment Agency/Jacobs Thames Estuary 2100 (TE2100) groundwater hazard maps.

3.5.8 More information on the production of the iPEG map is discussed in Appendix C.

3.5.9 The iPEG mapping is presented in Figure 10 of Appendix D together with historic records of flooding which have been identified as related to groundwater. The mapping shows an increased potential for ground water to rise most noticeably in the south of the borough – south-east of Walthamstow and in parts of Leyton. Past records of flood incidents attributed to groundwater are located throughout the borough, with a concentration of incidents occurring in the south. These incidents are located in the vicinity of the areas identified as having an increased potential however generally do not overlap.

3.5.10 The discrepancy between recorded historic incidents and potential areas of future incidents may be attributed to the following:

- Past incidents may be a result of localised flooding mechanisms (or other flooding mechanisms) which have not been assessed as part of the production of the iPEG mapping.
- The iPEG mapping does not represent local geological features and artificial influences (e.g. structures or conduits) which have the potential to heavily influence the local rise of groundwater.
- The iPEG map only shows areas that have the greatest potential for elevated groundwater and does not necessarily include all areas that are underlain with permeable geology.
- The flood source attributed to some past incidents may not be accurate.

Uncertainties and Limitations – Groundwater Flooding

3.5.11 Not all areas underlain by permeable geology are shown on the iPEG maps. Only where there is the highest degree of confidence in the assessment are the areas delineated as areas where groundwater may be an issue. This ensures resources are focused on the most susceptible areas. In all areas underlain by permeable substrate, groundwater should still be considered in planning developments.

3.5.12 Within the areas delineated, the local rise of groundwater will be heavily controlled by local geological features and artificial influences (e.g. structures or conduits) which cannot currently be represented. This localised nature of groundwater flooding compared with, say, fluvial flooding suggests that interpretation of the map should similarly be different. The map shows the area within which groundwater has the potential to emerge but it is unlikely to emerge

uniformly or in sufficient volume to fill the topography to the implied level. Instead, groundwater emerging at the surface may simply runoff to pond in lower areas.

- 3.5.13 For this reason within iPEG areas, locations shown to be at risk of surface water flooding are also likely to be most at risk of runoff/ponding caused by groundwater flooding. Therefore the iPEG map should not be used as a “flood outline” within which properties at risk can be counted. Rather it is provided, in conjunction with the surface water mapping, to identify those areas where groundwater may emerge and if so what would be the major flow pathways that water would take.
- 3.5.14 It should be noted that this assessment is broad scale and does not provided a detailed analysis of groundwater, it only aims to provide an indication of where more detailed consideration of the risks may be required.
- 3.5.15 The causes of groundwater flooding are generally understood. However groundwater flooding is dependent on local variations in topography, geology and soils. It is difficult to predict the actual location, timing and extent of groundwater flooding without comprehensive datasets.
- 3.5.16 There is a lack of reliable measured datasets to undertake flood frequency analysis on groundwater flooding and even with datasets this analysis is complicated due to the non-independence of groundwater level data. Studies therefore tend to analyse historic flooding which means that it is difficult to assign a level of certainty.
- 3.5.17 The impact of climate change on groundwater levels is highly uncertain. More winter rainfall may increase the frequency of groundwater flooding incidents, but drier summers and lower recharge of aquifers may counteract this effect.

3.6 Sewers

Description

- 3.6.1 Flooding from foul and combined sewers occurs when rainfall exceeds the capacity of networks or when there is an infrastructure failure. In the LB of Waltham Forest the sewer network is a largely separated foul and surface water system.

Causes of sewer flooding

- 3.6.2 The main causes of sewer flooding are:
- Lack of capacity in the sewer drainage networks due to original under-design;
 - Lack of capacity in sewer drainage networks due to an increase in flow (such as climate change and/or new developments connecting to the network);
 - Exceeded capacity in sewer drainage networks due to events larger than the system designed event;
 - Loss of capacity in sewer drainage networks when a watercourse has been fully culverted and diverted or incorporated into the formal drainage network (lost watercourses);
 - Lack of maintenance or failure of sewer networks which leads to a reduction in capacity and can sometimes lead to total sewer blockage;
 - Failure of sewerage infrastructure such as pump stations or flap valves leading to surface water or combined foul/surface water flooding;

- Groundwater infiltration into poorly maintained or damaged pipe networks; and
- Restricted outflow from the sewer systems due to high water or tide levels in receiving watercourses ('tide locking').

Impacts of Sewer Flooding

- 3.6.3 The impact of sewer flooding is usually confined to relatively small localised areas but flooding is associated with blockage or failure of the sewer network, flooding can be rapid and unpredictable. Flood waters from this source are also often contaminated with raw sewage and pose a health risk. The spreading of illness and disease can be a concern to the local population if this form of flooding occurs on a regular basis.
- 3.6.4 Drainage systems often rely on gravity assisted dendritic systems, which convey water in trunk sewers located at the lower end of the catchment. Failure of these trunk sewers can have serious consequences, which are often exacerbated by topography, as water from surcharged manholes will flow into low-lying urban areas.
- 3.6.5 The diversion of "natural" watercourses into culverted or piped structures is a historic feature of the London drainage network. Where it has occurred, deliberately or accidentally it can result in a reduced available capacity in the network during rainfall events when the sewers drain the watercourses catchment as well as the formal network. Excess water from these watercourses may flow along unexpected routes at the surface (usually dry and often developed) as its original channel is no longer present and the formal drainage system cannot absorb it.

Historic Records – Sewer Flooding

- 3.6.6 Table 3-5 provides a summary of the historic records of flooding attributed to the sewerage network in the LB of Waltham Forest.

Table 3-5: Records of Sewer Flooding

Date	Location	Recorded Impacts
24/05/2008	Waltham Forest Town Hall, Forest Road	Wastewater flooded basement
29/11/2007	Wilowfield School, Clifton Avenue, Walthamstow	Flooding following blocked drain
10/03/2009	Boundary Road, Walthamstow E17 8NE	Blocked gully reported opposite property, causing rain to flow into front garden
13/03/2009	Marshall Road, Leyton E10 5NH	Gully in the underpass in Marshall Road, underneath Ruckholt Road caused flooding in the approach road to Leyton Mills Retail Park
11/05/2009	Blackhorse Lane, Higham Hill E17 6DJ	Blocked gully opposite 113 Blackhorse Lane causing flooding
15/06/2009	Chingford Avenue, Chingford E4 6RP	Blocked drains
15/06/2009	28-30 Larkwood Road, Chingford E4 9DT	Overflowing manhole in main drain in alleyway between properties
16/11/2009	Green Man Roundabout, Leytonstone E11 2PF	Pedestrian underpass at Green Man Roundabout was flooded and impassable for a couple of days. Ponding is approximately 1.5ft nearest Whipps Cross Road exit

Date	Location	Recorded Impacts
25/11/2009	Manor Way, Chingford E4 6NW	1ft of water in the road. Outside no. 13, 22 and 35

- 3.6.7 The risk of flooding from sewers is increasing due to the increasing urbanisation of areas and rising rainfall intensities. Several recent flood events across the country have been attributed to the inability of the drainage network to contain runoff during severe storm events and the occurrence of events which exceed the design capacity of the drainage network may be increasing.
- 3.6.8 The data provided by Thames Water for use in this SWMP shows postcodes where properties are known to have experienced sewer flooding prior to June 2010. Figure 9 in Appendix D displays this data along with other known records of sewer flooding. The data provides a broad overview of flood incidents in the borough as it is not property specific, instead providing information in postcode sectors (a four digit postcode). As some of these sectors extend into other London Boroughs, it is not possible to determine the exact number of properties that have experienced a sewer flooding incident. The Thames Water dataset is summarised for the LB of Waltham Forest in Table 3-6.
- 3.6.9 The majority of the incidents of sewer flooding are clustered in the south of the borough in Upper Walthamstow - post code area E17 9. High incidents of sewer flooding are also observed in Leytonstone, and in the north of the borough, south of Chingford – post code areas E10 6, E11 1, E11 4, E4 8 and E4 9.
- 3.6.10 The large number of incidents recorded near Chingford could be a result of “locking” of surface water sewer outfalls as these areas appear to outfall to the River Lee. Around Walthamstow and Leytonstone, the high number of incidents may be a result of an undersized, ageing or poorly functioning surface water system.

Table 3-6: Number of Thames Water sewer flood records within the London Borough of Waltham Forest

Post Code Sector	2 in 10 external	2 in 10 internal	1 in 10 external	1 in 10 internal	1 in 20 external	1 in 20 internal	Severe	Total Properties
E10 5	0	0	1	1	0	1	0	3
E10 6	0	2	3	3	0	7	4	19
E10 7	0	0	2	1	2	1	0	6
E11 1	0	0	3	1	1	13	1	19
E11 3	0	3	1	4	0	4	0	12
E11 4	0	3	2	5	1	2	1	14
E15 1	0	0	0	0	0	4	0	4
E15 2	0	1	0	1	0	0	0	2
E17 3	0	0	1	0	1	0	2	4
E17 4	0	0	0	0	0	1	0	1
E17 5	0	0	3	0	0	1	0	4
E17 6	0	0	1	0	0	0	1	2
E17 9	3	7	47	3	0	0	1	61
E4 6	0	0	3	1	2	2	0	8
E4 7	0	0	4	0	1	0	0	5
E4 8	4	3	15	2	0	1	0	25
E4 9	4	0	16	9	4	0	0	33
IG8 9	0	0	0	0	2	2	1	5
Total	11	19	101	31	14	41	52	269

Methodology for Drainage Network Modelling

- 3.6.11 Consultation with Thames Water determined that the sewer system across London could be assumed to have an approximate capacity of 6.5mm/hr. This was represented in the surface water modelling by removing 6.5mm/hr from the rainfall totals for the duration of the model.
- 3.6.12 The sewer system was not modelled explicitly hence interaction between the sewer system and surface water modelling is not investigated. This was beyond the scope of the borough wide study but in specific areas where the sewer network has been identified to be of particular relevance to flood risk more detailed integrated modelling may be required at a later date.

Uncertainties in Flood Risk Assessment – Sewer Flooding

- 3.6.13 Assessing the risk of sewer flooding over a wide area is limited by the lack of data and the quality of data that is available. Furthermore, flood events may be a combination of surface water, groundwater and sewer flooding.
- 3.6.14 An integrated modelling approach is required to assess and identify the potential for sewer flooding but these models are complex and require detailed information. Obtaining this information can be problematic as datasets held by stakeholders are often confidential, contain varying levels of detail and may not be complete. Sewer flood models require a greater number of parameters to be input and this increases the uncertainty of the model predictions.
- 3.6.15 Existing sewer models are generally not capable of predicting flood routing (flood pathways and receptors) in the above ground network of flow routes - streams, dry valleys, highways etc.
- 3.6.16 Use of historic data to estimate the probability of sewer flooding is the most practical approach, however does not take account of possible future changes due to climate change or future development. Nor does it account for improvements to the network, including clearance of blockages, which may have occurred.

3.7 Other Influences of Flooding

Main River Fluvial Flooding

- 3.7.1 Interactions between surface water and tidal/fluvial flooding are generally a result of watercourses unable to store excess surface water runoff. Where the watercourse in question is defended, surface water can pond behind defences. This may be exacerbated in situations where high water levels in the watercourse prevent discharge via flap valves through defence walls.
- 3.7.2 Main rivers have been considered in the surface water modelling by assuming a 'bank full' condition, in the same way that ordinary watercourses have been modelled. Structures such as weirs, locks and gates along watercourses have not been explicitly modelled.
- 3.7.3 Figure 7 in Appendix D shows the Environment Agency flood zone maps mapped alongside historical records of flood events. The outlines show that the risk of fluvial flooding from Main Rivers is largely concentrated in the Lee Valley as well as along some stretches of the Ching Brook. The River Lee is also tidally influenced up until Lee Bridge near Leyton Marshes, hence the southern extent of the borough is within the tidal reach of the River Thames. Much of the River Lee and its tributaries are defended. In addition, the Thames Barrier also currently provides protection from a tidal event in excess of the 0.1% annual probability event. The presence of these defences and the Thames Barrier may reduce the probability of flooding,

however does not eliminate the risk entirely. There is still a residual risk of flooding resulting from overtopping or a breach of the defences during a tidal or fluvial event. This could result in deep and fast flowing water entering Waltham Forest potentially resulting in significant consequences.

- 3.7.4 Further information on fluvial (Main River) flooding can be found in the North London SFRA (August 2008).

Artificial Drainage Bodies

- 3.7.5 The Lee Flood Relief Channel is the only artificial watercourse located within the LB of Waltham Forest, however it is part of the main river network. This channel was constructed to alleviate water levels on the River Lee.
- 3.7.6 There are a number of reservoirs located within the LB of Waltham Forest with the largest located in the west of the borough alongside the River Lee. The sudden failure of a dam could potentially have catastrophic consequences, due to a surge in water being released into the downstream catchment. The enforcement of the Reservoirs Act is the responsibility of the Environment Agency, however the maintenance and regular inspection of the reservoirs is the responsibility of the owners. Through the enforcement of regular inspection and maintenance, the risk of flooding as a result of reservoir failure is considered low.
- 3.7.7 The production of reservoir flood maps was commissioned by the Environment Agency in 2009 for all large raised reservoirs in England and in Wales. These maps show the likely consequences should a reservoir failure occur. The maps may be viewed on the Environment Agency's website.

3.8 Critical Drainage Areas

- 3.8.1 A critical drainage area (CDA) is defined by the Drain London Tier 2 Technical Specification as *"a discrete geographic area (usually a hydrological catchment) where multiple and interlinked sources of flood risk (surface water, groundwater, sewer and/or river) often cause flooding in a Flood Risk Area during severe weather thereby affecting people, property or local infrastructure."*
- 3.8.2 Within these CDAs, Local Flood Risk Zones have been identified. These are defined as *"the actual spatial extent of predicted flooding in a single location. LFRZs are discrete areas of flooding that do not exceed the national criteria for a 'Flood Risk Area' but still affect houses, businesses or infrastructure."* Local Flood Risk Zones (LFRZs) across the LB of Waltham Forest have been identified based on both the probability and consequence of flooding from the above 'local' sources. The approach taken has therefore considered the local circumstances in defining and agreeing with each borough its LFRZs, whilst seeking to maintain consistency in the overall level of risk to people and property.
- 3.8.3 Figure 3-3 below shows an example of a CDA and LFRZ. Note that the LFRZ has not been delineated with a boundary to prevent implying properties not shown at risk to be within a flood risk "zone". This approach has been adopted across the whole of the Drain London study area.

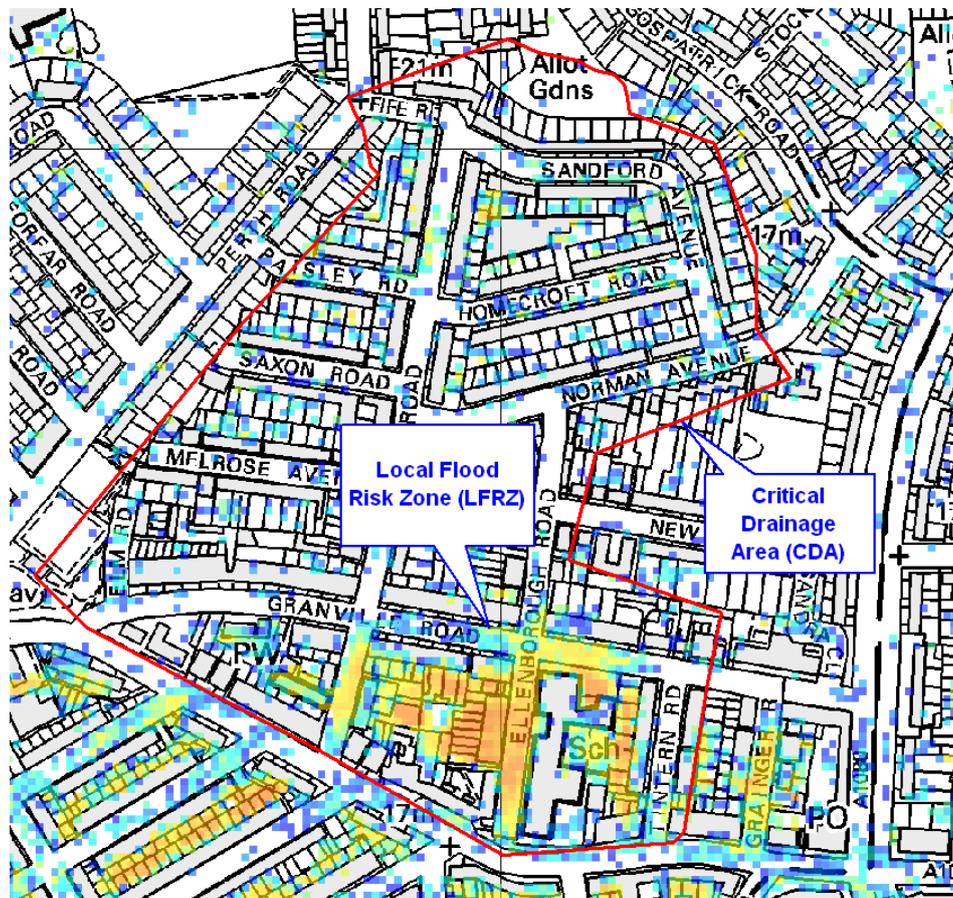
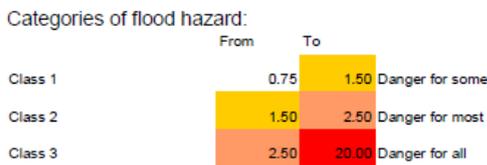


Figure 3-2 Example Critical Drainage Area (CDA) and Local Flood Risk Zone (LFRZ)

- 3.8.4 75 critical drainage areas have been identified across Group 4, including 13 within the LB of Waltham Forest. Figure 1 in Appendix D shows the location of these 13 CDAs within the borough. Figures 23 to 24 indicate the flood depth and flood hazard in each CDA for the 1 in 100 year rainfall event. The naming of the CDAs has been carried out across the entire Group this are not necessarily sequential across individual boroughs.
- 3.8.5 Guidance on the depths and velocities (hazard) of floodwater that can be a risk to people is shown within Figure 3-3.



Note: The table gives values of flood hazard (= $d \cdot (v+0.5) + DF$)

Figure 3-3 Combinations of flood depth and velocity that cause danger to people (Source: Defra/Environment Agency research on Flood Risks to People - FD2321/TR2)

3.8.6 This information has been converted into a hazard rating (defined within Table 3-7) which can be seen within all hazard related figures within Appendix D, figures 18 to 22.

Table 3-7 Legend for Hazard Rating Figures

Degree of Flood Hazard	Hazard Rating (HR)		Description
Low	<0.75	Caution	Flood zone with shallow flowing water or deep standing water
Moderate	0.75b – 1.25	Dangerous for some (i.e. children)	Danger: Flood zone with deep or fast flowing water
Significant	1.25 -2.5	Dangerous for most people	Danger: Flood zone with deep fast flowing water
Extreme	>2.5	Dangerous for all	Extreme danger: Flood zone with deep fast flowing water

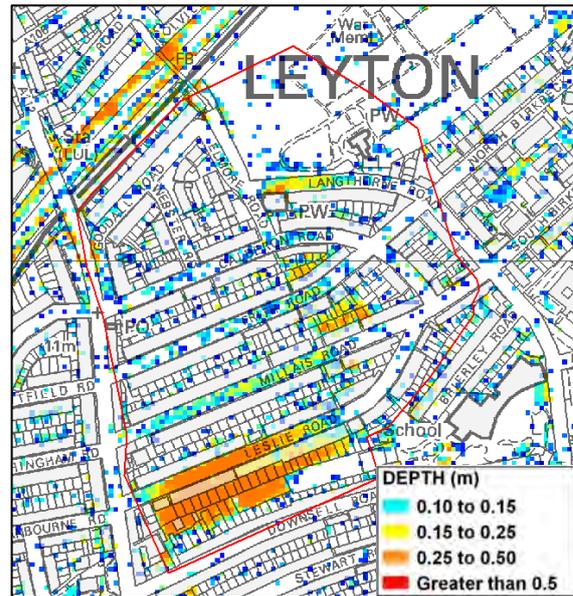
3.8.7 The following sections of the report provide a summary of the location, probability, consequences and mechanisms of flooding in each CDA within the borough. Each accompanying figure shows the extent of the CDA displayed with the 1 in 100 year maximum depth results.

CDA: Group4_046

Location: Leslie Road, Leyton

Description: Surface water is observed to flow along Leslie Road in a westerly direction, ponding at the lowest point.

Validation: Generally good correlation with EA Surface Water Map. There are no other recorded incidents of flooding in the area.

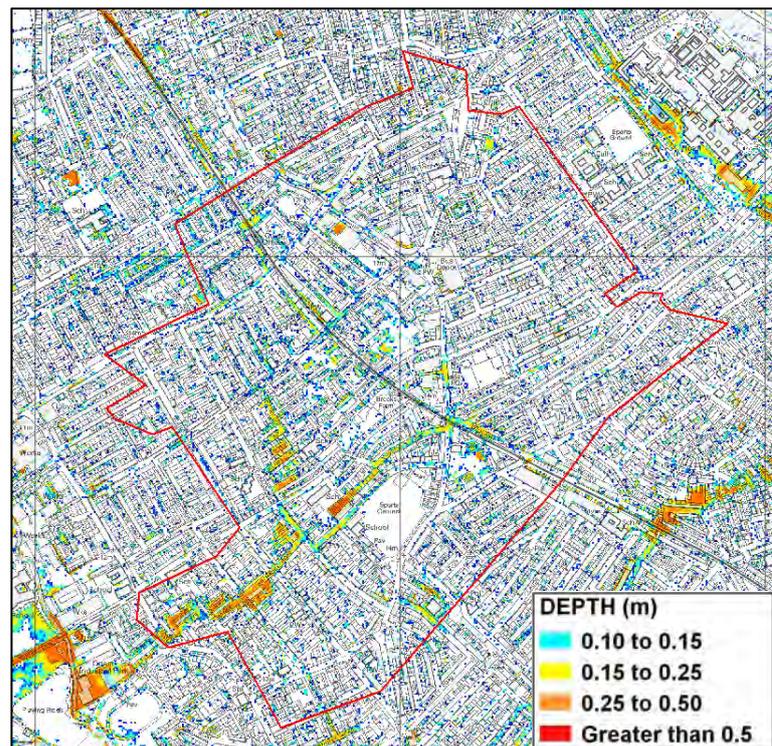


CDA: Group4_047

Location: Leyton Grange and Primrose Road, Leyton

Description: Surface water runoff is observed to flow along a natural valley within the CDA. The route begins at the corner of Capworth Street and Clyde Place and flows in a south-westerly direction along Primrose Road and Leyton Grange.

Validation: Good correlation with EA Surface Water Map for 200 year event. A Waltham Forest Call Centre record just to the south of the flooding hotspot notes that Church Road is flooded every time it rains. No other supporting flood records.

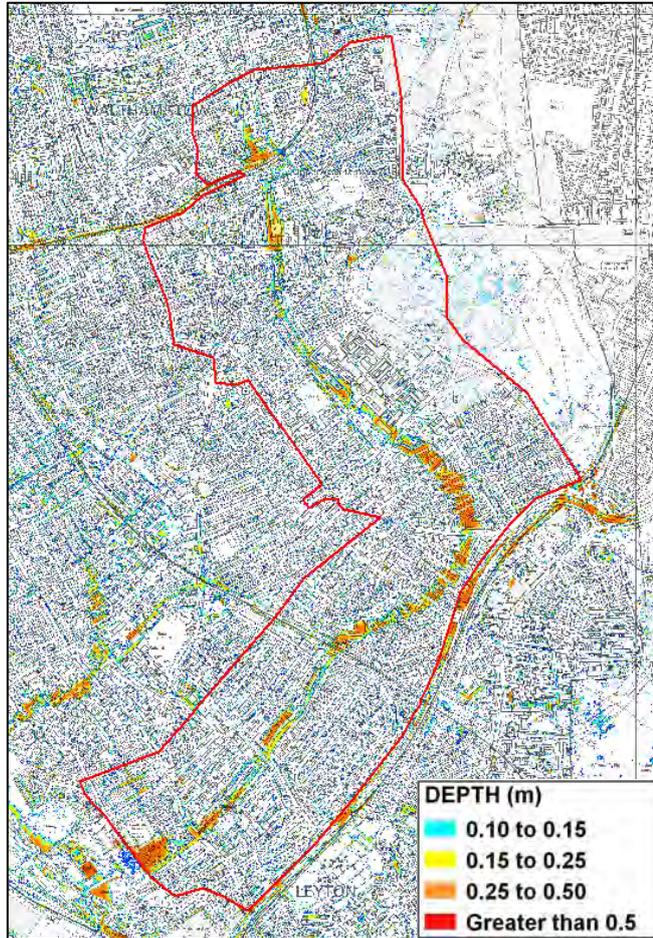


CDA: Group4_048

Location: Extensive drainage catchment beginning in Upper Walthamstow through to Leyton

Description: This is a large subcatchment where historic flood routes/watercourses have been integrated into the drainage network and overland flow routes have been lost. This creates significant overland flow routes during extreme rainfall events from the north east to the south west towards the Dagenham Brook and River Lea. The highly urbanised catchment creates 'pockets' of flooding where overland flow is restricted by infrastructure such as roads and buildings. Reduction of surface water runoff in the upper catchment could have a direct benefit to fluvial flood risk from the Dagenham Brook.

Validation: Generally good correlation with EA Surface Water Map. There are a lot of flood incidents reported in the area (in particular London Fire Brigade records), however only a few correlate well to identified Local Flood Risk Zones.

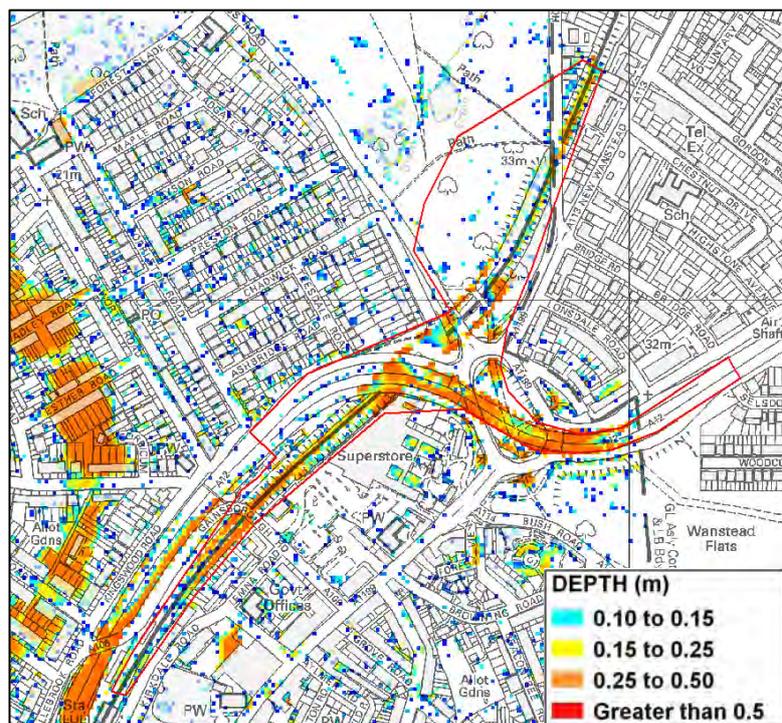


CDA: Group4_049

Location: The A12 underpass at Green Man Roundabout

Description: Surface water runoff flowing from the east and west along the A12 and ponding at the lowest point.

Validation: Not validated. The EA Surface Water Map does not show any flooding in the underpass. It may not have been modelled in the EA Surface water Map.

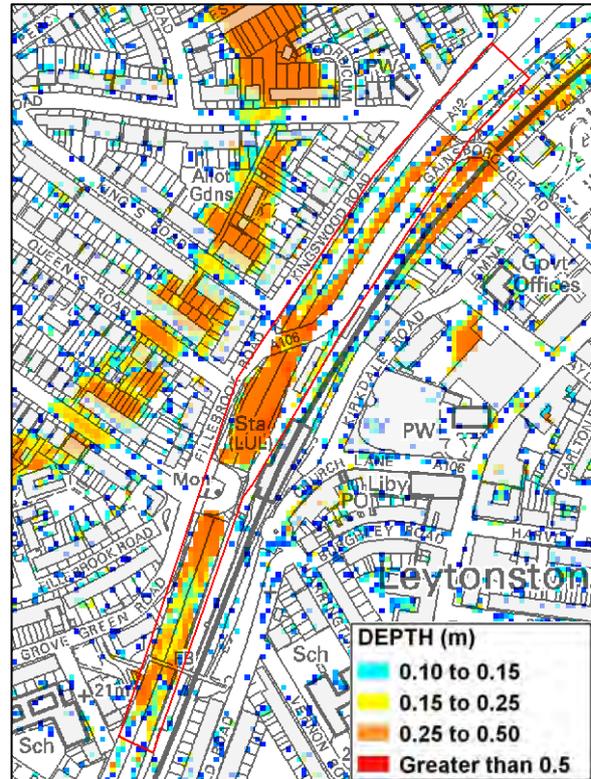


CDA: Group4_052

Location: The A12 underpass at Leytonstone Underground Station

Description: Surface water runoff flowing from the north and south along the A12 and ponding at the lowest point.

Validation: Reasonable correlation with EA Surface Water Map for both 30 year and 200 year event. The EA Surface Water Map has not modelled a continuous link in the underpass therefore underestimated the catchment size and extent of flooding. There are no recorded incidents of flooding at this location.

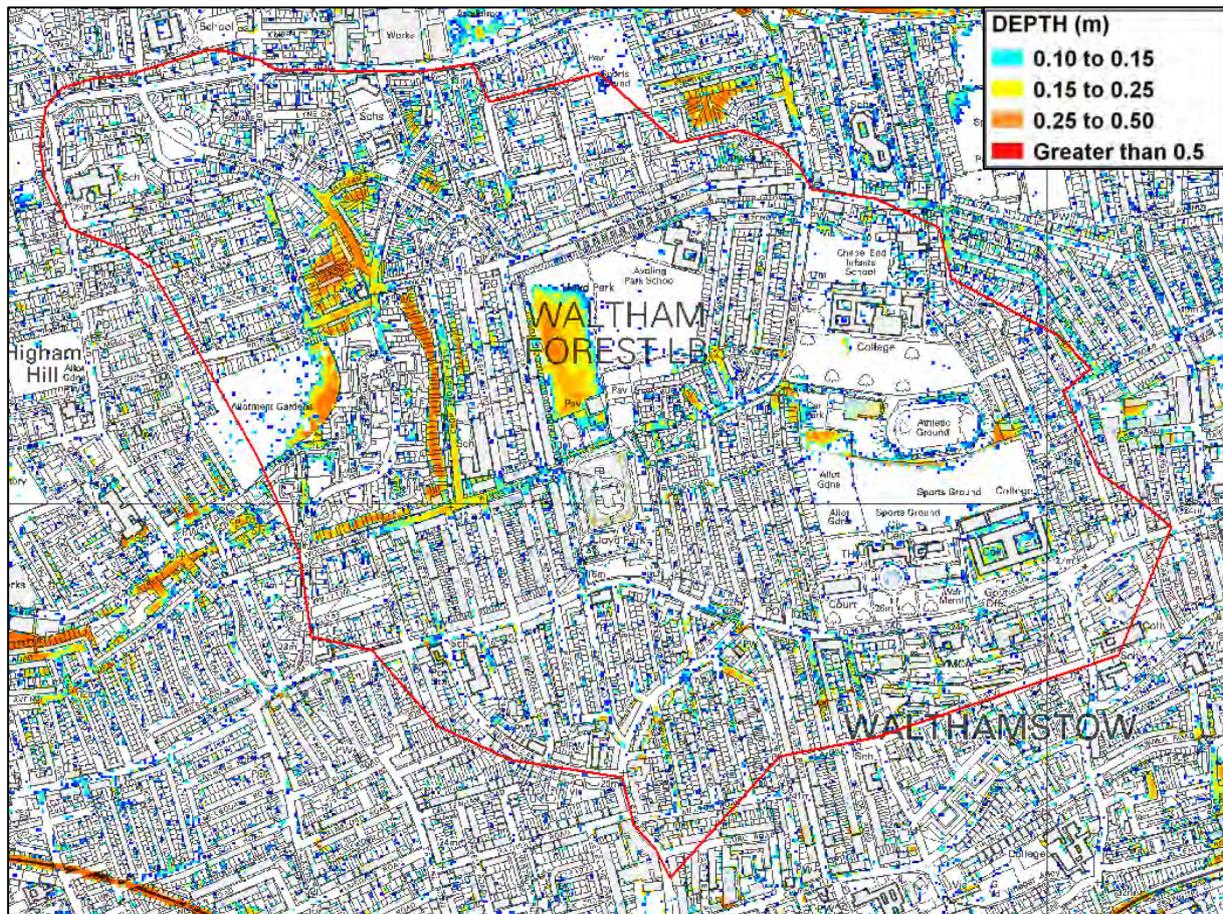


CDA: Group4_054

Location: Residential areas near Heron Close and Elphinstone Road, Waltham Forest

Description: The Local Flood Risk Zone is at a low point in the catchment and surface water is prevented from flowing further downhill by high ground around Priory Court. Ponding water in around Heron Close and Elphinstone Road is as a result of overland flow from surrounding high ground in the north, east and west.

Validation: Generally good correlation with EA Surface Water Map for both 30 year and 200 year event. Difference in flood extent for the 30 year event on Elphinstone Road. This could be a result of differences in how buildings have been modelled in Drain London. Anecdotal evidence from LB Waltham Forest staff of flooding in Priors Court. Limited additional clear correlation between historic flood records and modelled flood extents.

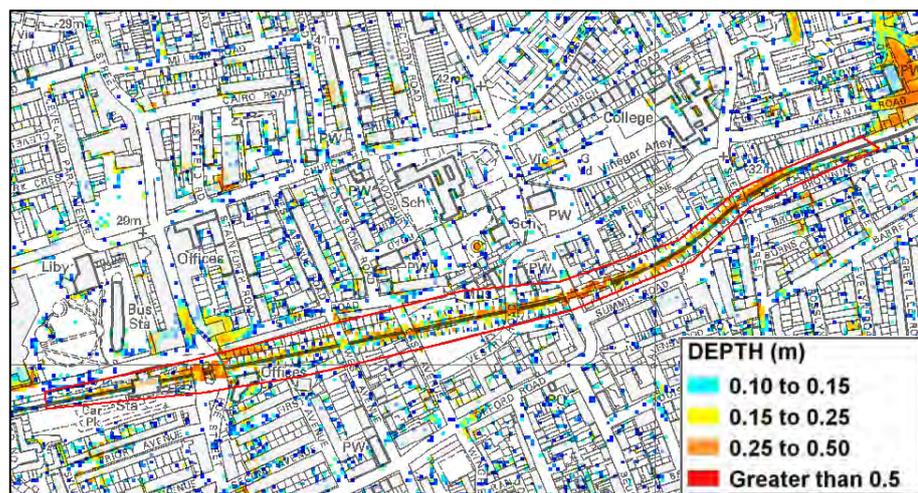


CDA: Group4_058

Location: Railway line between Walthamstow Central and Wood St stations, Walthamstow

Description: Railway is in a cutting at this location. The track slopes from the east to the west continuously.

Validation: Good correlation with EA



Surface Water Map for 30 year and 200 year event. London Fire Brigade have been called to two incidents of flooding at Walthamstow Central Station, however it is not known whether this was flooding of the railway line or the underground.

CDA: Group4_059

Location: Blackhorse Road Station and Overground Railway line to the east

Description: Railway is in a cutting at this location. There is a low point in the track to the east of Blackhorse Road Station. Surface water runoff is observed to flow along the railway track and pond at this low point.

Validation: Good correlation with EA Surface Water Map for the 200 year event. Drain London modelling shows worse flooding for the 30 year event. No other supporting records of historic flooding.

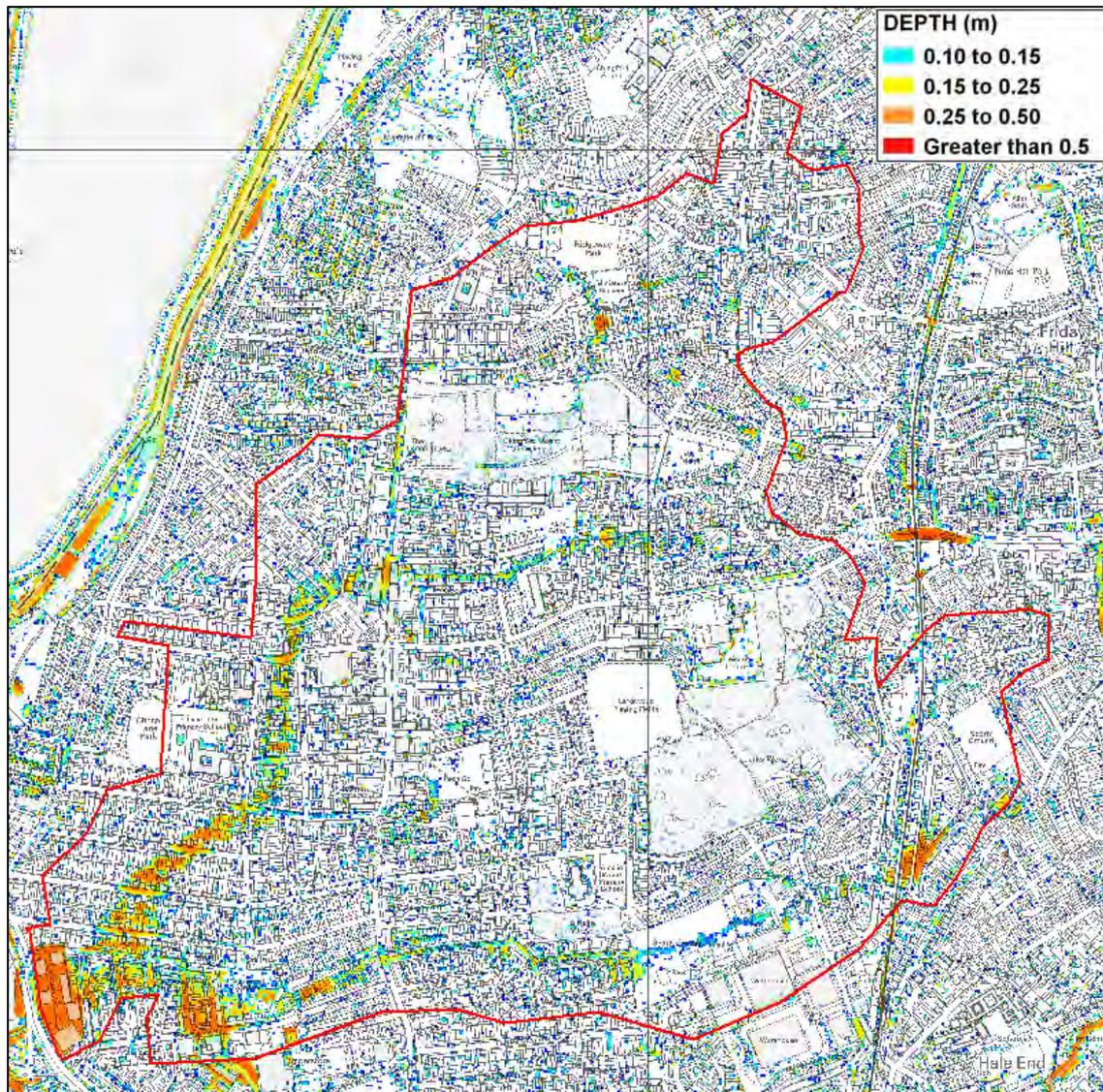


CDA: Group4_064

Location: Large catchment area in North Waltham Forest from Hale End in the east through to the River Lea in the west

Description: This is a large sub-catchment where historic flood routes/watercourses have been integrated into the drainage network and overland flow routes have been lost. This creates substantial overland flow routes from the east towards the confluence of the River Ching and River Lea, culminating in deep flooding predicted at Cabinet Way, upstream of the North Circular. Flooding is predominantly a result of surface water runoff, however after the peak of the surface water flooding event has passed water flowing down the River Ching may exceed its banks near Burnside Ave and exacerbates flooding in the Cabinet Way area.

Validation: Generally good correlation with EA Surface Water Map. There are clusters of flooding incidents recorded by the London Fire Brigade in two of the identified Local Flood Risk Zones - Marmion Ave and at Chingford Ave.

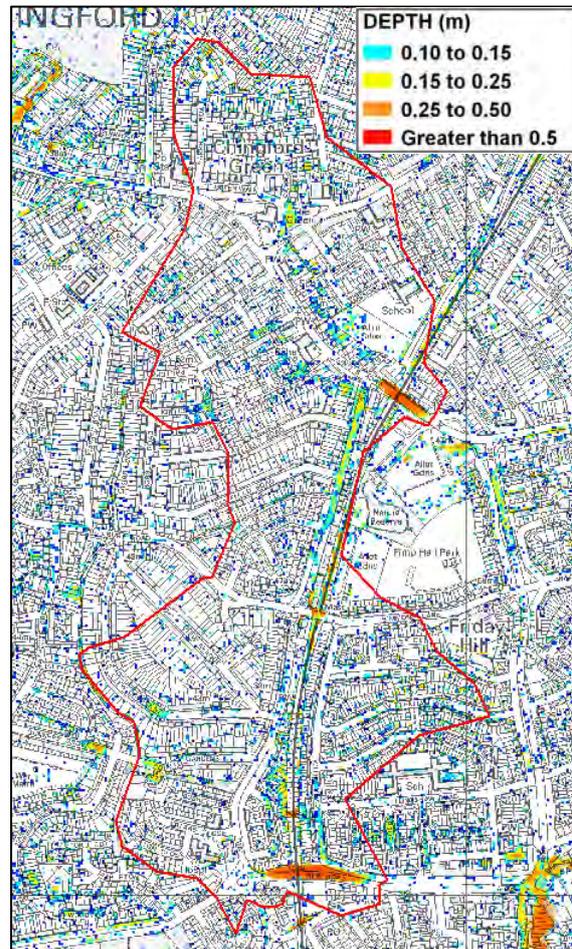


CDA: Group4_065

Location: The transport corridor between Chingford Green in the north and Friday Hill in the south

Description: The National Express East Anglia railway is partially in a cutting in this area. The track slopes continuously downwards from north to south. Overland flow from the catchment to the west is likely to contribute to flooding in the railway cutting, which flows north to south and can run off the track where the railway comes out of cutting and is raised above the surrounding ground.

Validation: Good correlation with EA Surface Water Map for 30 year and 200 year event. Flooding is not predicted at properties in these areas. No flooding records have been provided for these locations by Waltham Forest, Network Rail or TfL.

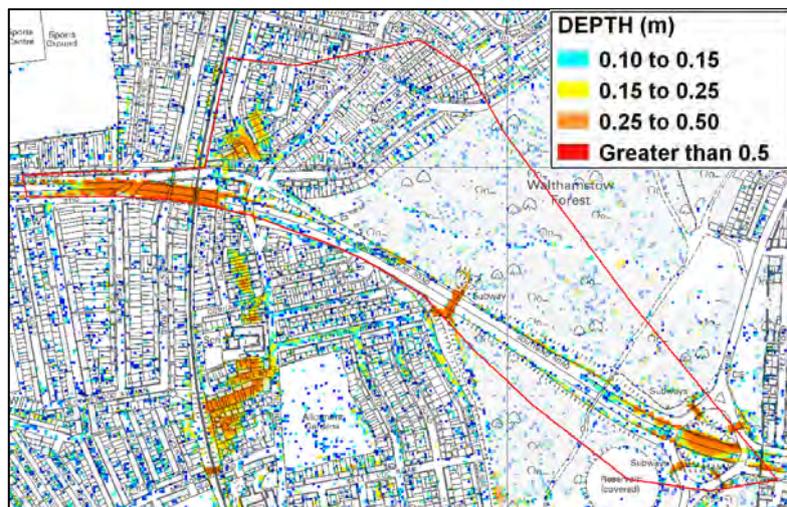


CDA: Group4_066

Location: North circular underpasses through Waltham Forest at Forest View and Woodford Road/A104.

Description: Surface water observed to pond at the underpasses. Overland flow is predominantly from the A406.

Validation: Good correlation with EA Surface Water Map for both 30 year and 200 year event.

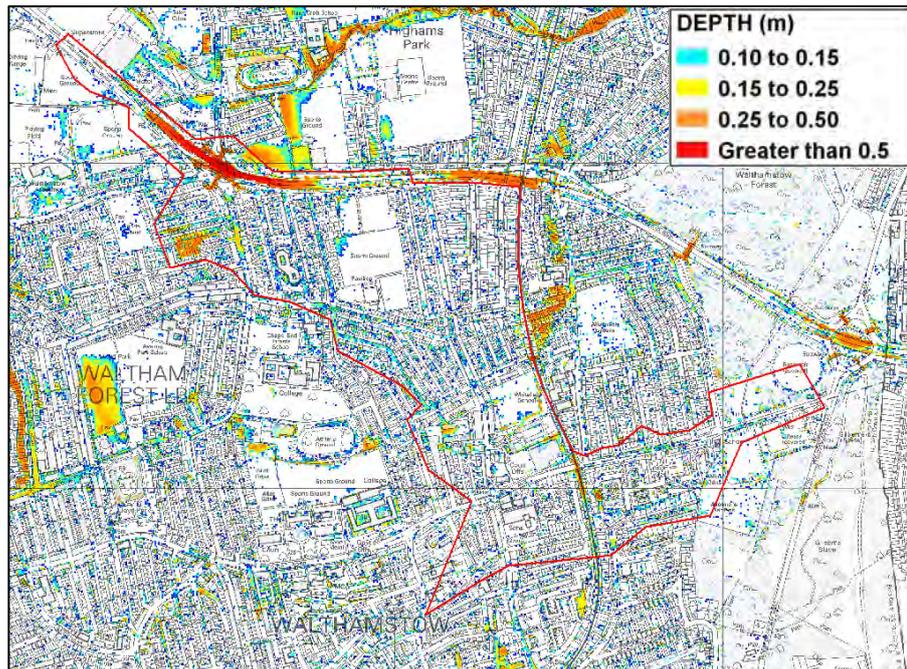


CDA: Group4_067

Location: The A406 North Circular at the Crooked Billet Roundabout

Description: Surface water observed to flow from the south, entering the A406 and ponding at the underpass beneath the Crooked Billet Roundabout.

Validation: Good correlation with EA Surface Water Map for both 30 year and 200 year event. Waltham Forest Call



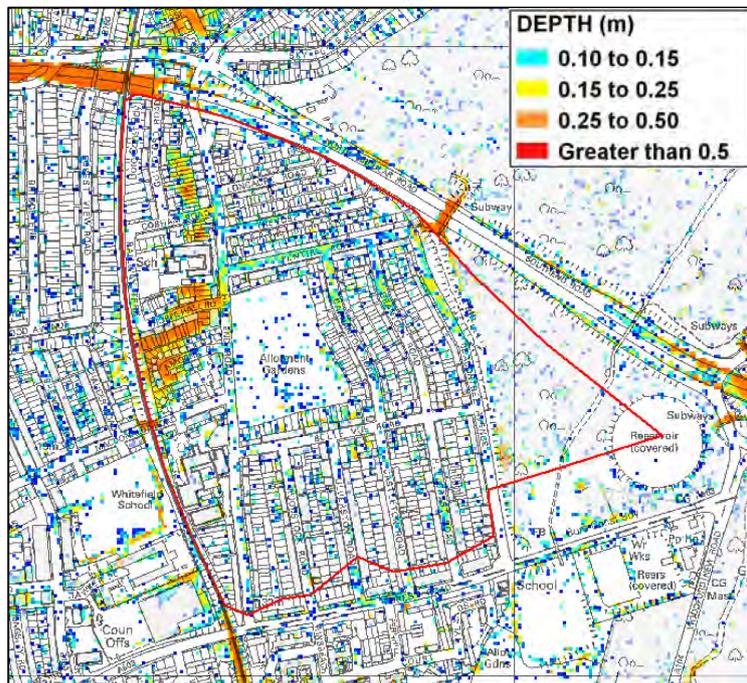
Centre have registered flooding and blocked drains at the Crooked Billet Roundabout in July 2009.

CDA: Group4_068

Location: Lamorna Crescent, Waltham Forest

Description: Surface water from surrounding higher ground flows in a westerly direction and ponds behind the railway embankment between Highams Park and Wood Street rail stations. Key flow routes are along Carnation Road, Pentire Road, and through the allotment gardens. Residential properties along Thorpe Hall Road and Lamorna Close are shown to flood. The local Thames Water drainage network discharges to a small watercourse between Thorpe Hall Road and Lamorna Close.

Validation: Good correlation with EA Surface Water Map, however no other supporting records of historic flooding.



3.9 Summary of Risk

3.9.1 Table 3-8 (below) identifies the surface water flood risk to infrastructure, households and commercial/industrial receptions. The table is a summary of the information submitted to the Drain London Board of Prioritisation Matrices for each CDA.

Table 3-8: Summary of Surface Water Flood Risk in CDAs in the London Borough of Waltham Forest

CDA ID	Scheme Location	Moderation		Infrastructure						Households						Commercial / Industrial				Validation				
		Primary	Secondary	Essential		Highly Vulnerable		More Vulnerable		Non-Deprived (All)		Non-Deprived (Basements)		Deprived (All)		Deprived (Basements)		All			Basements Only			
				All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep	All	> 0.5m Deep		All	> 0.5m Deep		
Group4_046	Leslie Road, Leyton	Synergy	Combination of two or more of the above	0	0	0	0	0	0	245	8	0	0	56	0	0	0	0	0	0	0	0	0	Non-Validated
Group4_047	Leyton Grange and Primrose Road, Leyton	Synergy	Combination of two or more of the above	7	1	6	0	5	0	609	0	0	0	1061	0	2	0	114	0	0	0	0	Validated	
Group4_048	Extensive drainage catchment beginning in Upper Walthamstow through to Leyton.	Synergy	Combination of two or more of the above	4	1	7	1	11	0	2691	68	2	1	1480	9	2	0	140	2	0	0	0	Validated	
Group4_049	The A12 underpass at Green Man Roundabout.	Nationally / strategically important infrastructure	Combination of two or more of the above	2	2	0	0	0	0	2	0	0	0	0	0	0	0	0	0	0	0	0	Non-Validated	
Group4_052	The A12 underpass ay Leytonstone Underground Station	Nationally / strategically important infrastructure	None	2	2	0	0	0	0	0	0	0	0	0	0	0	0	1	1	0	0	0	Validated	
Group4_054	Residential area at Heron Close near the intersection of Priors Croft and North Countess Road.	Health and Safety	Environmental	4	3	6	0	6	0	1477	6	0	0	615	0	0	0	69	0	0	0	0	Validated	
Group4_058	Walthamstow Railway and St Mary's Road	Regionally Important Infrastructure	Combination of two or more of the above	1	1	0	0	0	0	7	0	0	0	6	0	0	0	6	0	0	0	0	Validated	
Group4_059	Blackhorse Road Station and Overground Railway line to the east.	Regionally Important Infrastructure	Combination of two or more of the above	1	1	0	0	0	0	4	0	0	0	24	1	0	0	10	4	0	0	0	Non-Validated	
Group4_064	Cabinet Way, Waltham Forest	Synergy	Combination of two or more of the above	4	3	3	0	8	0	2180	1	0	0	284	5	0	0	99	9	0	0	0	Validated	
Group4_065	The transport corridor between Chingford Green in the north and Friday Hill in the south.	Regionally Important Infrastructure	None	3	0	2	0	3	0	440	0	0	0	200	0	0	0	19	0	0	0	0	Validated	
Group4_066	North circular underpasses through Waltham Forest at Forest View and Woodford Road/A104..	Regionally Important Infrastructure	Health and Safety	2	2	1	0	0	0	113	0	0	0	0	0	0	0	0	0	0	0	0	Validated	
Group4_067	The A406 North Circular at the Crooked Billet Roundabout.	Regionally Important Infrastructure	Combination of two or more of the above	4	2	2	0	2	0	543	0	0	0	371	0	0	0	41	0	0	0	0	Validated	
Group4_068	Small section of ordinary watercourse behind Lamorna Crescent, Waltham Forest	Health and Safety	Environmental	0	0	0	0	1	0	442	1	0	0	0	0	0	0	1	0	0	0	0	Validated	

4 Phase 3: Options

4.1 Objectives

- 4.1.1 The purpose of Phase 3 is to identify a range of structural and non-structural measures (options) with the potential to alleviate flood risk and to then assess each option in order to eliminate those that are not feasible or do not make economic sense. The remaining options are then developed and tested against their relative effectiveness, benefits and costs. The target level of flood protection from surface water flooding has been set at 1 in 75 years. This aligns with the likely level of flood protection necessary to enable commercial insurance cover to be provided to the general public.
- 4.1.2 The option identification has taken place on an area-by-area (site-by-site) basis following the process established in Phase 2. The options assessment assesses and short-lists the measures for each CDA in turn..
- 4.1.3 Phase 3 delivers a high level option assessment for each of the Critical Drainage Areas (CDAs) identified in Phase 2. No monetised damages have been calculated and flood mitigation costs have been determined using engineering judgement rather than through detailed analysis. Costs should therefore be treated at an order of magnitude level of accuracy. The options assessment presented here follows the process described in the Defra SWMP Guidance but is focussed on highlighting areas for further detailed analysis and immediate 'quick win' actions. Further detailed analysis may occur for high priority CDAs, as defined by the Prioritisation Matrix, within the next Tier (Tier 3) of the Drain London project.

4.2 Measures

- 4.2.1 Surface water flooding is often highly localised and complex. Its management is therefore highly dependent upon the characteristics of the critical drainage area and there are few solutions which will provide benefits in all locations. This section outlines potential measures which have been considered for mitigating the surface water flood risk within LB of Waltham Forest.
- 4.2.2 The SWMP Plan Technical Guidance (Defra 2010) identifies the concept of Source, Pathway and Receptor as an appropriate basis for understanding and managing flood risk. Figure 4-1 identifies the relationship between these different components, and how some components could be considered within more than one category.

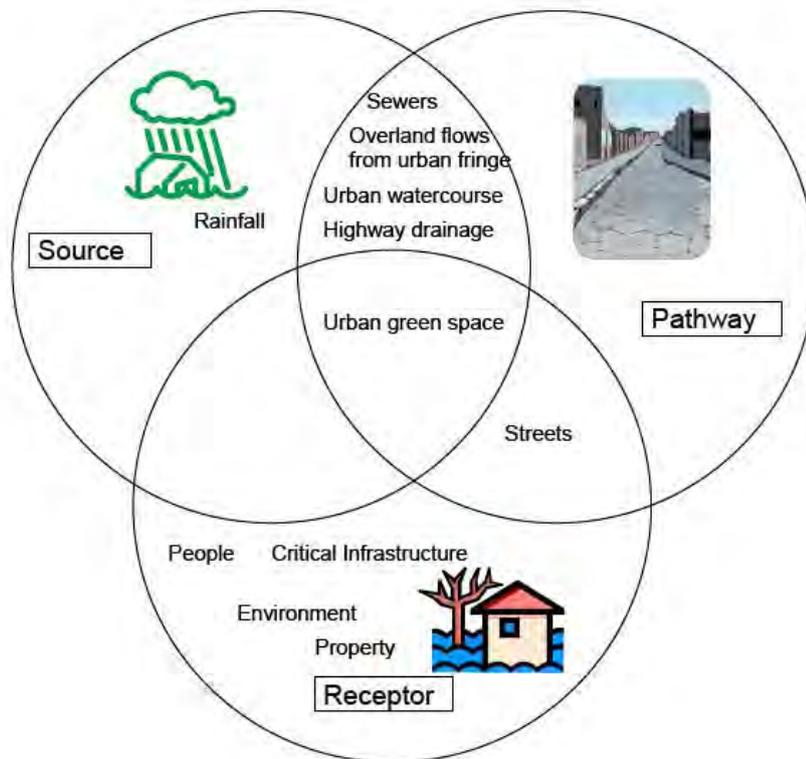


Figure 4-1 Illustration of Sources, Pathways & Receptors (extracted from SWMP Technical Guidance, Defra 2010)

- 4.2.3 When identifying potential measures it is useful to consider the source, pathway, receptor approach (refer to Figure 4-1 and Figure 4-2). Both structural and non-structural measures were considered in the optioneering exercise undertaken for the identified CDAs. Structural measures can be considered as those which require fixed or permanent assets to mitigate flood risk (such as a detention basin, increased capacity pipe networks). Non-structural measures may not involve fixed or permanent facilities, and the benefits to of flood risk reduction is likely to occur through influencing behaviour (education of flood risk and possible flood resilience measures, understanding the benefits of incorporating rainwater reuse within a property, planning policies etc).

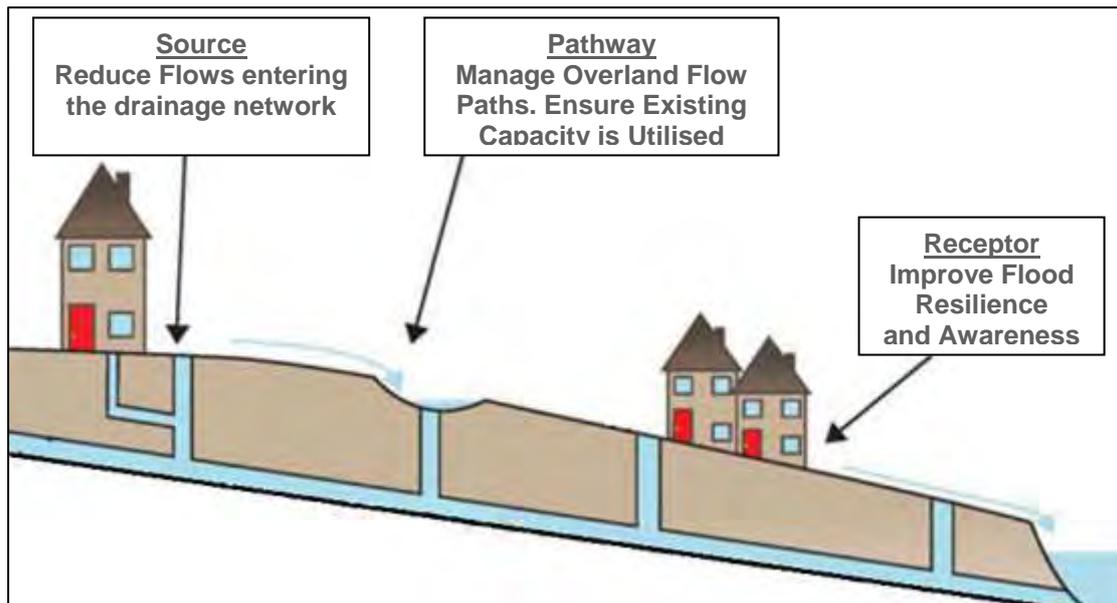


Figure 4-2 Source, Pathway and Receptor Model (adapted from Defra SWMP Technical Guidance, 2010)

4.2.4 Methods for managing surface water flooding can be divided into methods which influence either the Source, Pathway or Receptor, as described below, (refer to Table 4-1.):

- **Source Control:** Source control measures aim to reduce the rate and volume of surface water runoff through increasing infiltration or storage, and hence reduce the impact on receiving drainage systems. Examples include retrofitting SuDS (e.g. Bioretention basins, wetlands, green roofs etc) and other methods for reducing flow rates and volume.
- **Pathway Management:** These measures seek to manage the overland and underground flow pathways of water in the urban environment, and include: increasing capacity in drainage systems; separation of foul and surface water sewers etc.
- **Receptor Management:** This is considered to be changes to communities, property and the environment that are affected by flooding. Mitigation measures to reduce the impact of flood risk on receptors may include improved warning and education or flood resilience measures.

Table 4-1 Typical Surface Water Flood Risk Management Measures

	Generic measures	Site specific measures
	<ul style="list-style-type: none"> Do Nothing (do not continue maintenance) Do Minimum (continue current maintenance) 	
Source control	<ul style="list-style-type: none"> Bioretention carpark pods Soakaways, water butts and rainwater harvesting Green roofs Permeable paving Underground storage; Other 'source' measures 	<ul style="list-style-type: none"> Swales Detention basins Bioretention basins; Bioretention carpark pods; Bioretention street planting; Ponds and wetlands
Pathway Management	<ul style="list-style-type: none"> Improved maintenance regimes Increase gully assets 	<ul style="list-style-type: none"> Increase capacity in drainage system Separation of foul & surface water sewers Managing overland flows Land Management practices Other 'pathway' measures
Receptor Management	<ul style="list-style-type: none"> Improved weather warning Planning policies to influence development Social change, education and awareness Improved resilience and resistance measures Raising Doorway/Access Thresholds' Other 'receptor' measures 	<ul style="list-style-type: none"> Temporary or demountable flood defences - collective measure

Excluded Measures

4.2.5 Section 4.4 discusses the preferred options for each of the CDAs in turn (The CDAs are as described in Section 3). Two specific options were considered but generally excluded for all CDAs during the optioneering exercise, there were;

- Do Nothing: no longer undertaking maintenance (e.g. no longer maintaining gully pits)
- Do Minimum: continuing the current maintenance regime (e.g. maintaining the current level of maintenance on a gully pit).

4.2.6 The *Do Nothing* approach was excluded as a preferred option as it will provide no benefit to reducing the flood risk within a Local Flood Risk Zone (LFRZ) and wider CDA. Utilising this approach would in fact be likely to lead to an increase the probability and consequence of flooding in the borough

4.2.7 The *Do Minimum* approach was excluded as a preferred option due to the predicted effects of climate change increasing the intensity and volume of rainfall. Maintaining the proposed maintenance regime will only be beneficial to the CDAs and LFRZs whilst rainfall intensities and volumes remain at a level similar to that of current conditions. If intensities and volumes increase as a result of climate change (as is anticipated) then the standard of protection afforded by assets (e.g. gully pits) will diminish over time.

4.3 Proposed Surface Water Drainage Policy

4.3.1 It should be acknowledged that the CDAs only account for a small portion of the areas that could be affected by surface water flooding. The CDAs are the areas where the impact of surface water flooding is expected to be greatest but it is recommended that the Council implement policies which will reduce the flood risk from surface water flooding throughout the borough and promote Best Management Practises to the implementations of SuDS and the reduction of runoff volumes.

4.3.2 The SWMP Action Plan (discussed in Section 5) which is a major output of this project recommends that the following policies are implemented within the boundaries of the LLFA to reduce the flood risk within the borough:

Policy 1: *All developments across the borough (excluding minor house extensions less than 250m²) which relate to a net increase in impermeable area are to include at least one 'at source' SuDS measure (e.g. waterbutt, rainwater harvesting tank, bioretention planter box etc). This is to assist in reducing the peak volume of runoff discharging from the site.*

Policy 2: *Proposed 'brownfield' redevelopments greater than 0.1 hectare are required to reduce post development runoff rates for events up to and including the 1 in 100 year return period event with an allowance for climate change (in line with PPS25 and UKCIP guidance) to 50% of the existing site conditions. If this results in a discharge rate lower than the Greenfield conditions it is recommended that the Greenfield rate (calculated in accordance with loH124¹) are used.*

Policy 3: *Developments located in Critical Drainage Areas (CDAs) and greater than 0.5 hectare are required to reduce runoff to that of a predevelopment Greenfield runoff rate (calculated in accordance with loH124). It is recommended that a SuDS treatment train is utilised to assist in this reduction.*

4.3.3 The borough may also wish to consider the inclusion of the following policy to manage the pollutant loads generated from proposed development applications:

Policy 4: *Best Management Practices (BMP) are required to be demonstrated for all development applications within the LB of Waltham Forest. The following load-reduction targets must be achieved when assessing the post-developed sites SuDS treatment train (comparison of unmitigated developed scenario versus developed mitigated scenario):*

- 80% reduction in Total Suspended Sediment (TSS);
- 45% reduction in Total Nitrogen (TN);
- 60% reduction in Total Phosphorus (TP); and
- 90% reduction in litter (sized 5mm or greater).

¹ Defra/Environment Agency, September 2005, Flood and Coastal Defence R&D Programme: Preliminary Rainfall Runoff Management for Developments (R&D Technical Report W5-074/A/TR/1 Revision D)

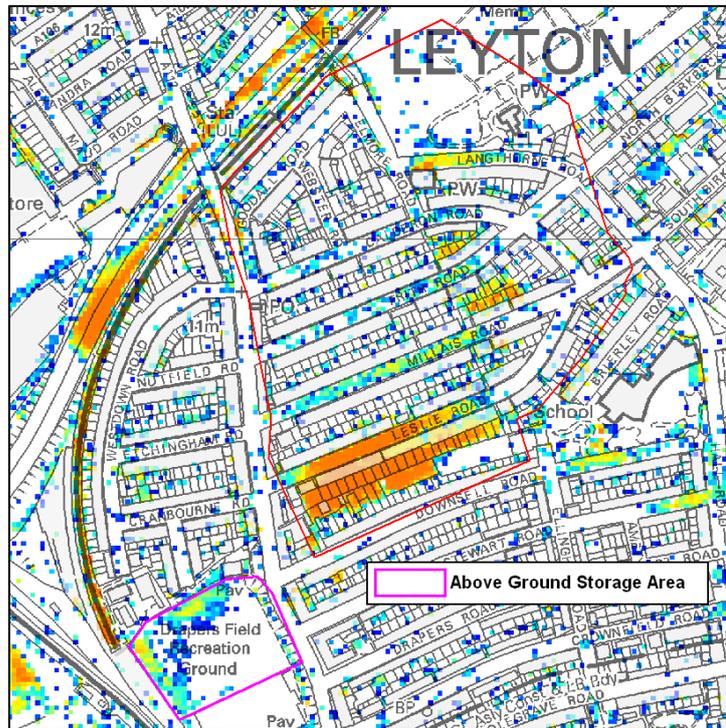
4.4 Preferred CDA Options

- 4.4.1 This section discusses the preferred option identified for each CDA based on the measures discussed in Table 4-1. A figure showing the preferred option has been provided where this is thought to enhance the description. The locations of the capital works shown in the figures are indicative only. It is strongly recommended that a feasibility assessment is carried out at each CDA prior to the commencement of any capital works.
- 4.4.2 Detailed option appraisal assessments were undertaken on a range of options for each CDA before the preferred option was chosen. This process was fully documented and details can be found within Appendix E.

CDA: Group4_046

The preferred option for this CDA includes the creation of a pond/wetland to provide additional storage with new or diverted surface water drainage pipes in the road connecting into the storage area. Regular inspection of the syphon beneath the railway embankment is also recommended to minimise the likelihood of blockage. There is an opportunity to carry out these works alongside the reinstatement of Drapers Field as part of the Olympic Site redevelopment (Green Grid Project).

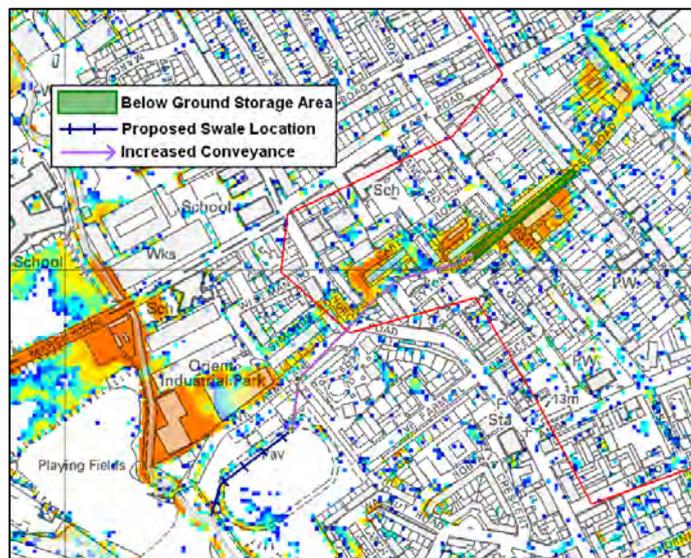
Other measures that were considered include increasing the capacity of the large pipe located beneath the back gardens of properties along Leslie Road. The increase in conveyance would need to be carried out to the outfall to ensure flood risk is not increased to others (approximately 700m away). This measure was disregarded as it is unlikely to be cost-beneficial considering the pipe runs through private properties and beneath the railway tracks.



CDA: Group4_047

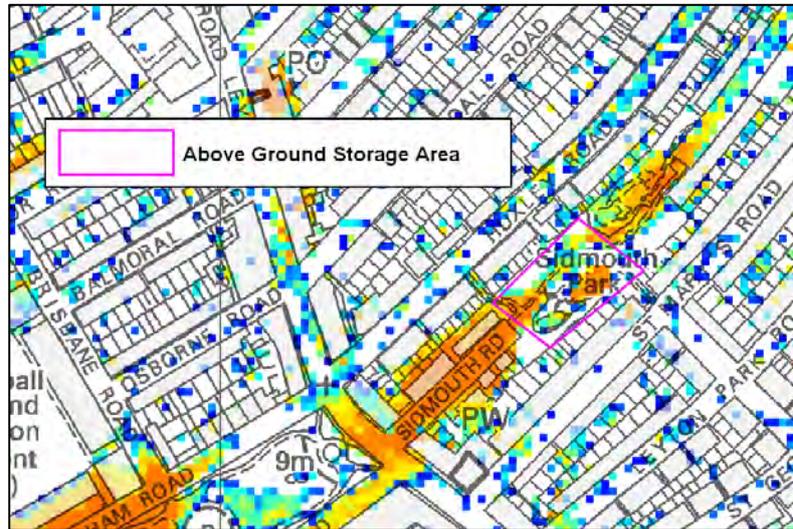
The preferred option for this CDA includes the construction of an underground storage unit beneath Leyton Grange/Primrose Road along with improved entry capacity. Partial deculverting of the surface water pipe beneath the athletic track is also recommended. In the longer term, the North Olympic Fringe redevelopment could be used as an opportunity to increase conveyance in the local drainage network.

Other measures that were considered include increasing conveyance in the local drainage network. This is unlikely to be cost beneficial if carried out in isolation and in the short term.



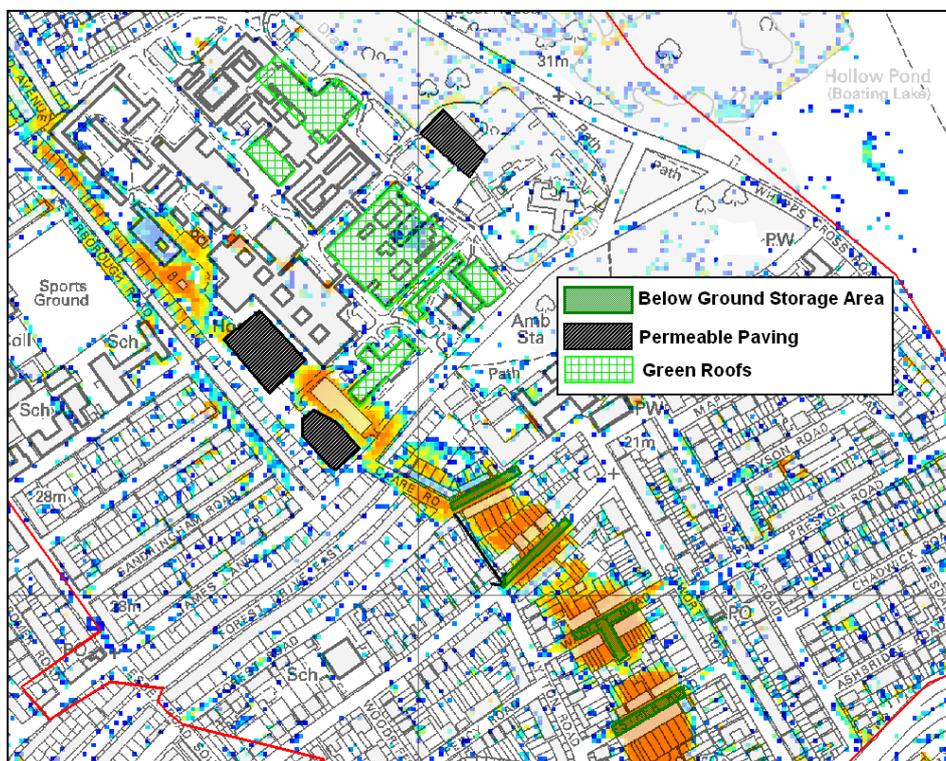
CDA: Group4_048

The preferred option for this CDA includes above ground storage in Sidmouth Park and below ground storage in Forest Rd, Hainault Rd, Wadley Rd, Esther Rd, Valentine Rd, Brooke Rd. The CDA would also benefit from retrofitting community resilience measures for those properties shown to be worst affected (those along Newport/Wadley/Esther/Wallwood Rd). Electricity sub-stations have been identified at Whipps Cross Hospital and at Warwick School. It is recommended that resilience measures are retrofitted to these sub-stations. The incorporating of SUDS measures at Whipps Cross Hospital, such as green roofs and permeable pavement, could help to reduce local runoff. Lastly, improving the entry capacity in the local road network could assist runoff in entering the drainage network. In the long term, the North Olympic Fringe development provides an opportunity to reduce runoff from large impermeable areas.



Other measures that were considered include increasing conveyance through the catchment. This may require upgrading the majority of the trunk sewer through the CDA with a length of up to 3km. This is unlikely to be cost effective and may be difficult to implement in a highly urbanised catchment.

Other measures that were considered include increasing conveyance through the catchment. This may require upgrading the majority of the trunk sewer through the CDA with a length of up to 3km. This is unlikely to be cost effective and may be difficult to implement in a highly urbanised catchment.





CDA: Group4_049

The preferred option for this CDA includes increasing the capacity in the existing drainage system serving the A12 and improving entry capacity. A targeted response in the event of flooding in the form of a flood plan is also recommended to assist in reducing the consequences.

Other measures that were considered include construction of an underground storage unit beneath the carriage way with increased entry capacity. As it is likely that the A12 is currently serviced by an existing drainage network or pumping system the installation of a storage unit is unlikely to be cost-beneficial.

CDA: Group4_052

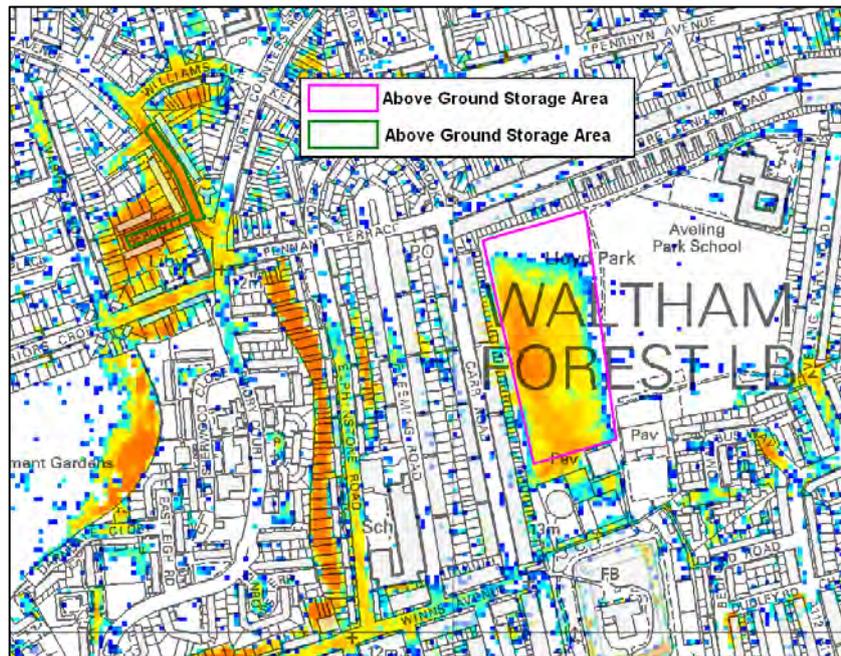
The preferred option for this CDA includes increasing the capacity in the existing drainage system serving the A12 and improving entry capacity. A targeted response in the event of flooding in the form of a flood plan is also recommended to assist in reducing the consequences.

Other measures that were considered include construction of an underground storage unit beneath the carriage way with increased entry capacity. As it is likely that the A12 is currently serviced by an existing drainage network or pumping system the installation of a storage unit is unlikely to be cost-beneficial.

CDA: Group4_054

The preferred option for this CDA includes the construction of above ground storage in Lloyd Park and below ground storage beneath Herons Close/Millfield Avenue. Retrofitting of flood resilience/resistance measures for the highest risk properties along Elphinstone Road are also recommended. Increasing the number of gullies in the local road network and improving the maintenance of the sewer system will help to ensure that the drainage network is used to full effect.

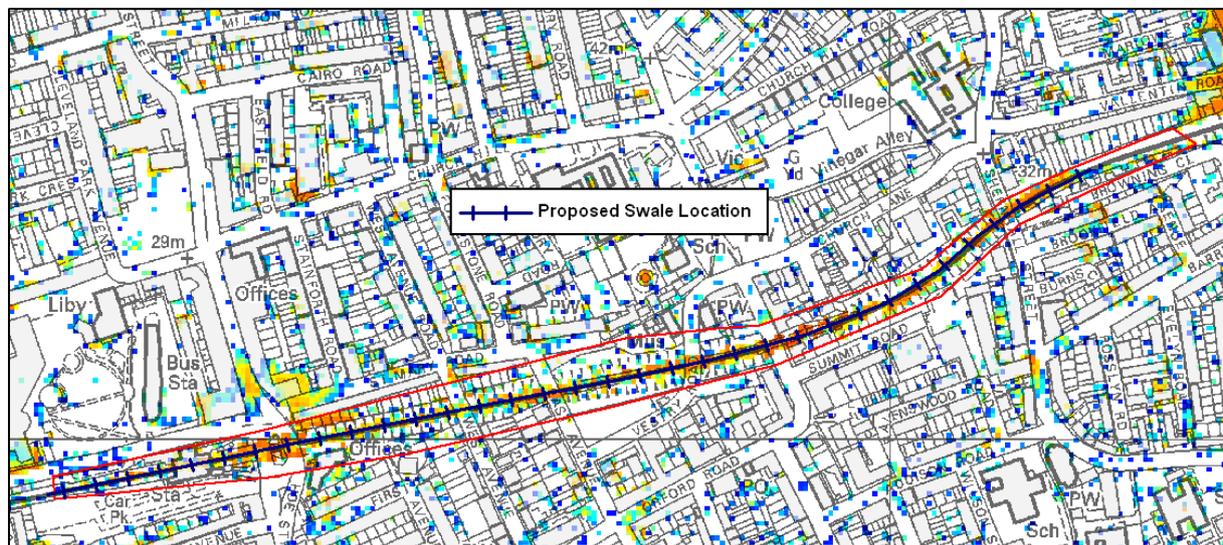
Other measures that were considered include increasing the capacity and realigning of the drainage system beneath North Countess Road in place of the above recommended above and below ground storage units. This measure was disregarded as there is the potential for an increase in flood risk to others downstream, unless the drainage network is increased to the outlet. Furthermore, this measure may not assist in alleviating flooding along Elphinstone Road and is therefore unlikely to be cost-beneficial.



CDA: Group4_058

The preferred option for this CDA includes the construction of a formalised swale running parallel to the railway line and the implementation of a regional transport flood plan.

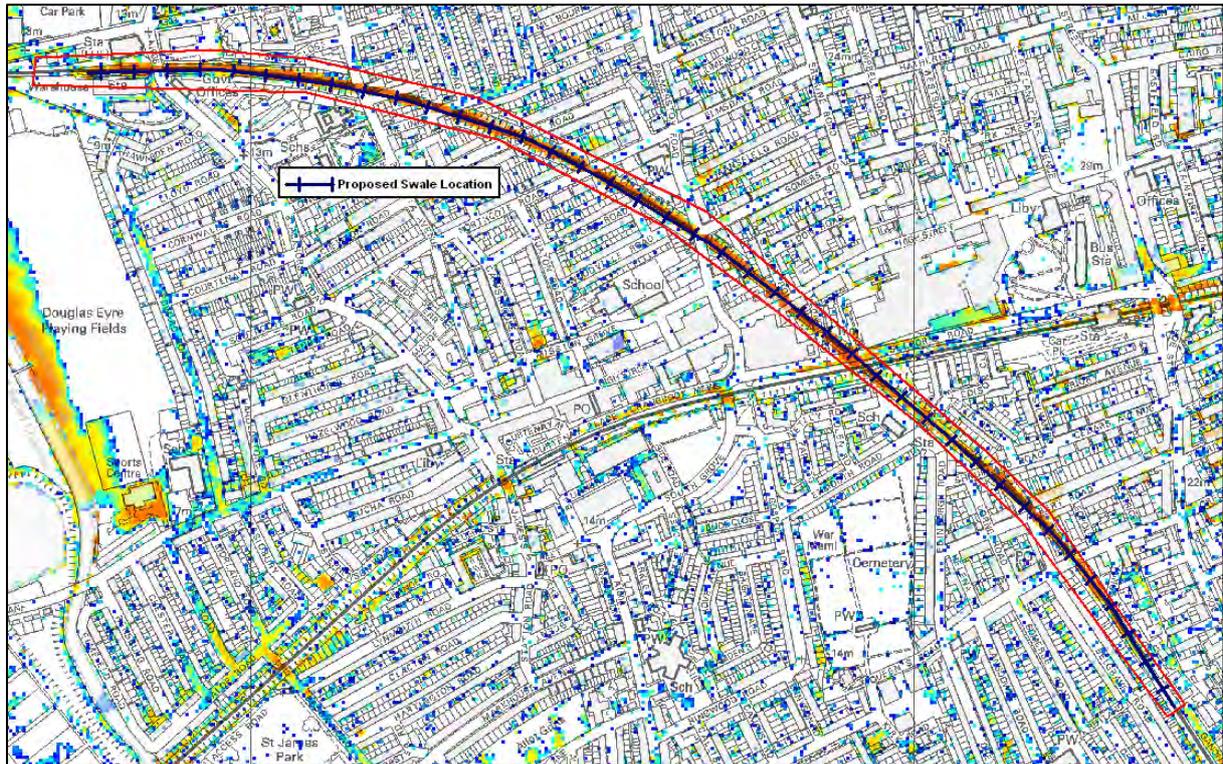
Other measures that were considered include increasing the capacity of the existing drainage system. This measure was disregarded as there is the potential to increase flood risk downstream if the existing drainage system that the railway drainage connects into does not have sufficient capacity.



CDA: Group4_059

The preferred option for this CDA includes the construction of a formalised swale running parallel to the railway line and the implementation of a regional transport flood plan.

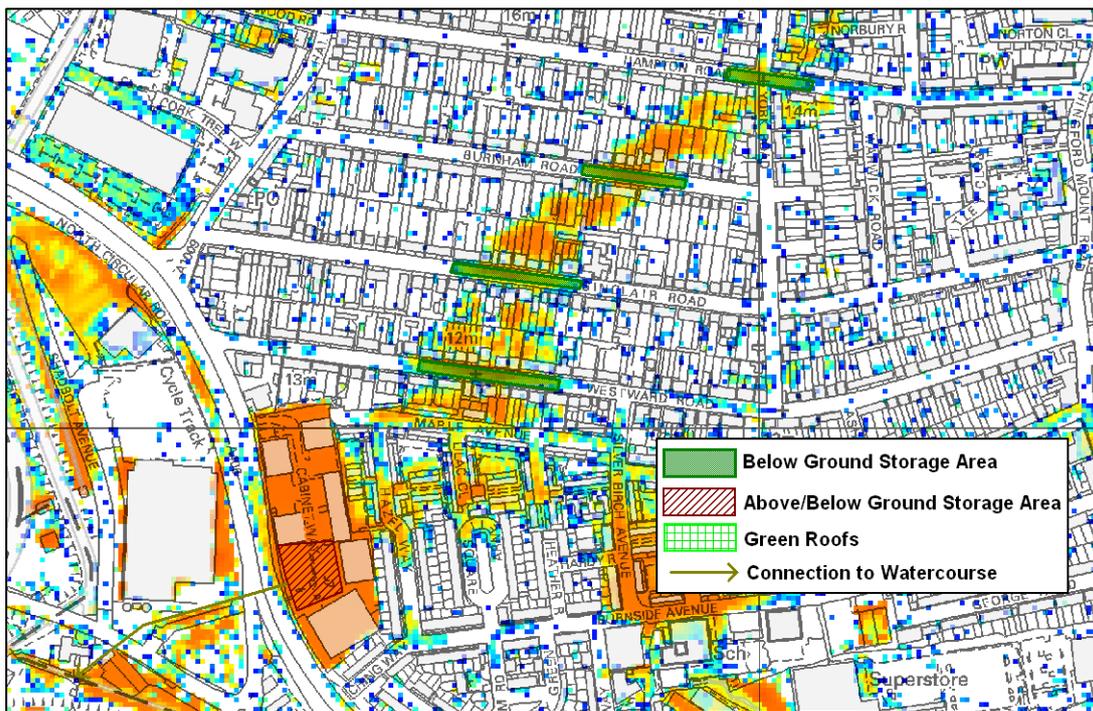
Other measures that were considered include increasing the capacity of the existing drainage system. This measure was disregarded as there is the potential to increase flood risk downstream if the existing drainage system that the railway drainage connects into does not have sufficient capacity.



CDA: Group4_064

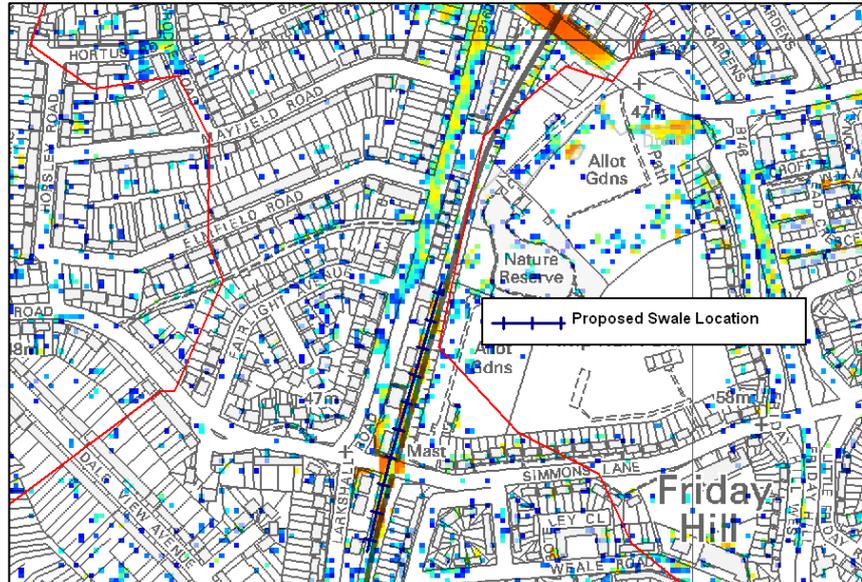
The preferred option for this CDA includes increasing capacity (e.g. wet well) of existing pumping station at Richmond Ave and include additional gullies in the local road network. The construction of above ground storage areas in Rolls Sports Ground (south of Lark Wood) and allotment gardens east of Rowan Avenue could assist in alleviating overland flow from the east. Underground storage incorporated beneath Hampton Road, Burnham Road, Sinclair Road, and Westward Road could attenuate flow from the north and reduce the amount of water ponding in Cabinet Way. Within Cabinet Way itself, storage facilities could be incorporated into paved areas and additional conveyance (large gullies and pipes) added between the low point in the Cabinet Way area to the River Ching upstream of the A406.

Other measures that were considered include retrofitting flood resistance/resilience measures to at risk properties and devising a community flood plan. This measure will reduce the consequences of flooding, but not the probability, hence the above approach is preferred.



CDA: Group4_065

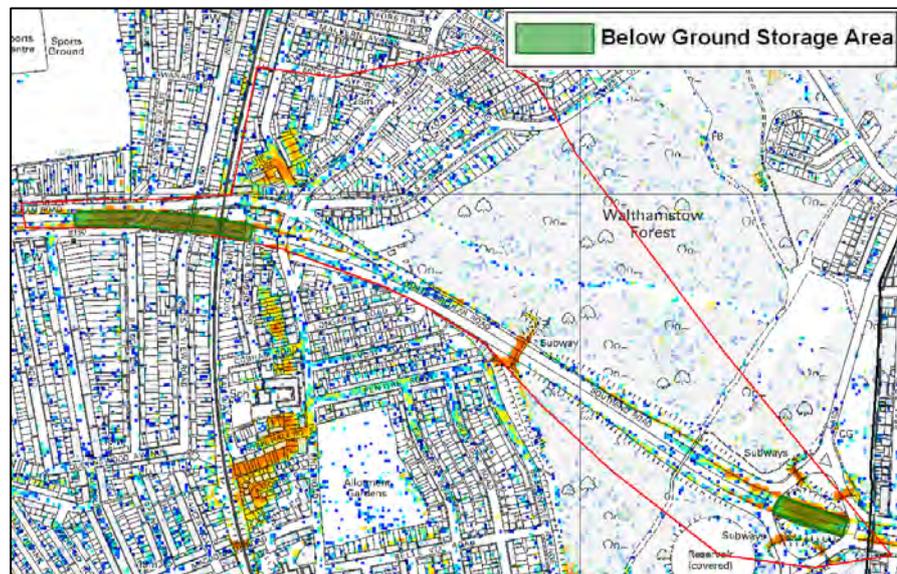
The preferred option for this CDA includes the construction of a swale parallel to the railway tracks. Improving entry capacities and increased maintenance regimes along New Road and Kings Road underpasses could help to reduce the amount of water ponding at these low points. The implementation of a regional transport flood plan will lessen the disruption to traffic should a flood event occur.



Other measures that were considered include constructing underground storage units beneath the railway line and beneath the road underpasses. This measure is unlikely to be cost-beneficial particularly for the roads. Another option considered was to carry out the preferred option without construction of the swale. This option was abandoned as it does not reduce the probability of flooding. As the railway line is of regional importance the above preferred option was favoured.

CDA: Group4_066

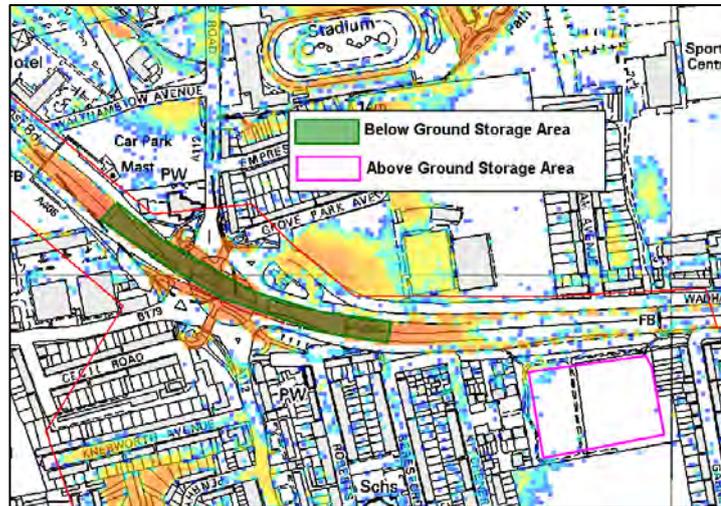
The preferred option for this CDA includes construction of underground storage beneath the North Circular at Woodford Road and Forest View underpasses along with increased entry capacities and maintenance regimes along Woodford View. The implementation of a regional transport flood plan will assist in minimising disruption to motorists during a flood event.



Another measure that was considered included increasing the conveyance of the existing drainage network in place of constructing underground storage units. This option was disregarded as there is the potential for the flood risk further downstream to increase as a result of these measures.

CDA: Group4_067

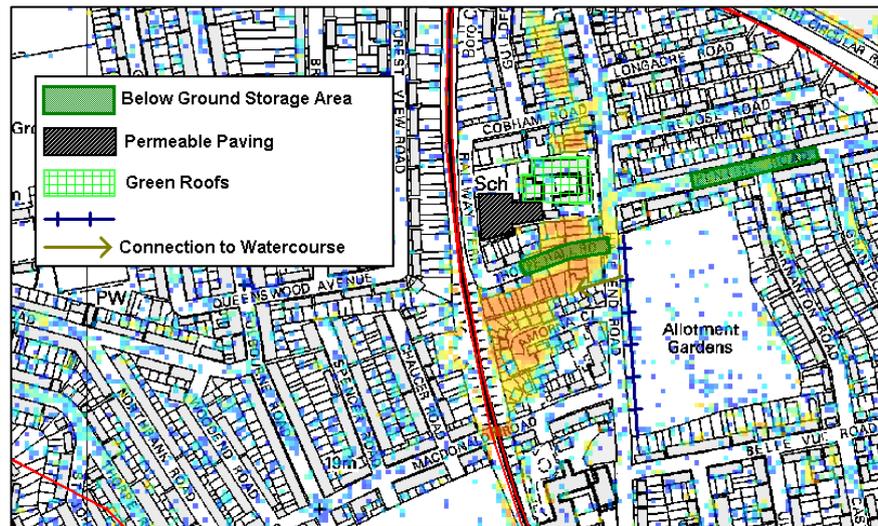
The preferred option for this CDA includes the construction of additional storage beneath the A406 and in the adjacent playing fields. Increased maintenance regimes of gullies may assist in minimising the frequency of flooding. The implementation of a regional transport flood plan will assist in minimising disruption to motorists during a flood event.



Another measure that was considered included increasing the conveyance of the existing drainage network in place of constructing underground storage units. This option was disregarded as there is the potential for the flood risk further downstream to increase as a result of these measures.

CDA: Group4_068

The preferred option for this CDA includes the construction of underground storage units beneath Pentire Road and Thorpe Hall Road along with localised entry capacity improvements in the road network. The implementation of a swale along the western extent of the allotment gardens could capture surface water runoff before it enters the Local Flood Risk Zone. In addition, the retrofitting of SUDS measures such as green roofs and permeable paving at Thorpe Hall Primary School could assist in reducing local runoff.



Other measures that were considered include increasing the conveyance of the local drainage network. This option was disregarded as there is the potential to increase fluvial flood risk since the drainage network discharges to the watercourse behind Lamorna Close. Above ground storage in the allotment garden was considered in place of the swale however the option was abandoned as this is unlikely to be popular amongst residents.

4.5 Preferred Options Summary

4.5.1 It is recognised that numerous CDAs have been identified throughout the borough, and it may not be possible, with available resources and funds, to address identified surface water flood risk within all of these in the short to medium term. It is therefore important to prioritise those schemes that are deemed to be most beneficial and address those areas known to experience surface water flooding within the borough. Discussions with the LB of Waltham Forest through the Options Workshop and throughout the study have confirmed that priority should be assigned to addressing surface water flooding risk in those areas that:

- Experience regular or significant surface water / groundwater / sewer flooding;
- Contain basement properties;
- Contain critical infrastructure; and / or
- Through the pluvial modelling undertaken, are predicted to face significant surface water flooding depths (>0.5m) and hazard (high flow velocities and depth) for the 1 in 100 year rainfall event.

4.5.2 Table 4-2 provides an estimate of the percentage of surface water flood risk eliminated or mitigated as a result of implementing the preferred option. A capital cost band is also provided to give an indication as to the investment required. A band as opposed to a definitive figure has been provided to reflect the strategic nature of the SWMP study and options identification. All costs are indicative and should only be used for preliminary estimates due to the generalised nature of the information used to compile it. An estimated cost for the preferred flood mitigation option for each identified CDA has been calculated based on standard unit costs provided as part of Tier 1 of the Drain London Project to mitigate the 1 in 75 year event. No monetised damages have been calculated, and flood mitigation costs have been determined using engineering judgement, but have not undergone detailed analysis. The following standard assumptions have been applied, as determined in the Drain London Prioritisation Matrix Guidance:

- The costs are the capital costs for implementation of the scheme only.
- Costs do not include provisions for consultancy, design, supervision, planning process, permits, environmental assessment or optimum bias.
- No provision is made for weather (e.g. winter working).
- No provision is made for access constraints.
- Where required, it will be stated if costs include approximate land acquisition components.
- No operational or maintenance costs are included.
- No provision is made for disposal of materials (e.g. for flood storage or soakaway clearance).

4.6 Short – Medium Term Recommendations

4.6.1 Accounting for the nature of the surface water flooding in the LB of Waltham Forest, the options identified through the Phase 3 – Options Assessment, and requirements under the FWMA 2010 and Flood Risk Regulations 2009, it is considered that the following actions should be prioritised in the short to medium-term:

- Undertake a Surface Water Catchment Drainage Study for CDA's shown to be at highest risk in terms of number of receptors affected: Group4_048, Group4_054, and Group4_064. This assessment should be undertaken with the LB of Waltham Forest, Thames Water and TfL, to greater information on the flood risk within the CDAs along with obtaining a greater understanding of the drainage capacity within each area. It is recommended that the study continues the work undertaken as part of this SWMP and consider the following:
 - Determining the capacity in the existing sewer network, and likely spill volumes during the modelled return periods utilised in this study (refer to Section 3.3);
 - Update rainfall hyetographs utilised in the model so as to reflect the CDA area more accurately (only recommended for models which are trimmed to the CDA catchment);
 - Undertaking detailed pluvial modelling of the area, incorporating updated drainage capacity assumptions including sewer capacity information from Thames Water, where available;
 - Undertaking detailed pluvial modelling of the area, incorporating updated permeable area infiltration assumptions – ideally based on area/site specific permeability/percolation testing;
 - Identifying and recording surface water assets including their asset type, location and condition (required as part of the Asset Register);
 - Topographical survey of assets and structures which may influence flooding and overland flow paths – to be included in the 1D or 2D model element (as required) to provide a greater understanding of their influence;
 - Determining the current condition of gullies and carrier pipes;
 - Determining the capacity of gullies and carrier pipes;
 - Determining the connections to Thames Water surface water sewers and assets;
 - Undertaking CCTV surveys for those areas where there are known blockages in the local pipes and/or surface water sewers;
 - Clearing those gullies or pipes identified as blocked during investigations (as part of annual maintenance routine);
 - Determining upgrade requirements and costs for the local drainage infrastructure and seek funding opportunities to implement these; and
 - Providing updates to the Drain London pluvial models, to update the Flood Depth and Hazard maps for these areas with local drainage capacity information;

- Once updated modelling has been undertaken it is recommended that the preferred options for flood alleviation in the catchment (including the consideration of upgrades to the local and/or sewer drainage network, flood storage and/or source control SuDS) are reassessed through the detailed model, and that cost of implementing these are undertaken to identify the most cost-beneficial option(s) for mitigating surface water flood risk in the catchment.
- Undertake a feasibility study for providing source control and flow path management measures in all open space areas within the borough;
- Confirm the flood risk to all Network Rail, Transport for London and Highways Agency assets and agree a timeframe for the detailed assessment of areas of concern;
- Undertake a borough wide feasibility study to determine which roads may be retrofitted to include bioretention carpark pods;
- Improve maintenance regimes, and target those areas identified as having blocked gullies;
- Identify and record surface water assets as part of the Asset Register, prioritising those areas that are known to regularly flood and are therefore likely to require maintenance / upgrading in the short-term;
- Collate and review information on Ordinary Watercourses in the borough to gain an improved understanding of surface water flooding in the vicinity of these watercourses;
- Provide an 'Information Portal' via the LB of Waltham Forest website, for local flood risk information and measures that can be taken by residents to mitigate surface water flooding to / around their property. This could be developed in conjunction with the North London Strategic Flood Group and include:
 - A list of appropriate property-level flood risk resilience measures that could be installed in a property;
 - A list of 'approved' suppliers for providing local services, such as repaving of driveways, installation of rainwater tanks and water butts etc;
 - link to websites/information sources providing further information;
 - An update on work being undertaken in the borough by the Council and/or the Stakeholders to address surface water flood risk; and,
 - A calendar showing when gullies are to be cleaned in given areas, to encourage residents to ensure that cars are not parked over gullies / access is not blocked during these times.
- Production of a Communication Plan to effectively communicate and raise awareness of surface water flood risk to different audiences using a clearly defined process for internal and external communication with stakeholders and the public.

4.7 Option Prioritisation

- 4.7.1 The Prioritisation Matrix was developed out of the need for a robust, simple and transparent methodology to prioritise the allocation of funding for surface water management schemes across all the 33 London Boroughs by the Drain London Programme Board. As such, the prioritisation should be understood in the high-level decision-making context it was designed

for. It is not intended to constitute a detailed cost-benefit analysis of individual surface water flood alleviation schemes nor to restrict the work that each LLFA may wish to seek funding for or commence.

- 4.7.2 The prioritisation methodology is primarily based upon existing Environment Agency and Defra guidance but has been tailored to the high-level prioritisation task at hand and is specific to the pan-London context.
- 4.7.3 The information within Table 4-2 was submitted for input into the Prioritisation Matrix by the Drain London Programme Board. The Board will then compare all Critical Drainage Area options across London and prioritise them for funding as part of Tier 3 works. Feedback will then be provided to all consultants at a London Borough level to influence the Action Plan prepared as part of Phase 4. CDA detailed investigations or 'quick win' measures receiving funding from Tier 3 will be identified as immediate actions, but others may require longer term planning and actions for implementation across relevant organisations.
- 4.7.4 Board feedback will be included in the final SWMP report.

Table 4-2 Benefits and Costs of CDA Measures

CDA ID	Scheme Location	Scheme Category	Infrastructure						Households				Commercial / Industrial		Capital Cost Band
			Essential		Highly Vulnerable		More Vulnerable		Non-Deprived (All)		Deprived (All)		All		
			Eliminated (%)	Mitigated (%)	Eliminated (%)	Mitigated (%)	Eliminated (%)	Mitigated (%)	Eliminated (%)	Mitigated (%)	Eliminated (%)	Mitigated (%)	Eliminated (%)	Mitigated (%)	
Group4_046	Leslie Road, Leyton	Other or combination of above	0	0	0	0	0	0	0	35	0	20	0	0	1m - 10m
Group4_047	Leyton Grange and Primrose Road, Leyton	Other or combination of above	0	30	0	0	0	0	0	0	0	5	0	10	1m - 10m
Group4_048	Extensive drainage catchment beginning in Upper Walthamstow through to Leyton.	Other or combination of above	0	25	15	0	0	25	0	5	0	0	0	30	1m - 10m
Group4_049	The A12 underpass at Green Man Roundabout.	De-culvert / Increase conveyance	0	100	0	0	0	0	0	0	0	0	0	0	< 25k
Group4_052	The A12 underpass ay Leytonstone Underground Station	De-culvert / Increase conveyance	0	100	0	0	0	0	0	0	0	0	0	0	< 25k
Group4_054	Residential area at Heron Close near the intersection of Priors Croft and North Countess Road.	Other or combination of above	0	0	0	0	20	0	0	5	0	0	0	10	1m - 10m
Group4_058	Walthamstow Railway and St Mary's Road	Other or combination of above	0	100	0	0	0	0	0	0	0	0	0	0	< 25k
Group4_059	Blackhorse Road Station and Overground Railway line to the east.	Other or combination of above	0	100	0	0	0	0	0	0	0	0	0	0	26k - 50k
Group4_064	Cabinet Way, Waltham Forest	Other or combination of above	0	0	0	0	0	10	0	5	0	0	0	15	1m - 10m
Group4_065	The transport corridor between Chingford Green in the north and Friday Hill in the south.	Preferential / Designated Overland flow routes	0	40	0	50	0	30	0	5	0	0	0	25	< 25k
Group4_066	North circular underpasses through Waltham Forest at Forest View and Woodford Road/A104..	Other or combination of above	0	100	0	0	0	0	0	0	0	0	0	0	101k - 250k
Group4_067	The A406 North Circular at the Crooked Billet Roundabout.	Other or combination of above	0	40	0	0	0	0	0	5	0	0	0	0	101k - 250k
Group4_068	Small section of ordinary watercourse behind Lamorna Crescent, Waltham Forest	Other or combination of above	0	0	0	0	0	100	0	20	0	0	0	0	251k - 500k

Note: The Drain London Prioritisation Matrix requires an estimation of the percentage of total number of units that have the potential to benefit from the proposed scheme. This has been determined by calculating the number of units within the LFRZ that the scheme has been designed to mitigate, as a percentage of the number of units within the CDA as a whole. The input is restricted to multiples of five percent (5%). It should be noted that the information within this table is purely for input into the Drain London Prioritisation Matrix and should be treated as such.

5 Phase 4: Implementation and Review

5.1 Action Plan

5.1.1 An Action Plan has been created for each LLFA within the Drain London area. The Action Plan is a simple summary spreadsheet that has been formulated by reviewing the previous phases of the SWMP in order to create a useful set of actions relating to the management and investigation of surface water flooding going forward. It is the intention that the Action Plan is a live document, maintained and regularly updated by the borough, as actions are progressed and investigated. It should be understood that following further detailed investigation the preferred option in each CDA, and even in some cases the need for any action other than basic investigation in a particular CDA may be discounted. Likewise new actions may be identified by the borough, or may be required by changing legislation and guidance overtime.

5.1.2 The Action Plan identifies (Table 5-1 outlines the Action Types used to categorise actions in the Action Plan):

- Actions required to satisfy the FWMA and FRR requirements, (these are common to all LLFAs);
- Future studies and consultations for investigation and confirming the level of flood risk within the borough;
- Who is responsible for delivery of each action, along with who might provide support;
- When actions should be undertaken, reviewed and updated.
- Linkages between actions;
- An estimation of costs for investigations and optioneering works – including possible sources of funding – for the CDAs within the borough;

Table 5-1 Type of Actions within the Action Plan

Action Type	Abbreviation	Description
Flood and Water Management Act / Flood Risk Regulations	FWMA / FRR	Duties and actions as required by the FRR and FWMA - Refer to Appendix A of the LGG 'Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management' (February 2011) for minimum requirements
Policy Action	Policy	Spatial planning or development control actions
Communication / Partnerships	C + M	Actions to communicate risk internally or externally to LLFA or create / improve flood risk related partnerships
Financial / Resourcing	F + R	Actions to secure funding internally / externally to support works or additional resources to deliver actions

Action Type	Abbreviation	Description
Investigation / Feasibility / Design	I / F / D	Further investigation / feasibility study / Design of mitigation
Flooding Mitigation Action	FMA	Maintenance or capital works undertaken to mitigate flood risk

5.2 Summary of Key Actions

5.2.1 The LB of Waltham Forest Action Plan has been delineated into the following themes:

- Actions for the Council to review with regard to the FWMA and FRR;
- General Actions and investigations that apply to the wider borough and can include the identified CDA's and consultation with the community; and
- CDA specific actions and investigations.

5.2.2

ID	Action			Benefit
	What?	How?	Where?	
1	Take forward existing and future local actions in the SWMP	Continue to run a Flood Working Groups within the Council	Borough-wide	Co-ordinated delivery of local flood risk management within the borough
2	Take forward strategic existing and future actions in the SWMP that involve multiple boroughs or other flood risk management authorities	Continue to attend a working group similar to 'Drain London Group 4'	Sub-regional	Co-ordinated delivery of local flood risk management across the region
3	Develop, maintain, apply and monitor a Strategy for local flood risk management of the area.	Use the outcomes of the SWMP as the first stage of preparing a strategy. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Floods and Water Management Act
4	Prepare a PFRA in relation to flooding in the LLFA's area.	Use the PFRA developed for Drain London as the basis for the next round of PFRAs in 2017	Borough-wide	Meeting obligations under the Flood Risk Regulations
5	Prepare flood hazard maps and flood risk maps	In relation to each identified area of significant risk, a flood hazard map and a flood risk map need to be produced. The DL model results may be used as a starting point. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Flood Risk Regulations

ID	Action			Benefit
	What?	How?	Where?	
6	Prepare flood risk management plans	A LLFA must prepare a flood risk management plan for each area of significant risk.	Borough-wide	Meeting obligations under the Flood Risk Regulations
7	Co-operation - Authorities must co-operate with each other in exercising functions under both the Act and the Regulations.	Regular sharing of data and expertise in addressing local flooding issues	Borough-wide	Meeting obligations under the Floods and Water Management Act
8	Duty to Maintain a Register	Establish and maintain a register of structures, including ownership which are believed to have a significant effect on a local flood risk.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Improved understanding of local flood risk mechanisms and asset importance
9	Flood Incident Investigations	Investigate flooding incidents (where other risk management authorities do not respond and to the extent that it considers necessary or appropriate) to identify which authorities have relevant functions to deal with the flood and whether each of them intends to respond.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Improved understanding of local flood risk issues.
10	Sustainable Development - contribute towards achievement of sustainable development.	Look for opportunities to integrate fluvial and surface water flood risk reduction measures	Borough-wide	Meeting obligations under the Floods and Water Management Act. Long term implementation of sustainable flood risk management.
11	Sustainable Drainage - LLFAs must establish a SuDS Approval Body (SAB)	SAB to potentially include representatives from Spatial Planning, Parks and Open Spaces, Highway Services, etc. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Long term implementation of sustainable flood risk management.
12	Investigate whether flooding incidents have occurred in Local Flood Risk Zones	Survey of local residents (e.g. mail drop, door knocking)	All Local Flood Risk Zones across the borough	Validate model outputs, resident 'buy in'
13	Record flooding incidents in a consistent manner	Use the standard data capture form developed as part of Drain London	Borough-wide	Consistency of data records across Greater London
14	Assess the accuracy of the standard Drain London drainage capacity assumptions to enable further local prioritisation of flood management options	Data sharing and meetings with Thames Water to discuss specific drainage capacity in CDAs using existing TWUL models (where available)	All CDAs across the borough	Refine understanding in CDAs
15	Ensure drainage systems are operating at capacity in Local Flood Risk Zones - maintenance of gullies	Review existing gully clearance/maintenance schedules and if necessary revise/prioritise Local Flood Risk Zones	All Local Flood Risk Zones across the borough	Flooding isn't exacerbated
16	Ensure drainage systems are operating at capacity in Local Flood Risk Zones - maintenance of SW sewers	May require mapping of existing drainage infrastructure; Review existing maintenance schedules and if necessary revise/prioritise Local Flood Risk Zones	All Local Flood Risk Zones across the borough	Flooding isn't exacerbated

ID	Action			Benefit
	What?	How?	Where?	
17	Determine whether current emergency response to borough-wide surface water flooding are appropriate	Review the Multi-Agency Flood Plan in the context of the Drain London outputs, involving key transport providers such as TfL and Network Rail, as appropriate.	Borough-wide	Emergency response based on best available information
18	Review of the recorded incidents of basement flooding in the borough as well as groundwater borehole and geological conditions and develop a strategy to manage the problem.	Collate and investigate existing records of groundwater flooding reported by residents in basements. Use Drain London Potential Elevated Groundwater Map as an initial guide to target areas for improvement. Consider flood resilience/resistance measures that could be retrofitted to properties.	Borough-wide	Refine understanding of this borough wide problem and identify solutions and funding
19	Consider retrofitting flood resilience and resistance measures to basement properties where there is a history (and likely future risk) of groundwater ingress.	Impermeable membranes, additional drainage.	Borough-wide	Reduction in the probability of flooding
20	In Local Flood Risk Zones use SWMP mapped outputs to require developers to demonstrate compliance with PPS 25 by ensuring development will remain safe and will not increase risk to others, where necessary supported by more detailed integrated hydraulic modelling.	Development Control Policy	All Local Flood Risk Zones across the borough	Mid-long term reduction in the consequences of flooding
21	Developments in critical drainage areas to contribute to measures to reduce surface water flood risk in the CDA.	Section 106, Community Infrastructure Levy, Development Control Policy	All CDAs across the borough	Mid-long term reduction in the probability of flooding
22	Developments across the subcatchment to include at least one 'at source' SUDS measure, resulting in a net improvement in water quantity or quality discharging to sewer	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduce in flood risk and improvement in water quality
23	Developments across the borough greater than 0.5 hectares to reduce runoff from site by at least 50%	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduction in the probability of flooding
24	Developments greater than 0.5 hectare in Critical Drainage Areas to reduce runoff to predevelopment greenfield runoff rates	Development Control Review and Monitoring of policy implementation	All CDAs across the borough	Mid-long term reduction in the probability of flooding

ID	Action			Benefit
	What?	How?	Where?	
25	Determine capacity of existing drain system serving railway lines and the accuracy of the Drain London drainage capacity assumptions.	Detailed review of existing drainage information, survey and modelling if necessary	Stations and Railway lines on the Jubilee, District and Central Lines around Stratford and West Ham. National Rail East Anglia through Forest Gate and London Overground through Little Ilford.	Refine understanding of risk to critical infrastructure. Prioritise localised drainage improvements
26	Look for opportunities to reduce flood risk to critical transport infrastructure whilst upgrading the existing drainage network	Review the London Underground drainage catchments proposed for improvement against the Drain London outputs.	Borough-wide	Refine understanding of risk to critical infrastructure. Prioritise localised drainage improvements
27	Determine whether services (e.g. power, telecommunications) are resilient to surface water flooding	Provide outputs of Drain London to critical services providers and meet to discuss the overall resilience of service across the borough	Borough-wide	Community resilience to flooding
28	Installation of additional road gullies or alternative drainage systems to reduce standing water depth and duration in local flood risk zones	As part of highways improvement programme include additional construction task of installing additional gullies or alternative drainage systems where feasible. Consultation with Thames Water may be required.	In relevant CDAs across the borough	Reduction in the probability of flooding
29	Consider undertaking more detailed modelling particularly around critical underpasses and tunnels or where FAS exist		CDAs of national importance	Refine understanding in CDAs
30	Determine standard of protection offered by pumps/drainage serving critical transport infrastructure underpasses - e.g. A12	Discussions with TFL and Thames Water. Review of existing network models or design standard. Establish need for more detailed analysis and/or higher standard of protection.	The A12 underpass at Green Man Roundabout; The A12 underpass at Leytonstone underground station; Central line between Leyton and Stratford; Walthamstow Railway (near to Walthamstow Central); Richmond Ave, Hale End; North circular underpasses through Waltham Forest.	Refine understanding in CDAs

ID	Action			Benefit
	What?	How?	Where?	
31	Seek opportunities within all Masterplans and Area Action Plans to integrate fluvial and surface water flood risk reduction measures	Development Control Review and Monitoring of policy implementation	All Masterplans and Area Action Plans	Mid-long term reduce in flood risk and improvement in water quality
32	Ensure any development in a CDA falling within a Strategic Growth area/Area Action Plan to reduce runoff to predevelopment Greenfield runoff rates.	Area Action Plan	All Strategic Growth Areas and Area Action Plans	Long term reduction in flood risk in the CDA
33	Carry out a feasibility study including further investigation of the technical issues and consultation with local stakeholders	Feasibility investigation, including either use of Thames Water models or refined Drain London model.	All CDAs across the borough	Refine understanding in CDAs
34	Seek to include SUDS retrofitting policies to enhance or replace conventional drainage systems in LFRZs, or elsewhere as opportunities arise	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduce in flood risk and improvement in water quality
35	Investigate relationship between existing Foul Water pumping stations on the Surface Water system.	Map locations of existing FW pumping stations; assess standard of protection/vulnerability to storm flows	Borough-wide	Refine understanding of the relationship between both systems.
36	Determine areas within the Borough which are appropriate for retrofitting bioretention basins and carparking pods	Desktop study to determine feasibility of incorporating these SUDs within the Borough	Borough-wide	Findings will indicate areas appropriate within the Borough. Will assist in reducing runoff volumes and improving the water quality discharging to watercourses

5.2.3 provides a summary of the Action Plan. The complete version of the Action Plan is held and maintained by the LB of Waltham Forest.

Table 5-2 Action Plan Summary

ID	Action			Benefit	Potential Funding Source	Timing		Responsibility			Other Stakeholders
	What?	How?	Where?			Timeframe	Approx. Duration	Lead Organisation	LLFA Dept.	Primary Support	
1	Take forward existing and future local actions in the SWMP	Continue to run a Flood Working Groups within the Council	Borough-wide	Co-ordinated delivery of local flood risk management within the borough	LB only	Short	Short	LB Waltham Forest	Unknown	Other members of working Group	
2	Take forward strategic existing and future actions in the SWMP that involve multiple boroughs or other flood risk management authorities	Continue to attend a working group similar to 'Drain London Group 4'	Sub-regional	Co-ordinated delivery of local flood risk management across the region	LB only	Short	Short	LB Waltham Forest	Unknown	Other Group 4 Boroughs	Environment Agency, Thames Water, TfL, Network Rail
3	Develop, maintain, apply and monitor a Strategy for local flood risk management of the area.	Use the outcomes of the SWMP as the first stage of preparing a strategy. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Floods and Water Management Act	LB only	Medium	Short	LB Waltham Forest	Unknown	Environment Agency	
4	Prepare a PFRA in relation to flooding in the LLFA's area.	Use the PFRA developed for Drain London as the basis for the next round of PFRAs in 2017	Borough-wide	Meeting obligations under the Flood Risk Regulations	LB only	Long	Short	LB Waltham Forest	Unknown	Environment Agency	
5	Prepare flood hazard maps and flood risk maps	In relation to each identified area of significant risk, a flood hazard map and a flood risk map need to be produced. The DL model results may be used as a starting point. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Flood Risk Regulations	LB only	Medium	Short	LB Waltham Forest	Unknown	Environment Agency	
6	Prepare flood risk management plans	A LLFA must prepare a flood risk management plan for each area of significant risk.	Borough-wide	Meeting obligations under the Flood Risk Regulations	LB only	Medium	Short	LB Waltham Forest	Unknown	Environment Agency	
7	Co-operation - Authorities must co-operate with each other in exercising functions under both the Act and the Regulations.	Regular sharing of data and expertise in addressing local flooding issues	Borough-wide	Meeting obligations under the Floods and Water Management Act	LB only	Short	Long	LB Waltham Forest	N/A	Environment Agency, Thames Water	TfL, Network Rail
8	Duty to Maintain a Register	Establish and maintain a register of structures, including ownership which are believed to have a significant effect on a local flood risk.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Improved understanding of local flood risk mechanisms and asset importance	LB only	Short	Long	LB Waltham Forest	Unknown	Environment Agency	
9	Flood Incident Investigations	Investigate flooding incidents (where other risk management authorities do not respond and to the extent that it considers necessary or appropriate) to identify which authorities have relevant functions to deal with the flood and whether each of them intends to respond.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Improved understanding of local flood risk issues.	LB only	Short	Long	LB Waltham Forest	Unknown		
10	Sustainable Development - contribute towards achievement of sustainable development.	Look for opportunities to integrate fluvial and surface water flood risk reduction measures	Borough-wide	Meeting obligations under the Floods and Water Management Act. Long term implementation of sustainable flood risk management.	LB only	Short	Long	LB Waltham Forest	Development Control	All other LLFA Departments	

ID	Action			Benefit	Potential Funding Source	Timing		Responsibility			Other Stakeholders
	What?	How?	Where?			Timeframe	Approx. Duration	Lead Organisation	LLFA Dept.	Primary Support	
11	Sustainable Drainage - LLFAs must establish a SuDS Approval Body (SAB)	SAB to potentially include representatives from Spatial Planning, Parks and Open Spaces, Highway Services, etc. Refer to Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document', February 2011, Local Government Association.	Borough-wide	Meeting obligations under the Floods and Water Management Act. Long term implementation of sustainable flood risk management.	LB only	Short	Long	LB Waltham Forest	Unknown		
12	Investigate whether flooding incidents have occurred in Local Flood Risk Zones	Survey of local residents (e.g. mail drop, door knocking)	All Local Flood Risk Zones across the borough	Validate model outputs, resident 'buy in'	LB only	Short	1 year	LB Waltham Forest	Unknown		Local Residents
13	Record flooding incidents in a consistent manner	Use the standard data capture form developed as part of Drain London	Borough-wide	Consistency of data records across Greater London	LB only	Short	Long	LB Waltham Forest	Unknown		
14	Assess the accuracy of the standard Drain London drainage capacity assumptions to enable further local prioritisation of flood management options	Data sharing and meetings with Thames Water to discuss specific drainage capacity in CDAs using existing TWUL models (where available)	All CDAs across the borough	Refine understanding in CDAs	LB only	Short	1 year	LB Waltham Forest	Unknown	Thames Water	
15	Ensure drainage systems are operating at capacity in Local Flood Risk Zones - maintenance of gullies	Review existing gully clearance/maintenance schedules and if necessary revise/prioritise Local Flood Risk Zones	All Local Flood Risk Zones across the borough	Flooding isn't exacerbated	LB only	Short	1 year	LB Waltham Forest	Unknown	TfL	Thames Water
16	Ensure drainage systems are operating at capacity in Local Flood Risk Zones - maintenance of SW sewers	May require mapping of existing drainage infrastructure; Review existing maintenance schedules and if necessary revise/prioritise Local Flood Risk Zones	All Local Flood Risk Zones across the borough	Flooding isn't exacerbated	LB only	Short	1 year	LB Waltham Forest	Unknown	Thames Water	
17	Determine whether current emergency response to borough-wide surface water flooding are appropriate	Review the Multi-Agency Flood Plan in the context of the Drain London outputs, involving key transport providers such as TfL and Network Rail, as appropriate.	Borough-wide	Emergency response based on best available information	LB only	Short	1 year	LB Waltham Forest	Emergency Planning / Civil Contingencies	Local Resilience Forum	TfL, Network Rail
18	Review of the recorded incidents of basement flooding in the borough as well as groundwater borehole and geological conditions and develop a strategy to manage the problem.	Collate and investigate existing records of groundwater flooding reported by residents in basements. Use Drain London Potential Elevated Groundwater Map as an initial guide to target areas for improvement. Consider flood resilience/resistance measures that could be retrofitted to properties.	Borough-wide	Refine understanding of this borough wide problem and identify solutions and funding	LB only	Medium	1 year	LB Waltham Forest	Drainage Engineering		Local Residents
19	Consider retrofitting flood resilience and resistance measures to basement properties where there is a history (and likely future risk) of groundwater ingress.	Impermeable membranes, additional drainage.	Borough-wide	Reduction in the probability of flooding	Property Level Flood Protection (Defra)	Long	10 years	LB Waltham Forest	Drainage Engineering		Local Residents

ID	Action			Benefit	Potential Funding Source	Timing		Responsibility			Other Stakeholders
	What?	How?	Where?			Timeframe	Approx. Duration	Lead Organisation	LLFA Dept.	Primary Support	
20	In Local Flood Risk Zones use SWMP mapped outputs to require developers to demonstrate compliance with PPS 25 by ensuring development will remain safe and will not increase risk to others, where necessary supported by more detailed integrated hydraulic modelling.	Development Control Policy	All Local Flood Risk Zones across the borough	Mid-long term reduction in the consequences of flooding	Private developer	Short	LDF Plan Period	LB Waltham Forest	Development Control	Environment Agency	
21	Developments in critical drainage areas to contribute to measures to reduce surface water flood risk in the CDA.	Section 106, Community Infrastructure Levy, Development Control Policy	All CDAs across the borough	Mid-long term reduction in the probability of flooding	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning	Environment Agency	
22	Developments across the subcatchment to include at least one 'at source' SUDS measure, resulting in a net improvement in water quantity or quality discharging to sewer	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduce in flood risk and improvement in water quality	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning	Environment Agency	
23	Developments across the borough greater than 0.5 hectares to reduce runoff from site by at least 50%	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduction in the probability of flooding	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning	Environment Agency	
24	Developments greater than 0.5 hectare in Critical Drainage Areas to reduce runoff to predevelopment greenfield runoff rates	Development Control Review and Monitoring of policy implementation	All CDAs across the borough	Mid-long term reduction in the probability of flooding	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning	Environment Agency	
25	Determine capacity of existing drain system serving railway lines and the accuracy of the Drain London drainage capacity assumptions.	Detailed review of existing drainage information, survey and modelling if necessary	Stations and Railway lines on the Jubilee, District and Central Lines around Stratford and West Ham. National Rail East Anglia through Forest Gate and London Overground through Little Ilford.	Refine understanding of risk to critical infrastructure. Prioritise localised drainage improvements	Network Rail/TfL	Medium	1-2 years	Network Rail/TfL	N/A	Thames Water	
26	Look for opportunities to reduce flood risk to critical transport infrastructure whilst upgrading the existing drainage network	Review the London Underground drainage catchments proposed for improvement against the Drain London outputs.	Borough-wide	Refine understanding of risk to critical infrastructure. Prioritise localised drainage improvements	TfL	Medium	1-2 years	TfL	N/A	LB Waltham Forest	Thames Water
27	Determine whether services (e.g. power, telecommunications) are resilient to surface water flooding	Provide outputs of Drain London to critical services providers and meet to discuss the overall resilience of service across the borough	Borough-wide	Community resilience to flooding	Service providers	Short	1 year	Service Providers	N/A	LB Waltham Forest	

ID	Action			Benefit	Potential Funding Source	Timing		Responsibility			Other Stakeholders
	What?	How?	Where?			Timeframe	Approx. Duration	Lead Organisation	LLFA Dept.	Primary Support	
28	Installation of additional road gullies or alternative drainage systems to reduce standing water depth and duration in local flood risk zones	As part of highways improvement programme include additional construction task of installing additional gullies or alternative drainage systems where feasible. Consultation with Thames Water may be required.	In relevant CDAs across the borough	Reduction in the probability of flooding	LB only	Short	Ongoing	LB Waltham Forest	Transport / Highways	TfL	Thames Water
29	Consider undertaking more detailed modelling particularly around critical underpasses and tunnels or where FAS exist		CDAs of national importance	Refine understanding in CDAs		Short		LB Waltham Forest	Drainage Engineering		
30	Determine standard of protection offered by pumps/drainage serving critical transport infrastructure underpasses - e.g. A12	Discussions with TfL and Thames Water. Review of existing network models or design standard. Establish need for more detailed analysis and/or higher standard of protection.	The A12 underpass at Green Man Roundabout; The A12 underpass at Leytonstone underground station; Central line between Leyton and Stratford; Walthamstow Railway (near to Walthamstow Central); Richmond Ave, Hale End; North circular underpasses through Waltham Forest.	Refine understanding in CDAs		Medium	6 months	TfL	N/A	LB Waltham Forest/Thames Water	
31	Seek opportunities within all Masterplans and Area Action Plans to integrate fluvial and surface water flood risk reduction measures	Development Control Review and Monitoring of policy implementation	All Masterplans and Area Action Plans	Mid-long term reduce in flood risk and improvement in water quality	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning		
32	Ensure any development in a CDA falling within a Strategic Growth area/Area Action Plan to reduce runoff to predevelopment Greenfield runoff rates.	Area Action Plan	All Strategic Growth Areas and Area Action Plans	Long term reduction in flood risk in the CDA	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning	Environment Agency	
33	Carry out a feasibility study including further investigation of the technical issues and consultation with local stakeholders	Feasibility investigation, including either use of Thames Water models or refined Drain London model.	All CDAs across the borough	Refine understanding in CDAs	LB only	Short	5 years	LB Waltham Forest	Unknown	Thames Water	Environment Agency
34	Seek to include SUDS retrofitting policies to enhance or replace conventional drainage systems in LFRZs, or elsewhere as opportunities arise	Development Control Review and Monitoring of policy implementation	Borough-wide	Mid-long term reduce in flood risk and improvement in water quality	Private developer	Short	LDF Plan Period	LB Waltham Forest	Spatial Planning		
35	Investigate relationship between existing Foul Water pumping stations on the Surface Water system.	Map locations of existing FW pumping stations; assess standard of protection/vulnerability to storm flows	Borough-wide	Refine understanding of the relationship between both systems.	Thames Water	Medium	1-2 years	LB Waltham Forest	Transport / Highways	Thames Water	

ID	Action			Benefit	Potential Funding Source	Timing		Responsibility			Other Stakeholders
	What?	How?	Where?			Timeframe	Approx. Duration	Lead Organisation	LLFA Dept.	Primary Support	
36	Determine areas within the Borough which are appropriate for retrofitting bioretention basins and carparking pods	Desktop study to determine feasibility of incorporating these SUDs within the Borough	Borough-wide	Findings will indicate areas appropriate within the Borough. Will assist in reducing runoff volumes and improving the water quality discharging to watercourses	LB only	Medium	1-2 years	LB Waltham Forest	<i>Development Control</i>	Thames Water	Environment Agency and TfL

5.3 Implementation Programme

5.3.1 Gantt chart to follow once Peer Review and Action Plan review complete.

5.4 Review Timeframe and Responsibilities

5.4.1 Proposed actions have been classified into the following categories:

- Short term; Actions to be undertaken within the next 12 months
- Medium term: Actions to be undertaken within the next 1 to 5 years.
- Long term. Actions to be undertaken beyond 5 years.

5.4.2 The Action Plan identifies the relevant internal departments and external partnerships that should be consulted and asked to participate when addressing an action. After an action has been addressed, it is recommended that the responsible department (responsible for completing the action) review the Action Plan and update it to reflect any issues (communication or stakeholder participation) which arose during the completion of an action and whether or not additional actions are required.

5.4.3 It is recommended that the Action Plan is reviewed and updated on a quarterly basis to reflect any necessary amendments. In order to capture the works undertaken by the Council and other stakeholders, it is recommended that the Action Plan review should not be greater than an annual basis. For clarity, it is noted that the FWMA places immediate or in some cases imminent new responsibilities on Lead Local Flood Authorities, of which LB Waltham Forest is one. The main actions required are contained in the Action Plan (Action ID Numbers 3 - 13) but are also summarised below:

- Develop, maintain, apply and monitor a Strategy for local flood risk management of the area.
- Duty to maintain a local flood risk asset register.
- Investigate flood incidents and record in a consistent manner.
- Establish a SuDS Approval Body (SAB).
- Contribute towards achievement of sustainable development.
- On-going responsibility to co-operate with other authorities through sharing of data and expertise.
- Preparation of flood risk management plans

5.5 Ongoing Monitoring

5.5.1 The partnership arrangements established as part of the SWMP process (e.g. LB of Waltham Forest, neighbouring boroughs, EA and TWUL, etc, working in collaboration) should continue

beyond the completion of the SWMP in order to discuss the implementation of the proposed actions, review opportunities for operational efficiency and to review any legislative changes.

- 5.5.2 In addition, maintaining the working partnership between the 'Group 4' group of boroughs is recommended in order to gain an understanding of flood risk across the boroughs and to share best practice management procedures.
- 5.5.3 The SWMP Action Plan should be reviewed and updated annually as a minimum, but there may be circumstances which might trigger a review and/or an update of the Action Plan in the interim. In fact, Action Plan updates may be as frequent as every few months. Examples of something which would be likely to trigger an Action Plan review include:
- Occurrence of a surface water flood event;
 - Additional data or modelling becoming available, **which may alter the understanding of risk within the study area**;
 - Outcome of investment decisions by partners is different to the preferred option, which may require a revision to the action plan, and;
 - Additional (**major**) development or other changes in the catchment which may affect the surface water flood risk.
- 5.5.4 It is in the interest of LB of Waltham Forest that the SWMP Action Plan remains current and up-to-date. To help facilitate this, it would be useful for the LB of Waltham Forest to liaise with other flood risk management authorities and monitor progress.

5.6 Incorporating new datasets

- 5.6.1 The following tasks should be undertaken when including new datasets in the LB of Waltham Forest SWMP:
- Identify new dataset.
 - Save new dataset/information.
 - Record new information in log so that next update can review this information.

5.7 Updating SWMP Reports and Figures

- 5.7.1 In recognition that the SWMP will be updated in the future, the report has been structured in chapters according to the SWMP guidance provided by Defra. By structuring the report in this way, it is possible to undertake further analyses on a particular source of flooding and only have to supersede the relevant chapter, whilst keeping the remaining chapters unaffected.
- 5.7.2 In keeping with this principle, the following tasks should be undertaken when updating SWMP reports and figures:
- Undertake further analyses as required after SWMP review
 - Document all new technical analyses by rewriting and replacing relevant chapter(s) and appendices.
 - Amend and replace relevant SWMP Maps.

- Reissue to departments within the LB of Waltham Forest and other stakeholders.

6 References

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<http://www.defra.gov.uk/environment/flooding/documents/policy/guidance/fcdpag/fcd3climate.pdf>

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Greater London Authority, 2010, Drain London: Data and Modelling Framework

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Local Government Group, February 2011, Preliminary Framework to assist the development of the Local Strategy for Flood Risk Management 'A Living Document'
<http://www.lga.gov.uk/lga/aio/17064046>

Mouchel, August 2008, North London Strategic Flood Risk Assessment

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Appendix A Data Review

Currently being drafted

DRAFT

Appendix B Asset Register Recommendation

Currently being drafted

DRAFT

Appendix C Risk Assessment: Technical Details

Appendix C consists of the following subsections:

- C1 – Surface Water Modelling
- C2 – Groundwater

DRAFT

Appendix C1 Surface Water Modelling

Refer to separate report "Waltham Forest SWMP Appendix C1: Surface Water Modelling Technical Report"

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Appendix C2 Groundwater

Refer to separate report "Waltham Forest SWMP Appendix C2: Groundwater Assessment Report"

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Appendix D Maps

The following maps are referenced as figures in the text of this SWMP report:

Figure Number	Description
Figure 1	Critical Drainage Area Index Map
Figure 2	LiDAR Topographic Survey
Figure 3	Landuse Areas
Figure 4	Environment Agency Flood Map for Surface Water
Figure 5	1 in 100 year rainfall event depth grid with Recorded Surface Water Flood Incidents
Figure 6	Environment Agency Flood Map
Figure 7	Environment Agency Flood Map and Fluvial Flooding Incidents
Figure 8	Thames Water Sewer Network
Figure 9	Recorded Incidents of Sewer Flooding
Figure 10	Potential Elevated Groundwater Map
Figure 11	Infiltration SuDS Suitability Map
Figure 12	Geological Map
Figure 13	1 in 30 year rainfall event Flood Depth
Figure 14	1 in 75 year rainfall event Flood Depth
Figure 15	1 in 100 year rainfall event Flood Depth
Figure 16	1 in 100 year rainfall event Flood Depth with Climate Change
Figure 17	1 in 200 year rainfall event Flood Depth
Figure 18	1 in 30 year rainfall event Flood Hazard
Figure 19	1 in 75 year rainfall event Flood Hazard
Figure 20	1 in 100 year rainfall event Flood Hazard
Figure 21	1 in 100 year rainfall event Flood Hazard with Climate Change
Figure 22	1 in 200 year rainfall event Flood Hazard
Figure 23: CDA_046	CDA_046 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_047	CDA_047 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_048	CDA_048 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_049	CDA_049 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_052	CDA_052 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_054	CDA_054 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_058	CDA_058 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_059	CDA_059 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_064	CDA_064 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_065	CDA_065 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_066	CDA_066 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_067	CDA_067 – 1 in 100 year rainfall event Flood Depth
Figure 23: CDA_068	CDA_068 – 1 in 100 year rainfall event Flood Depth
Figure 24: CDA_046	CDA_046 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_047	CDA_047 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_048	CDA_048 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_049	CDA_049 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_052	CDA_052 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_054	CDA_054 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_058	CDA_058 – 1 in 100 year rainfall event Flood Hazard
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Figure 24: CDA_066	CDA_066 – 1 in 100 year rainfall event Flood Hazard
Figure 24: CDA_067	CDA_067 – 1 in 100 year rainfall event Flood Hazard

Figure Number	Description
Figure 24: CDA_068	CDA_068 – 1 in 100 year rainfall event Flood Hazard

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Appendix E Option Assessment Details

To be provided following Peer Review

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Appendix F Peer Review

To be provided following Peer Review

DRAFT

Appendix G Spatial Planner Information Pack

Awaiting from GLA/Tier 1 - DL agreeing London wide approach

DRAFT

Appendix H Resilience Forum and Emergency Planner Information Pack

Awaiting from GLA/Tier 1 - DL agreeing London wide approach

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